



The Adelaide Park Lands Authority was established by the *Adelaide Park Lands Act 2005 (SA)* as a subsidiary of the City of Adelaide under the provisions of the *Local Government Act 1999 (SA)*.

As part of the Park Lands governance framework the Adelaide Park Lands Authority is the principle advisory body to the City of Adelaide (CoA) and the South Australian State Government (SG) on Park Lands matters.

The Authority provides guidance around the use of and improvement to the Adelaide Park Lands through the development of the Adelaide Park Lands Management Strategy 2015 – 2025, which can be found [here](#)

### Thursday 25 November 2021 Board Meeting

#### **Membership**

The Lord Mayor  
4 other members appointed by the Council  
5 members appointed by the Minister

#### **Quorum**

**6**

#### **Presiding Member**

The Right Honourable the Lord Mayor Sandy Verschoor

#### **Deputy Presiding Member**

Ms Kirsteen Mackay

#### **Board Members**

Ms Allison Bretones  
Mr Rob Brookman AM  
Ms Jessica Davies-Huynh  
Mr Stephen Forbes  
Councillor Alexander Hyde  
Ms Stephanie Johnston  
Mr Craig Wilkins  
Mr Ben Willsmore

#### **Proxy Board Members**

Councillor Arman Abrahamzadeh (for Councillor Alexander Hyde)  
Professor Emeritus Damien Mugavin (for Ms Stephanie Johnston)

Board Meeting Agenda, Thursday 25 November 2021, at 6:00 pm  
Colonel Light Room, Town Hall, King William Street, Adelaide

## Agenda

|           |   | Purpose                     |          |
|-----------|---|-----------------------------|----------|
| <b>1.</b> | <b>Welcome and Opening</b>  |                             |          |
| 1.1       | Acknowledgement of Country  | To Acknowledge              | Page 3   |
| 1.2       | Apologies   | To Note                     | Page 3   |
| 1.3       | 28/10/2021 Minutes  | To Confirm                  | Page 3   |
| 1.4       | Business Arising  | To Note                     | Page 3   |
| <b>2.</b> | <b>Conflict of Interest</b>   | To Note                     |          |
| <b>3.</b> | <b>Presiding Member Report (verbal)</b>   | To Note                     |          |
| <b>4.</b> | <b>Representations (verbal)</b>   | Granted as at 18/11/2021    |          |
| 4.1       | Request to Speak<br>Mr James Robinson on behalf of the Park<br>Terrace Community Garden (Licensee)<br>Topic<br>Continued operation of The Community Garden<br>in Mary Lee Park (Park 27b) | To be Heard for up to 5mins |          |
| <b>5.</b> | <b>Items for Board Decision</b>   |                             |          |
| 5.1       | Park Lands Community Land Management Plan<br>– General Provisions [2021/00938]  | Decision to Advise CoA      | Page 4   |
| 5.2       | Community Garden Mary Lee Park (Park 27b)<br>[2016/00993]   | Decision to Advise CoA      | Page 115 |
| 5.3       | Brownhill Keswick Creek Stormwater Project<br>(South Park Lands) [2018/02437]   | Decision to Advise CoA      | Page 120 |
| 5.4       | Adelaide Park Lands Authority – 2022 Meeting<br>Dates [2021/02211]  | Board Decision              | Page 127 |
| <b>6.</b> | <b>Items for Board Discussion</b>   |                             |          |
| 6.1       | Associate Director Update   | To inform                   |          |
| 6.2       | Date and Insights – Urban Heat & Tree Canopy<br>[2017/04573]  | To inform                   | Page 131 |
| 6.3       | Adelaide Park Lands Management Strategy -<br>Update of the Audit of Actions [2020/00836]  | To inform                   | Page 146 |
| 6.4       | Review of the Adelaide Park Lands Lease and<br>Licence Policy [2016/00662]  | To discuss                  | Page 159 |
| <b>7.</b> | <b>Items for Noting</b>   |                             |          |
| 7.1       | Correspondence<br>Verbal Update from Presiding Member   | To Note                     |          |
| <b>8.</b> | <b>Other Business &amp; Meeting Close</b>   | Identified as at 18/11/2021 |          |
| 8.1       | Ms Stephanie Johnston – Update on the<br>Bonython Park / Tulya Wardli Regreening Pilot<br>Project   | To inform                   |          |
|           | <b>Next meeting – Thursday, 24 February 2022, 5.30pm</b>  | TBC                         | To Note  |

## 1. Welcome and Opening

### 1.1 Acknowledgement of Country

At the opening of the Board Meeting, the Board member presiding will state:

'Adelaide Park Lands Authority acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

### 1.2 Apologies

Board Member - Ms Jessica Davies-Huynh (Maternity Leave 3 Months) & Mr Rob Brookman AM

### 1.3 Confirmation of Minutes – 28/10/2021

That the Minutes of the meeting of the Board of the Adelaide Park Lands Authority held on 28 October 2021 be taken as read and be confirmed as an accurate record of proceedings.

### 1.4 Business Arising

Items with an asterisk have been actioned

Those Items identified as Complete at the October Board Meeting have been removed

| <u>Actions Arising (Precis)</u>  | <u>Topic</u>  |
|--|---|
| 9. Paper sought to lead discussions  | CLMP targets & measures   |
| 28. Draft Risk Register  | Risk Management & Mitigation  |
| 29. Workshop   | Adelaide Park Lands Act 2005 (SA)   |
| 33. Schedule Presentation  | Torrens River / Karrawirra Parri wetlands proposal                                      |
| 34. Follow up on request   | Planning and Design Code  |
| 35. Follow up on request   | Draft Riverbank Masterplan  |
| *36. Information requested ahead of review of the Park Lands Management Strategy | Leases & Licences   |
| 39. Forward Board advice to Green Adelaide                                       | Riverbank Precinct Code Amendment & the request for Care and Control of Kate Cocks Park |
| 40. Clarify infrastructure details   | Rymill Park Lake – Renewal Options  |

Status Update for Actions Arising in Link 1 [here](#)

## Park Lands Community Land Management Plan - General Provisions

**ITEM 5.1** 25/11/2021  
**Board Meeting**

**Author:**

Lara Daddow, Acting Associate Director, Park Lands, Policy & Sustainability 8203 7884

2021/00938  
Public

### Purpose

Following Council's approval for the release of the draft General Provisions for the Adelaide Park Lands Community Land Management Plan (CLMP) in April 2021, this report summarises the findings of the community engagement undertaken and seeks the support of the Board of the Adelaide Park Lands Authority to finalise the document.

### Recommendation

THAT THE ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Adelaide Park Lands Authority:

1. Notes the community engagement findings for the draft General Provisions of the Adelaide Park Lands Community Land Management, included as Attachment A to Item 5.1 on the Agenda for the meeting of the Board of the Adelaide Park Lands Authority held on 25 November 2021.
2. Supports the revised draft General Provisions of the Adelaide Park Lands Community Land Management Plan (which takes into consideration the community engagement feedback), included as Attachment B to Item 5.1 on the Agenda for the meeting of the Board of the Adelaide Park Lands Authority held on 25 November 2021 which, based on community engagement findings, includes the following changes:
  - 2.1. Change all areas designated 'limited off-leash' to 'off leash at all times' as shown in the Dog Management Map as shown in Appendix D of the General Provisions.
  - 2.2. Reduce the extent of the 'on leash at all times' section of Victoria Park /Pakapakanthi (Park 16) to the area east of the Criterium Track and north of the central path as shown in Appendix D of the General Provisions.
  - 2.3. Expand the 'off-leash at all times' section of Victoria Park /Pakapakanthi (Park 16) to include the section west of the Criterium Track and north of the Central Path as shown in Appendix D of the General Provisions.

## Implications

|   |  |
|---|--|
| Adelaide Park Lands Management Strategy 2015-2025             | <a href="#">Adelaide Park Lands Management Strategy 2015-2025</a><br>The draft General Provisions of the Community Land Management Plan (CLMP) are consistent with the Adelaide Park Lands Management Strategy 2015-2025.  |
| APLA 2020-2025 Strategic Plan                                 | <a href="#">Adelaide Park Lands Authority 2020-2025 Strategic Plan</a><br><a href="#">Strategic Plan Alignment – Management and Protection</a><br>Review of the City of Adelaide Community Land Management Plans is a key action of the Strategic Plan.                                  |
| Policy  | The <i>Adelaide Park Lands Act 2005 (SA)</i> requires that Community Land Management Plans for the Adelaide Park Lands must be comprehensively reviewed at least once in every five years. The relevant section relating to the draft General Provisions CLMP was last reviewed in 2013. |
| Consultation  | The draft General Provisions CLMP were released for community and stakeholder engagement for a total of seven weeks from 26 July 2021 to 10 September 2021.  |
| Resource  | Not as a result of this report   |
| Risk / Legal / Legislative                                    | Not as a result of this report   |
| Opportunities   | Not as a result of this report   |
| City of Adelaide Budget Allocation                            | Not as a result of this report   |
| Life of Project, Service, Initiative or (Expectancy of) Asset | Under the <i>Adelaide Park Lands Act 2005 (SA)</i> , Community Land Management Plans for the Adelaide Park Lands must be comprehensively reviewed at least once in every five years.   |
| Ongoing Costs (eg maintenance cost)                           | Not as a result of this report   |
| Other Funding Sources   | Not as a result of this report   |

## Discussion

1. At its meeting on 5 November 2020, the Adelaide Park Lands Authority (Authority) supported the draft General Provisions of the Community Land Management Plan (CLMP) for statutory consultation.
2. That support included the mapped dog off-leash / on-leash areas with a concern raised regarding the possibly destructive activities of dogs in biodiversity areas. This concern was subsequently addressed through advice from the City of Adelaide's (CoA) biodiversity management team which expressed satisfaction with the level of dog activity in such areas and their unlikely impact on plant communities.
3. On 13 April 2021, Council approved the release of the draft General Provisions CLMP for public consultation, subject to consultation with the Minister for Planning and Local Government.
4. The Minister subsequently advised of her support of the draft General Provisions CLMP on 2 June 2021.

### Community Consultation

5. The CLMP General Provisions apply only to those areas of the Adelaide Park Lands under the care and control of Council. Under the *Adelaide Park Lands Act 2005*, separate management plans must be prepared by the authorities responsible for the State Government managed sections of the Park Lands.
6. Community consultation was conducted over a seven-week period, from 26 July until 10 September 2021. The original closing date of 3 September was extended by a week due to the slower installation of Park Lands signage promoting the consultation following the COVID-related lockdown in late July.
7. Submissions were invited via:
  - 7.1. Public notices in the Adelaide Advertiser, the South Australian Government Gazette, and the CoA Public Notices webpage
  - 7.2. Your Say Adelaide webpage
  - 7.3. Emails to key stakeholder groups
  - 7.4. Signage in the Park Lands comprised of 56 X A3 corflute posters and 11 large banners
  - 7.5. Posters in community centres and libraries
  - 7.6. Social media posts and digital screen in the Customer Centre
  - 7.7. Three drop-in sessions: at Victoria Park / Pakapakanthi (Park 16) and the North Adelaide and South West Community Centres.
8. The engagement teams of the seven metropolitan Councils adjacent to the Park Lands were each provided with digital copies of the engagement materials to share with their respective communities.
9. All posters and Park Lands signage featured a QR code which provided a direct link to the Your Say page and survey.
10. Feedback from the Community resulted in additional promotional signs being installed in Victoria Park / Pakapakanthi (Park 16).
11. To encourage participation, those who made a submission via the Your Say survey were invited to opt in for the chance to win an Adelaide Central Market voucher.
12. The consultation campaign resulted in:
  - 12.1. 773 people visiting the Your Say Adelaide webpage
  - 12.2. 342 people who viewed/downloaded at least one document
  - 12.3. 84 people completing the online submission form
  - 12.4. 35 people submitted a hardcopy submission form during a drop-in session.
13. A total of 132 submissions were received. All feedback is provided in full in the Engagement Summary (**Attachment A** to this report). In some cases, Administration has provided comment on the feedback for purposes of clarification or to correct inaccuracies. The Engagement Summary includes responses to the detailed feedback received from the South-West and South-East Community Groups.
14. The submission from the South-East City Residents Association (SECRA) supports a number of statements in the draft document including those relating to cultural heritage, biodiversity, native bees and use of metal detectors. However, the group expresses concerns about the proposed dog management arrangements in Victoria Park.

15. The submission from the South-West City Community Association (SWCCA) highlights a number of aspects of the General Provisions CLMP in comparison to the original 2013 Framework chapter, provides comments on the olive management and questions the inclusion of the dog leash provisions in the current draft document.
16. Comments provided by the City of Unley acknowledge their resident's use of the southern and eastern Park Lands for dog exercise purposes and note the possible impact of significant changes to the leash arrangements for these parks.
17. Four community members submitted comments on the proposed on/ off leash areas before consultation commenced. This followed media coverage of the draft Dog Management Map which had been presented to a Council workshop in March 2021. These submissions are included in a separate section of the Engagement Summary, noting that those who provided this early feedback did not have the additional project information which was available during the consultation period.
18. A submission was received from the Adelaide Detectors Club after the closing date due to the cancellation of the club's August meeting due to Covid measures. The submission is included in the Engagement Summary because the group is viewed as a key stakeholder in relation to metal detector activity.

### **Proposed Objectives for Management of the Park Lands**

19. The General Provisions are broadly similar to the existing Framework chapter which it replaces, in that it provides the planning, legislative and policy context and details of the overall structure of CLMPs. The General Provisions however differ from the Framework section through the inclusion of:
  - 19.1. Objectives for the management of the Park Lands
  - 19.2. Statements of Kaurna and cultural landscape significance
  - 19.3. Park Lands-wide statements that apply to all areas, including dog management in terms of leash arrangements.
20. The objectives for the areas of the Park Lands managed by the CoA are derived from the statutory principles of the *Adelaide Park Lands Act 2005*.
  - 20.1. To protect the National Heritage values of the Adelaide Park Lands and City Layout
  - 20.2. To hold the Park Lands for public benefit, freely available to the people of South Australia for their use and enjoyment
  - 20.3. To ensure a balance of environmental, cultural, recreational and social uses of the Park Lands
  - 20.4. To recognise, protect, enhance and interpret cultural heritage sites of Kaurna and European significance
  - 20.5. To enhance and showcase the biodiversity of the Adelaide Park Lands, including areas of remnant vegetation and biodiversity significance
  - 20.6. To enhance the ecological health of Park Land watercourses
  - 20.7. To manage landscapes and buildings sustainably.
21. The feedback concerning the Park Lands-wide Objectives for managing the Park Lands was largely supportive. Approximately 57% (68 respondents) either agreed or strongly agreed with the objectives as proposed. Only 10% (12 respondents) disagreed or strongly disagreed, 13% (15) were neutral and 20% (24) did not provide a response. Therefore, no changes are recommended.

### **Proposed Park Lands-Wide Statements**

22. The draft General Provisions of the CLMP incorporate 16 Park Lands-wide statements which apply to all the Adelaide Park Lands. Most of these statements reflect an existing CoA position as indicated in a current policy, plan, or strategy. Three of these statements, however, propose a position on an issue on which there is no clear existing policy. These relate to beehives, metal detectors and dog management.

### **Beehives**

23. Due to the potential threat to the native bee population, the General Provisions CLMP propose that the hives of European honeybees are not permitted anywhere in the Park Lands. 61% (73 respondents) were supportive and 37% (44 respondents) were neutral or did not provide a response. Only 2 respondents disagreed with the proposed statement. No change is recommended.

### Use of Metal Detectors

24. It is proposed that metal detectors are not permitted to be used to locate and excavate objects unless it is part of a formal excavation or archaeological dig that has Council approval. However, they may be used to search for items on the surface where there is no disturbance to the ground. Any exemption to this would require specific approval.
25. This proposed position on metal detector use is consistent with the CoA Local Government Land By-Law 2018 which states that without permission, a person must not dig, damage, or disturb any part of Local Government Land.
26. 54% (64 respondents) were supportive, 40% (48 respondents) were neutral or did not respond while only 6% (7 respondents) disagreed. No change is recommended.

### Dog Management - General

27. Identifying 'on-leash' and 'off-leash' areas to provide appropriate opportunities to exercise dogs is an action of the [City of Adelaide Dog and Cat Management Plan 2019 – 2024](#).
28. The consultation sought community feedback on proposed areas of the Park Lands where dogs would be required to be:
  - 28.1. On-leash at all times; or
  - 28.2. On-leash at selected times (ie limited off-leash); or
  - 28.3. Not permitted at any time (assistance dogs exempted).
  - 28.4. In all other areas of the Park Lands, dogs would be permitted to be off-leash at any time.
29. The proposed leash arrangements are summarised in the Dog Management Map in appendix D of the General Provisions. These relate only to those areas of the Adelaide Park Lands under the care and control of Council. Council has no authority to determine the leash arrangements of the State Government managed sections of the Park Lands.
30. Approximately 37% (44 respondents) agreed or strongly agreed with the proposed leash arrangements, 39% (47 respondents) disagreed or strongly disagreed; while 24% (28 respondents) were either neutral or did not respond.
31. This aspect of the consultation attracted a large number of detailed comments, both in favour and against what was proposed.
32. A number of respondents suggested that the proposed 'on-leash at selected times' category was both restrictive and confusing. Under this arrangement, dogs would be required to be on-leash during the greater part of the day but permitted to be off-leash in the early morning and evenings, with the times changing in line with daylight saving. After further consideration, the 'limited off-leash' category has been removed.

### Dog Management – Victoria Park / Pakapakanthi (Park 16)

33. The dog management area of greatest interest was Victoria Park / Pakapakanthi (Park 16). The original proposal was that the area north of the central pathway be on-leash at all times (outlined in red) and the area to the south as off-leash (outlined in green), as shown in Figure 1 below.
34. Of the 37 responses which referred specifically to dogs in Park 16:
  - 34.1. 29 preferred the entire park to be off-leash at all times
  - 34.2. Four agreed with the proposed changes
  - 34.3. Two were supportive of the north-east area being on-leash
  - 34.4. Two related to other dog management issues.
35. A number of the comments in relation to Park 16 highlighted the conflicts between cyclists and dogs and/or people. Cyclists travelling at speed were a particular concern.
36. Following consideration of the community feedback, the on/off-leash areas of Victoria Park have been amended as follows:
  - 36.1. Reducing the 'on-leash at all times' area to the north-eastern section of the park: east of the Criterium Track and north of the central path (as shown in Figure 2 below). This is where two cafes and a restaurant operate and where pedestrian/ recreational activity is highest, particularly families involving children.
  - 36.2. Subsequent enlarging of the 'off-leash at all times' area to include the section west of the Criterium Track and north of the central path (except when organised sport is being played) is proposed.





Figure 1: Original Leash Proposal



Figure 2: Revised Leash Proposal

#### Dog Management: Further Feedback

37. During the consultation the option of designating all shared paths in the Park Lands dog 'on-leash' was raised. This approach, which has been adopted by the City of Onkaparinga, will be investigated further when the CoA Dogs By Law is next reviewed in 2023.
38. There is some difference of opinion regarding dogs being allowed off-leash around Lefevre Park /Nantu Wama (Park 6). Two comments supported dogs being on-leash at all times and two supported dogs being off-leash at all times. It is proposed to retain the off-leash at all times arrangement (except for inside the horse paddocks where dogs must be on-leash at all times).

#### **General Provisions**

39. A revised draft of the General Provisions of the Adelaide Park Lands CLMP, is provided in **Attachment B** and incorporating the following post-consultation changes:
  - 39.1. Removal of the 'limited off-leash' (yellow) category as shown in the Dog Management Map in Appendix D of the General Provisions. These parks will revert to being 'off leash at all times', apart from the times organised sport is being played.
  - 39.2. Reducing the 'on leash at all times' section of Victoria Park /Pakapakanthi (Park 16) to the area east of the Criterium Track and north of the central path. Dogs will be required to be on leash in the north-east corner of the park where recreational activity is high in the vicinity of the cafes and Grandstand (particularly families with children).
  - 39.3. Expand the 'off-leash at all times' section of Victoria Park /Pakapakanthi (Park 16) to include the section west of the Criterium Track and north of the Central Path.

#### **Next Steps**

40. Subject to the approval of Council, the General Provisions will be finalised for CoA's website.

## Attachments

**Attachment A** – Community Engagement Summary: General Provisions

**Attachment B** – General Provisions of the Adelaide Park Lands Community Land Management Plan (Final)

- END OF REPORT -

# COMMUNITY ENGAGEMENT SUMMARY

Draft General Provisions  
of the Adelaide Park Lands  
Community Land Management Plan

October 2021



## DOCUMENT PROPERTIES

### Contact

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### Record Details

**HPRM Reference:** ACC2021/127423

**HPRM Container:** 2021/00938

Item 5.1 - Attachment A

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Community Engagement Summary – Draft General Provisions

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## 1. CONSULTATION OVERVIEW

### 1.1. Background

On 13 April 2021, Council approved the release of the [Draft General Provisions](#) of the Community Land Management Plan (CLMP) for statutory consultation, subject to consultation with the Minister for Planning and Local Government. This was acknowledged by the Minister on 2 June 2021.

### 1.2. The consultation

Community consultation was conducted over a seven-week period, from 26 July until 10 September 2021. The original closing date of 3 September was extended by a week due to the slower installation of Park Lands signage promoting the consultation following the COVID-related lockdown in late July.

Submissions were invited via:

- A dedicated [Your Say Adelaide project webpage](#)
- Emails to key stakeholder groups
- Notices via CoA Rates Notices and newsletters
- Social media posts on City of Adelaide (CoA) channels
- Physical signage across the Park Lands
- Digital screens in the CoA Customer Centre
- Posters in CoA libraries and community centres
- Email signatures for staff.

Legislated public notices in the SA Government Gazette, the Advertiser and the City of Adelaide website were also published prior to the open date.

Three drop-in sessions gave community members the opportunity to meet the project team, ask questions and share their feedback. These were promoted via the Your Say page and information packs for the project. The sessions were conducted at:

- The North Adelaide Community Centre, 10 August 2021
- Victoria Park / Pakapakanthi (Park 16), 15 August 2021
- South West Community Centre, 19 August 2021.

Approximately 70 signs using a suite of images to reflect the range of issues covered by the General Provisions were installed across the Park Lands. Each sign included a QR code which provided a direct link to the Your Say page and survey.

To assist with a clearer and simpler understanding of the General Provisions, a range of 'Easy Guides' were also developed. These were instrumental as methods for consultation, especially during on-site drop-in sessions where the community could engage with the Easy Guides, which were printed on a large-scale format.

To encourage participation, everyone who completed a submission form had the chance to go into the draw to win one of 10 X \$20 vouchers to spend at the Adelaide Central Market.

Consultation material and social media performance can be found in Section 7.

## 2. EXECUTIVE SUMMARY OF RESULTS

### 2.1 Key numbers

| Engagement statistics  |
|--|
| 773 visits to the Your Say Adelaide engagement page  |
| 342 people viewed or downloaded a document   |
| 48 new registrations recorded with Your Say Adelaide suggesting a high degree of interest in the project and subject matter  |
| 84 people completed the submission form online   |
| 35 submitted a hardcopy of the submission form during a drop-in session  |
| 33% (35) of those who provided feedback were from the City of Adelaide   |
| Feedback statistics  |
| 119 people completed the submission form either online via the Your Say or in hard copy  |
| 9 written submissions were received from individuals and organisations including: <ul style="list-style-type: none"> <li>• South West City Community Association (SWCCA)</li> <li>• South East City Residents Association (SECRA)</li> <li>• City of Unley</li> <li>• Adelaide Detector Club Inc.</li> </ul> |
| 4 individuals submitted comments prior to the formal opening of consultation. These were in response to media coverage of the dog management proposal in March/April 2021.   |
| <b>132 submissions in total</b>  |

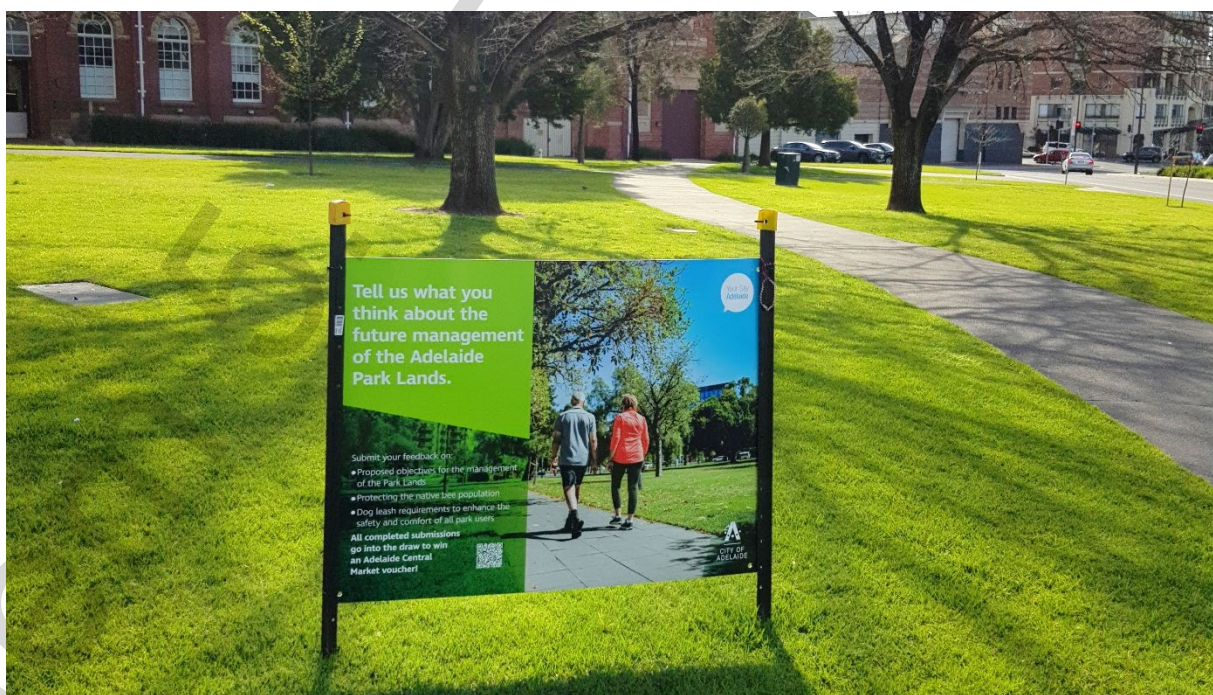
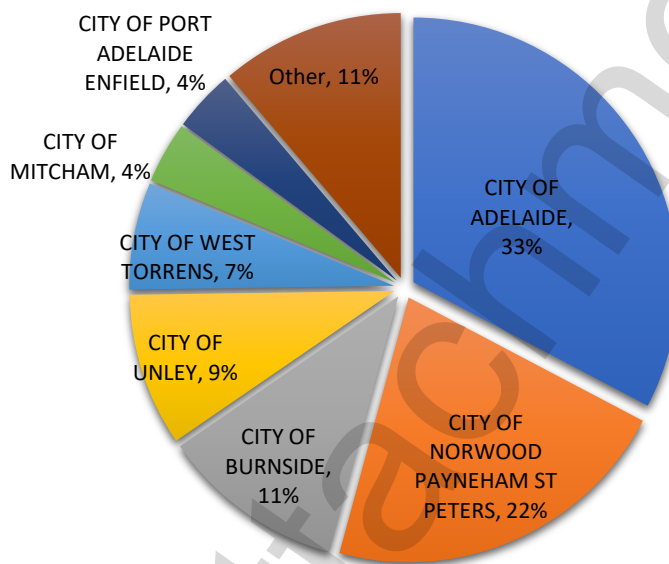


Photo 2. Sign located in Rymill Park / Murlawirrapurka (Park 14)

## 2.2 Respondents

This section summarises information about the 119 people who completed a submission form, either online or in hard copy.

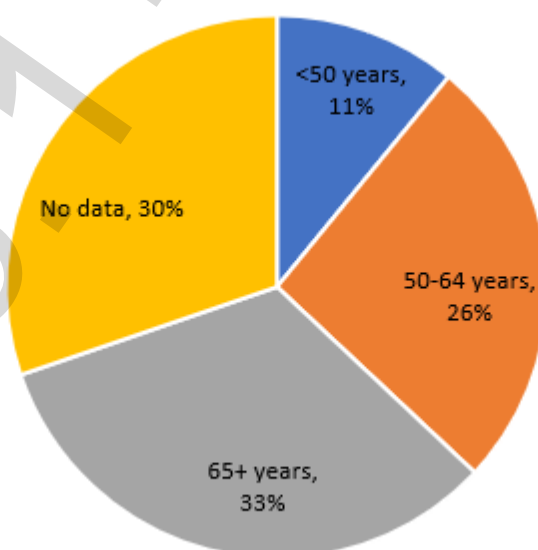
### Post code



n=107

Of the 107 people who provided their postcode, 33% (35) reside in the City of Adelaide. A further 42% (45) of this group are from the inner eastern or inner southern suburbs, suggesting that the Park Lands are well used by residents of adjacent suburbs.

### Age groups



n=119



Nearly a third of all respondents did not provide details about their age. Of the 83 people who did, 70 were aged 50 years or older.

## 2.3 Key findings

Most respondents were **drawn into the consultation to discuss the dog management** proposals, expressing strong views both for and against what was proposed.

A majority of respondents **agreed** with the proposed **objectives** for the management of the Adelaide Park Lands.

A majority of respondents **agreed** with the proposed Park Lands-wide statement for **beehives**.

A majority of respondents **agreed** with the proposed Park Lands-wide statement for **use of metal detectors**.

Respondents were **divided** on the proposed leash arrangements as shown on the **dog management map**, with 37% agreeing, 39% disagreeing and 24% neutral on the issue.

Most of the disagreement in relation to the dog management map focussed on the leash proposals for **Victoria Park /Pakapakanthi (Park 16)**. The majority did not agree to separating the on/off leash areas at the central path, indicating a **preference for more off-leash areas**.

There was also general discontent about the **proposed on-leash areas in other parks**, particularly from dog owners who want more unrestricted areas in which to exercise their dogs as this, they believe, facilitates greater mental health and wellbeing.

A number of respondents highlighted the **behaviour of cyclists and the observed and potential conflicts** between them and dogs/ people using paths within the Park Lands.

There was recognition of the need for **an equitable distribution of dog leash conditions for the comfort and safety of all users** among those respondents who agreed with the dog management proposal.

Respondents who agreed with the dog management proposal also **shared personal experiences of dog attacks or verbal abuse** from other dog owners, noting some are dog owners themselves.

Feedback regarding the **timed off-leash parks** demonstrated that respondents found the arrangement confusing. Other respondents suggested that the **existing Dog By-Law** requiring dogs to be on-leash when organised sport is being played or in the vicinity of a playground sufficient .

The suggestion to reduce conflicts and enhance safety for park users by declaring **all shared paths on-leash**. This approach has already been adopted by at least one other Council area in SA.

## 2.4 Changes to the CLMP

Consideration of feedback from the community has led to the following changes to the CLMP:

- **Removal** of the 'limited off-leash' (yellow) category as shown in the Dog Management Map (Appendix D of the draft General Provisions). These parks will be designated 'off leash at all times' (apart from the times organised sport is being played).
- **Amendment** of the dog on /off leash areas of Victoria Park /Pakapakanthi (Park 16) as shown below:
  - Reducing the 'on leash at all times' section to the north-eastern corner of the park where pedestrian/ recreational activity is highest, particularly families with children. Dogs will therefore be required to be on-leash in the area east of the Criterium Track and north of the central path.
  - Subsequent enlarging of the 'off leash at all times' area to include the section west of the Criterium Track and north of the central path (except when organised sport is being played).



Victoria Park/ Pakapakanthi (Park 16): revised dog leash areas

- **No change** to the proposed objectives for the management of the Adelaide Park Lands.
- **No change** to the proposed Park Lands-wide statement in relation to beehives.

- **No change** to the proposed Park Lands-wide statement in relation to the use of metal detectors.

### 3. DETAILED RESULTS – SUBMISSION FORM RESPONSES

Feedback was sought on:

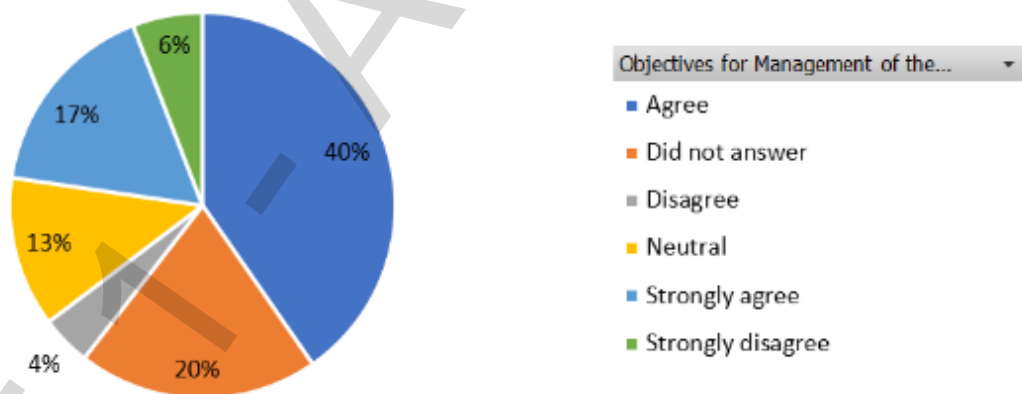
- The proposed objectives for management of the Adelaide Park Lands
- The proposed Park Lands-wide statements in relation to:
  - Beehives
  - Use of metal detectors
  - Dog management.
- Any further comments.

A total of 132 submissions were received, one of which was received after the closing date.

The following is a summary of the 119 submissions made via the feedback form, either online or in hard copy format. All verbatim feedback is provided at the end of this report (Section 5).

#### 3.1 Proposed objectives

Do you agree with the proposed objectives for management of the Adelaide Park Lands?



The objectives for the areas of the Park Lands managed by the City of Adelaide are derived from the statutory principles of the *Adelaide Park Lands Act 2005*.

57% (68) of the 119 people who responded via the feedback form 'agreed' or 'strongly agreed' with the proposed objectives.

Some themes which emerged in the comments included:

- The understanding that the Park Lands need to be protected, publicly accessible and available for the public.
- Acceptance that the objectives are holistic, balanced and well-articulated.

## Community Engagement Summary – Draft General Provisions

- Challenges presented by the encroachment of State Government proposals and developments.

Those who were neutral commented on:

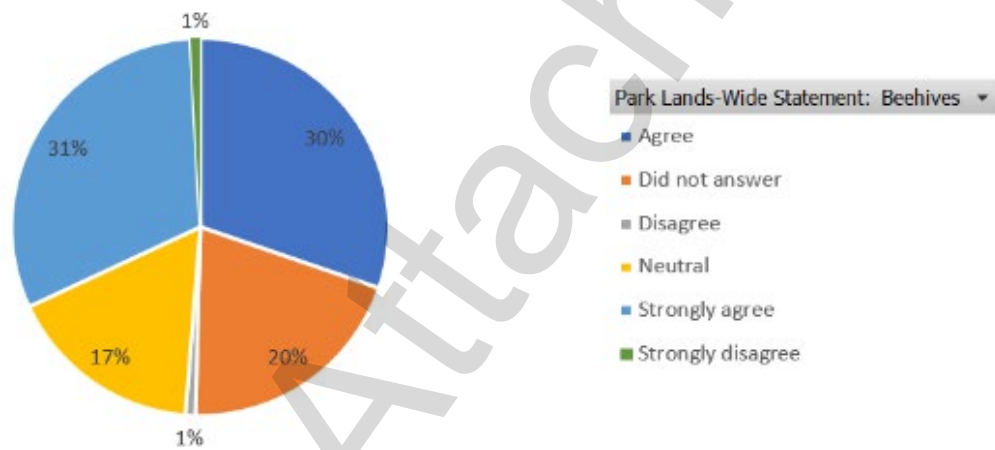
- Stronger emphasis on discouraging commercial and building developments on the Park Lands
- Stronger emphasis on Kaurna heritage and less on European heritage.

10% (12) of the respondents 'disagreed' or 'strongly disagreed' with the objectives. However, those who provided comments used this section to convey discontent on the dog management proposals.

It is therefore recommended that the proposed objectives are unchanged.

### 3.2 Beehives

**Do you agree with the proposed Park Lands-wide statement in relation to beehives?**



All bees are of ecological value; however European Honeybees tend to be more successful in competing with native bees when foraging for nectar. The local native bee population, which is preferable from a biodiversity perspective will be better supported if European Honeybees are not encouraged.

This proposed Park Lands-wide statement drew strong support, including representative of the Adelaide Bee Sanctuary and Zoos SA. 61% (73 respondents) were supportive and 37% (44 respondents) were neutral or did not provide a response. Only 2 respondents disagreed.

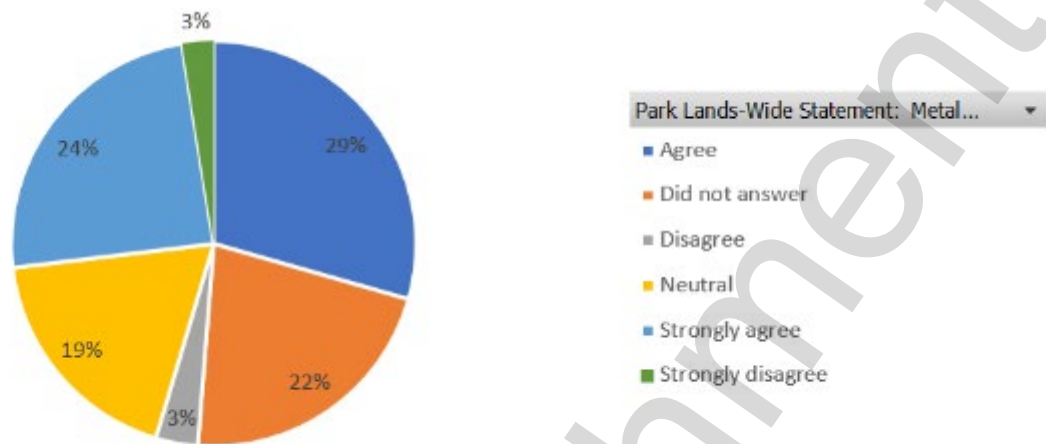
Some of the themes to emerge among included:

- Protecting the native bees will benefit the Park Lands environment as a whole
- This is a positive move by Adelaide City Council and much supported
- There is strong scientific evidence highlighting the negative impacts of the European honeybee on Australian flora, fauna and ecosystems
- Bees are a vital part of the environment and native bees need protection.

No change is recommended with the proposed statement.

### 3.3 Use of metal detectors

Do you agree with the proposed Park Lands-wide statement in relation to use of metal detectors?



This Park Lands-wide statement proposes that metal detectors are not permitted to be used to locate and excavate objects unless it is part of a formal excavation or archaeological dig approved by Council. However, they may be used to search for items on the surface where there is no disturbance to the ground. Any exemption to this would require specific approval.

This is consistent with the City of Adelaide Local Government Land By-Law 2018 which states that without permission, a person must not dig, damage, or disturb any part of Local Government Land.

54% (64 respondents) were supportive, 40% (48 respondents) were neutral or did not respond to this question. Only 7 respondents disagreed. A submission from the Adelaide Detector Club does not raise any concerns with this proposed statement (refer section 6.3).

Some of the themes in the commentary included:

- Recognition that unauthorised fossicking can be an issue in terms of safety and potential damage to the Park Lands
- The need to ensure historical artefacts are not lost
- Metal detecting is a legitimate activity that should be allowed and encouraged so long as the appropriate rules are followed.

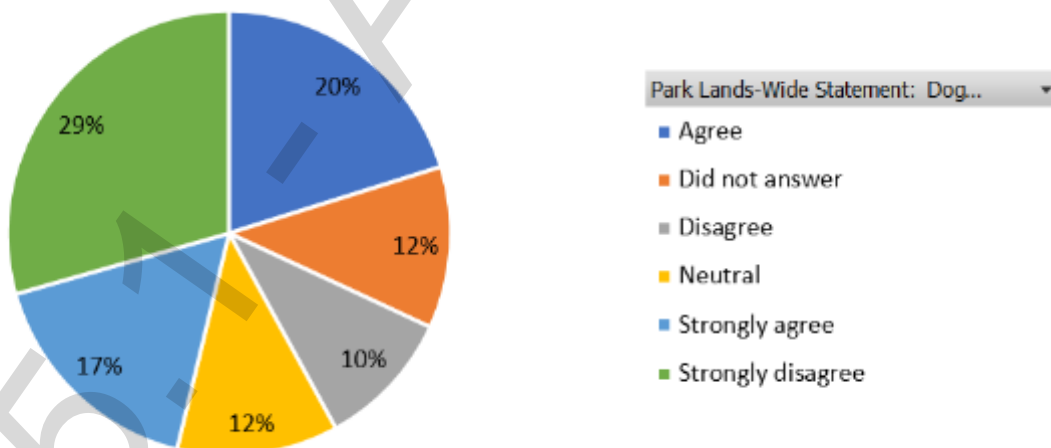
No change is recommended.



Photo 3. Community consultation at Victoria Park / Pakapakanthi (Park 16) on 15 August 2021

### 3.4 Dog management

Do you agree with the proposed Park Lands-wide statement in relation to dog management?



The Park Lands-wide statement in relation to dog management proposed areas of the Park Lands where dogs would be required to be:

- (i) on leash at all times; or
- (ii) on leash at selected times; or
- (iii) not permitted at any time (assistance dogs exempted).

In all other areas of the Park Lands, dogs would be permitted to be off leash at any time.

This proposed statement drew a strong community response and a range of views as reflected in the detailed comments provided by respondents in explaining their position.

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Of the 119 people who completed a submission form, 37% (44 respondents) agreed or strongly agreed with the proposed leash arrangements, 39% (47 respondents) disagreed or strongly disagreed; while 24% (28 respondents) were either neutral or did not respond.

Many respondents focussed on the proposed leash arrangements for Victoria Park / Pakapakanthi (Park 16), a park which is especially popular with among dog owners.

Themes within the comments provide by respondents who **disagreed or strongly disagreed** include:

- Wide discontent with the proposal of Park 16:
  - Much of Park 16 has been used as an off-leash area. Some cite this as one of the main reasons why it is so popular with park users.
  - The proposal locates the off-leash area to the south of the Central Path. Even though the southern area is larger than the proposed on-leash northern area, a large portion is currently cordoned off for the Brownhill Keswick Creek Wetlands.
  - Many dog owners expressed their desire to keep the northern area off-leash instead of/in addition to the southern area, especially the green open space between the Park Lands Trail to the west and the Criterium Track to the east.
- General disagreement regarding the dog management map overall and proposals for on-leash only areas, as many feel that:
  - They are responsible dog owners, and their dogs are under effective control even when off-leash
  - As responsible dog owners, dogs are kept away or on-leash when near playgrounds and/or sports
  - They have not or rarely have seen incidents regarding dogs and conflicts with other users
  - The proposal marginalises dog owners and that the proposals are for the “minority”
  - The proposal is “a step backwards”, “draconian” and “mean spirited”
  - Dog exercising is good for mental health and a great way to socialise with others, build friendships and lead to a sense of community
  - Dogs need more space to run and exercise, and that there should be more off-leash areas.
- Conversely, some respondents who disagreed stated that there should be *more* on-leash areas than what is currently proposed, as this would be safer and make all park users feel comfortable, especially for popular and highly visited parks.
- Many respondents who disagreed with the proposal mentioned their discontent with cyclists, citing cycling speeds and abusive behaviour from cyclists as the main source of conflict, instead of behaviour from dogs or dog owners.
- Some respondents also questioned the limited off-leash time restrictions noting:
  - The times when dogs are allowed off-leash clashes with times when cycling/commuting is most likely to occur in the parks
  - Concerns about daylight saving hours and safety for single park users and women
  - Concerns that some parks designated as limited off-leash are not always used by sporting groups nor well utilised at all times, therefore the “on-leash when

## Community Engagement Summary – Draft General Provisions

organised sport is being played/near a playground” rule as per the Dogs By-law would be sufficient.

Themes of respondents who **agreed or strongly agreed** include:

- Acknowledgment that there are plenty of off-leash areas provided in the plan, in addition to two off-leash dog parks.
- Acknowledgment that the proposal is balanced and cater to all needs, and that this reduces the risk of harm to other dogs and humans.
- Some respondents commented that not all dogs are under effective control, and unfortunately, they have personally experienced attacks by other dogs as well as verbal abuse by dog owners, which led to them feeling unsafe.
- Dog waste not picked up by dog owners.
- More signage, monitoring and management is required to reduce conflicts.
- Some respondents were also concerned about the impact of off-leash areas on local biodiversity, and that keeping dogs on-leash helps to protect flora and fauna.

Those who were **neutral or had general opinions** stated:

- Ideas about exploring legislation or rules regarding dogs on shared paths, where dogs must be on-leash when on, or a few metres on either side of shared paths. This would reduce conflict between all users when on shared paths.
- Some respondents voiced their observation that off-leash areas occur where there is high cycling commuter activity, so there is always potential for conflict unless there are clear rules regarding shared paths.
- Separation of ‘cyclists-only’ paths to allow for separation of uses.
- Desire for more fenced dog parks.

To address the wide range of community feedback, the below is recommended:

- Dogs will be required on-leash at all times, in and around the Criterium Track and the Grandstand
- Dogs can be exercised off-leash at all times, in areas west of the Criterium Track as shown, noting that dogs would be required to be on-leash when organised sport is being played.

Once endorsed by Council, all on-leash areas will be identified by signs and information on Council’s website as required under the [Dogs By-Law 2018](#). Maps will also be available through the CoA Customer Centre.

### 3.5 Additional feedback

**Please provide any further comments regarding the draft General Provisions.**

Other than repeat comments on dog management issues, themes were:

- Many used this question to vent their frustration regarding recent State Government proposals along the riverbank, reinforcing that the Adelaide Park Lands should be protected for current and future generations.
- Similarly, respondents voiced opposition to commercialisation, building, car parks and other hard surfaces and elements in the Park Lands, preferring instead beautiful gardens, native trees, flower beds and promotion of more biodiversity.
- Concerns regarding events in the Park Lands, in particular noise, site restoration and general public access.



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- Desire for removal of parking on the Park Lands, and restoration of those sites back to green space.
- Improvement of infrastructure and community facilities, such as accessible and better paths, more seats, courts, playgrounds, toilets and lighting. Regarding lighting, smart and energy lighting was preferred, and should not interfere with wildlife.
- References to other park exemplars, such as Central Park in New York and Centennial Park in Sydney.

Comments on matters that were not part of the General Provisions consultation have been passed on to the relevant areas and teams within the Council Administration.





Photos 4 & 5. Community consultation at Victoria Park / Pakapakanthi (Park 16) on 15 August 2021



Photo 6. Community consultation at the North Adelaide Community Centre on 10 August 2021

## 4. E-MAIL AND LETTER SUBMISSIONS

The following is a summary of the 12 written submissions received.

Submissions were received from:

- 9 individuals
- City of Unley
- South West City Community Association (SWCCA)
- South East City Residents Association (SECRA)
- Adelaide Detectors Club

Detailed responses to SWCCA and SECRA's submissions are provided below.

All verbatim feedback is provided at the end of this report (Section 5 & 6).

### 4.1 Individuals

Most individual responses were dog management related and commented on the proposals in Victoria Park / Pakapakanthi (Park 16). They valued the park for its wide-open space and ability to include all types of users. All individual respondents were dog owners, who outlined that their dogs/other dogs are well behaved, and that other dog owners are also generally responsible. They reported rarely or never seeing dog attacks or dogs having badly. Many described the social benefit and mental health advantages of exercising with dogs.

A few respondents commented on the Northern Park Lands. One did not support an off-leash condition in Lefevre Park / Nantu Wama (Park 6), and another would like for the timed conditions to change to favour afternoon off-leash dog walkers.

In addition, some respondents cited cyclists as being the main problem instead of other dogs. They reported that cyclists are rude, inconsiderate to other park users and travel along at high speeds with no regards to dogs and their owners.

One respondent was concerned about car parking on the Park Lands, the State Government's treatment of the Park Lands and climate change and its impact to the city.

### 4.2 City of Unley

A response from the City of Unley recognised that its residents use the southern and eastern Park Lands for dog exercise purposes, particularly Pelzer Park / Pityarilla (Park 19), as there are no designated dog parks in that council area. The response also welcomed further consultation, especially if significant change is envisaged.

### 4.3 South West City Community Association (SWCCA)

Responses to SWCCA's submission are summarised as below:

| Comment   | Response   |
|---|--|
| <p><b>Objectives</b><br/>The CLMP contains a set of diminished objectives; whether you only want native bees, where restrictions on dog movements should be relaxed, and if you agree to the restricted use of metal detectors in the Park Lands.</p> | <p>The previous CLMP contained a set of 9 "Qualities sought for the Park Lands" based on the <i>2010 Adelaide Park Lands Management Strategy</i>.</p> <p>The new draft CLMP contains a set of 7 Objectives (Objectives is the language used in the <i>Local Government Act 1999</i> requirements for a CLMP) based on the statutory principles in the <i>Adelaide Park</i></p> |

| Comment   | Response   |
|---|--|
|   | <p><i>Lands Act 2005</i>. This is considered a more rigorous approach.</p> <p>The new 'objectives' also reflect the importance of the National Heritage Listing which the previous 'qualities' did not.</p>  |
| <p><b>Purpose of CLMP</b><br/>The main purpose of the Community Land Management Plan is recorded in CLMP1 (previous version titled 'framework') as to "... provide information for the community about the use of the Park Lands." This important and main purpose does not appear in the CLMP Draft.</p>   | <p>The draft CLMP includes the following, more detailed purpose:<br/> <i>"This CLMP sets out objectives, policies and proposals for management of the Adelaide Park Lands, states performance targets and measures, provides information on any restrictions to public use or movement through the Park Lands, and includes specific information on relevant policies for the granting of leases and licences.</i></p> <p><i>This plan is consistent with the Adelaide Park Lands Management Strategy 2015–2025, which sets out a detailed vision for the future management and enhancement of the Adelaide Park Lands."</i></p> |
| <p><b>Statements</b><br/>From CLMP1 (Framework) we note that the following statements were included and therefore important:-</p> <ul style="list-style-type: none"> <li>• "The Adelaide City Council and the State Government of South Australia are committed to protecting, managing and enhancing the Adelaide Park Lands for the benefit of all South Australians."</li> <li>• Under "what is the Community Land Management Plan used for?"<br/>           "...to provide information for the community about the use of the Park Lands..."</li> <li>• Also reinforced is to inform the decision-making with respect to management and improvement (enhancement) of the Park Lands.</li> </ul> | <p>The draft CLMP is a City of Adelaide document and should reflect the position of Council, not the State Government.</p> <p>The 'use of the CLMP' is explained in detail on page 4 of the draft CLMP, including management and enhancement.</p>  |
| <p><b>Planning Framework</b><br/>The existing CLMP1 provides great detail in the first few pages (pages 3 to 6) on the Planning Framework clearly defining the significance and value to the City derived from Colonel William Light's 1837 vision. Much of the detail is no longer contained in the new provisions of the CLMP Draft. The purpose of this review should have been to strengthen the protection of the Park Lands and the aims referred to in CLMP1, not to remove important detail that ensured the preservation and protection of the Park Lands.</p>   | <p>The draft CLMP reflects the updated planning framework on page 8 and identifies the historical and cultural significance (including that of Kaurana) of the Adelaide Park Lands on page 6. The National Heritage Listing Values are explained in detail on page 16 and clarify why the Park Lands should be preserved and protected.</p>  |

| Comment   | Response   |
|---|--|
| <p><b>Statutory Principles</b><br/>When comparing CLMP1 and CLMP Draft, Statutory principles established in the Adelaide Park Lands Act have been altered. This information appears on Page 1 of CLMP1 due to its importance, so it would be read first, and yet a watered-down set of principles, now called Objectives, appear on page 9 of the CLMP Draft. Further, the full set of the original principles are then reproduced in the CLMP Draft on page 20. Why have a watered-down set of principles? The original set should have been retained on Page 9.</p>   | <p>The statutory principles in the <i>Adelaide Park Lands Act</i> are included verbatim in Appendix C of the draft CLMP.<br/>The ‘Objectives’ in the draft CLMP, which apply to the whole of the Park Lands, are derived from the statutory principles but are broader in scope. Objectives and principles are different in purpose.</p> |
| <p><b>Statutory Principles</b><br/>On Page 9 of the CLMP Draft (Statutory Principles):- we note that clause (a) of CLMP1, the reference to Colonel William Light’s intentions regarding the overall plan of the Park Lands, has been omitted from the Draft.<br/>The following 2 important principles have also been left out of the CLMP Draft:-<br/>• “(f) The State Government, State agencies and authorities and the Adelaide City Council, should actively seek to cooperate and collaborate with each other in order to protect and enhance the Adelaide Park Lands.”<br/>• “(g) The interests of the South Australian community in ensuring the preservation of the Adelaide Park Lands are to be recognised, and activities which may affect the Park Lands should be consistent with maintaining or enhancing the environmental, cultural, recreational and social heritage status of the Park Lands for the benefit of the State.”</p> | <p>The increased emphasis on the National Heritage Listing, which is based on Light’s original plan is considered more useful than simply including the original plan.</p> <p>The two principles referred to are included in the list of statutory principles on page 20 of the CLMP.</p>  |
| <p><b>Purpose of Land</b><br/>Under the Local Government Act, in the CLMP1 the purpose of the land is held is as follows:-<br/>“The Adelaide Park Lands are managed for the benefit or enjoyment of the community.”<br/>However, the CLMP Draft provides:-<br/>“The purpose for which the Adelaide Park Lands is held is to provide benefit to the people of South Australia by being publicly accessible and supporting a diverse range of environmental, natural heritage, cultural, recreational and social values and activities, providing a defining feature to the City of Adelaide and contributing to the economic and social wellbeing of the City.”</p>  | <p>This re-drafted purpose more accurately reflects the statutory principles. The use of ‘the people of South Australia’ more accurately defines ‘the community’.</p>  |

| Comment  | Response  |
|--|---|
| <p>The first was for the benefit of the community. The second reads like a mission statement. It is supposed to be about the community.</p>  |   |
| <p><b>Landscape Master Plan and Development Plan</b><br/>           Details of the Adelaide Park Lands Landscape Master Plan and the Adelaide (City) Development Plan, have been left out in the CLMP Draft; in particular the following (desired character):-<br/>           “(e) enhancement of the Park Lands through the reduction of building floor areas, fenced and hard paved areas.”</p>  | <p>The 2011 Adelaide Park Lands Landscape Master Plan has been superseded by the landscape provisions within the <a href="#">Adelaide Park Lands Management Strategy</a>.</p> <p>The Adelaide (City) Development Plan has been superseded by the Planning &amp; Design Code.</p>  |
| <p><b>Extent of Park Lands</b><br/>           Page 6 of the CLMP Draft refers to over 900 hectares of open parks and squares. We believe this to be incorrect.</p>   | <p>“Over 900 hectares” is a reference to the original allocation of Park Lands. The observation is correct as the current amount of open space is approximately 723 hectares given the loss of Park Lands to the institutional zone along North Terrace. The draft CLMP will be amended.</p>  |
| <p><b>Olive Management</b><br/>           This addition should not be part of the CLMP Draft. The olive trees in Whitmore Square are of historical value to the community in the South West City and yet we note there is no provision in the CLMP Draft to protect them, but protection is afforded to others elsewhere. Provisions relating to management of the olive trees in the various locations in the Park Lands and squares should not be included in the CLMP Draft but should be in the CLMP relating to that area in which the trees are growing</p>  | <p>The only olive trees in the Park Lands which are heritage listed are those off Mann Terrace which are a State Heritage Place.</p> <p>The relevant statement in the General Provisions has been modified to:</p> <p><i>“In areas where individual or small groups of trees exist, replacement planting will be undertaken using the same tree species of olive.”</i></p>  |
| <p><b>Dog Management</b><br/>           This addition should not be part of the CLMP Draft. According to the Engagement Pack more than half of the 760 hectares of the Park Lands will be available for dogs off-leash. The topic of safety has been raised with regard to unrestrained dogs in the Park Lands, in light of recent attacks in South Australia by off-leash dogs on individuals, especially the elderly, infirm, children and other dogs, and potential harm to wildlife in Adelaide. SWCCA cannot endorse the idea of the ‘limited off-leash’ category referred to in Your Say’s Engagement Pack document. Either a dog is in an area (fenced off for safety reasons) where leashes can be removed or, if in the</p> | <p>It is appropriate to include provisions regarding dog management in a CLMP as this activity constitutes a major part of how parks are used. Consultation feedback has indicated a community preference for more off-leash areas and times.</p> <p>We feel it is more efficient and effective to deal with the topic of dog management in the general provisions, with one map showing the balance, rather than requiring people to search through each CLMP for the various parks.</p> |

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| Comment   | Response   |
|---|--|
| general Park Lands, dogs should be on a leash at all times. If there are specific CLMPs allowing fenced off-leash facilities for dogs these can be addressed in their CLMPs but not in the over-reaching CLMP Draft.  |  |
| <p><b>Importance of the CLMP</b><br/>The purpose of the Park Lands Planning Framework is to protect and preserve the Park Lands for future generations. The CLMPs form a major plank in this Framework with the single purpose to prevent the loss of Park Land. We cannot understand why the existing CLMP1, which is still relevant in the Planning Framework, was not just revised, if required. There appeared to be no justification to shred this document and replace it with a 50% larger paper that contains less information and uses less sympathetic language on the importance of the protection and preservation of the Park Lands.</p> | <p>The original “framework” document was prepared seven years ago and contains may outdated references and may not meet the requirements for a CLMP as outlined in the <i>Local Government Act 1999</i>. It also needs to be consistent with the current <a href="#">Adelaide Park Lands Management Strategy</a>.</p> <p>The new document clearly outlines the purpose for which the land is held and the objectives for managing the land, along with all the policies aimed at protecting the Park Lands, along with a much greater emphasis on the National Heritage Listing.</p> <p>There should be nothing in the CLMP which jeopardises the protection of the Adelaide Park Lands.</p> |

#### 4.4 South East City Residents Association (SECRA)

Responses to SECRA's submission are summarised as below:

| Comment   | Response   |
|---|--|
| <p><b>Climate Change</b><br/>SECRA notes that there is no mention here of managing the Park Lands to mitigate the effects of climate change.</p>  | Provisions relating to mitigating the effects of climate change are dealt with in the <i>Adelaide Park Lands Management Strategy</i> on page 25 in “STRATEGY 4.4 “Design and manage the Park Lands to be resilient to the impacts of climate change” and include six specific actions. |
| <p><b>National Heritage Listing Values</b><br/>SECRA provides comment on the objectives on the Management of the Adelaide Park Lands:<br/>1. To protect the National Heritage values of the Adelaide Park Lands and City Layout.<br/>SECRA understands that this protection is a valuable first step but is limited as it only relates to Park Land “layout”.</p> | The Values which underpin the National Heritage Listing primarily relate to the macro elements of the design but also such things as designed vistas, formal avenues, plantations, use of specimen trees, botanically important living plant collections.                              |
| <p><b>Alienation of Park Lands</b><br/>2. To hold the Park Lands for public benefit, freely available to the people of South Australia for their use and enjoyment. Park Lands, which are increasingly alienated by commercial or institutional</p>   | The State of the Park Lands Report provided to Council in 2018 found that, since 2005, there has been a net gain in Park Lands of 6.2 ha. (Taking into account both State Government and City of Adelaide projects). This was largely achieved through                                 |

## Community Engagement Summary – Draft General Provisions

| Comment   | Response  |
|---|---|
| developments are becoming less “freely available” to the people of South Australia.   | the return of the SA Water site, west of the rail lines, in Gladys Elphick Park / Narnungga (Park 25).  |
| <p><b>Commitment from Government</b></p> <p>3. To ensure a balance of environmental, cultural, recreational and social uses of the Adelaide Park Lands. SECRA believes that this balance can only be assured when a sound CLMP plan has a strong commitment from state and local governments and includes all voices especially the informal and family-based use of the Adelaide Park Lands.</p> | <p>Although the City of Adelaide consults with the State Government on its CLMPs, the State Government is not required to commit to them.</p> <p>Both the State Government and the City of Adelaide adopt the Adelaide Park Lands Management Strategy, with which the CLMPs must be consistent.</p> |
| <p><b>Cultural Heritage</b></p> <p>4. To recognise, protect, enhance and interpret cultural heritage sites of Kaurna and European significance. The City of Adelaide Heritage Strategy 2021 – 2036 acknowledges that the Park Lands and Kaurna heritage and the many layers of cultural heritage are important to the history of Adelaide.</p>  | Correct.  |
| <p><b>Biodiversity</b></p> <p>5. To enhance and showcase the biodiversity of the Adelaide Park Lands, including areas of remnant vegetation and biodiversity significance. SECRA appreciates the work being done and would like to see more biodiversity corridors created.</p>   | <p>Biodiversity corridors are an aim of the <a href="#">Integrated Biodiversity Management Plan</a> in terms of providing ‘increased connectivity’. An example is when the banks of creek are laid back and planted with native flora.</p>  |
| <p><b>Ecological health of watercourses</b></p> <p>6. To enhance the ecological health of Park Land watercourses. The creation of the Wetlands in the southern Park Lands will assist in catching and cleaning stormwater as is a welcome step in acknowledging the ecological significance of the Park Lands in an urbanised environment.</p>  | Support is noted.   |
| <p><b>Sustainability of buildings</b></p> <p>7. To manage landscapes and buildings sustainability. SECRA notes that the design and construction of buildings on the Park Lands do not incorporate elements of sustainability and are not compatible with the open, accessible nature of the Park Lands.</p>   | <p>Many buildings in the Park Lands are very old but as they are replaced / consolidated, sustainability measures are required through the <a href="#">Adelaide Park Lands Building Design Guidelines</a>.</p>  |
| <p><b>Metal Detectors</b></p> <p>Regarding the General Provisions of the Adelaide Park Lands Community Land Management Plans:</p> <p>1. SECRA strongly agrees with the proposed Park Lands-wide statement concerning the use of Metal Detectors.</p>  | Support is noted.   |



## Community Engagement Summary – Draft General Provisions

| Comment  | Response   |
|--|--|
| Their use creates unsightly holes in turf and biodiversity sites that become trip hazards if they are not filled afterwards, as in the Park 17 bush site.  |  |
| <b>Native Bees</b><br>2. SECRA agrees with the proposed Park Lands-wide statement about protecting native bees.  | Support is noted.  |
| <b>Dog Management</b><br>3. SECRA does not support a proposed dog management policy based upon little data and lack of initial consultation as it applies to the Victoria Park Dog Management plan. We believe that space in the park is already under considerable stress with the construction camp and development site for the Wetlands Project, the COVID testing station, greater use by nearby residents and their families and the return of sporting groups to the park. SECRA's view is that dog management in the largest park in Adelaide Park Lands should be developed as part of a holistic, integrated plan for Victoria Park through the Community Land Management Plan (CLMP). | The consultation received through this process will inform the final delineation of off-leash and on-leash areas.  |
| <b>Dog Registrations</b><br>Comment: The General Provisions have no information about dog registrations and their upward trends in the City of Adelaide and neighbouring councils.   | Dog registration numbers have a slight upward trend across the State, not enough to influence the allocation of on and off-leash areas in the Adelaide Park Lands.   |
| <b>Dog Management Research</b><br>Comment: The General Provisions have not been based upon research on the role of companion animals in households or, more particularly, their role in times of uncertainty and lockdowns associated with COVID 19.   | The dog management provisions in the General Provisions are based on the <a href="#">City of Adelaide's Dog and Cat Management Plan 2019-24</a> which in turn is based on research around the role of companion animals.<br><br>The delineation of on and off-leash areas takes a balanced approach to providing for dog owners and those concerned about uncontrolled dogs. |
| <b>Dog Management</b><br>Comment: The policy was predominately determined by council officers. With all due respect to them, this public policy was not based upon consultation with park users with or without dogs on Victoria Park. No consultation with peak dog bodies such as obedience clubs that operate nearby appears to have been conducted. In addition, information about the existing areas of conflict with other users, although hinted at, is not explained or quantified.  | The policy is based on current arrangements (under the Dog and Cat Management Plan), the informed view of City of Adelaide officers together with this public consultation exercise, the results of which will be considered by the Elected Members.<br><br>We aim to meet the needs of all park users.<br><br>Limited off-leash times is one option.                        |

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| Comment  | Response   |
|--|--|
| <p>Without such information, it is not possible to substantiate the following statements</p> <ul style="list-style-type: none"> <li>• The proposed leash arrangements aim to meet the needs of all park users by providing a good balance of on/off-leash areas</li> <li>• The limited off-leash arrangement aims to meet the needs of a mix of park users, requiring dogs to be on-leash for most of the day but allowing them to be off-leash in the early mornings and evenings. Are the nominated times appropriate to dog users?</li> <li>• Some of the existing signage is inconsistent with accepted use leading to confusion amongst the community.</li> </ul> | <p>Current arrangements, as provided for in the Dog and Cat Management Plan are:<br/> <i>“Dogs must be on leash in all public places other than a park or square.<br/> All dogs must be on a strong leash no longer than two (2) metres in:</i></p> <ul style="list-style-type: none"> <li>• <i>Areas of Victoria Park (as per the Community Land Management Plan for Park 16)</i></li> <li>• <i>Sporting areas when organised sporting activities are in progress</i></li> <li>• <i>Children’s playgrounds; and</i></li> <li>• <i>Nominated zones as declared by Council.”</i></li> </ul> <p>Current signage does not reflect these arrangements.</p> |
| <p><b>On-leash area – Victoria Park</b><br/> Proposed Leash Arrangement Approximate Percentage of the Park Lands<br/> The proposed on-leash area in Victoria Park extends from Halifax Street to Wakefield Street on the western side, eliminating summer shaded walking areas along East Terrace west of the Park Land Trail moving into the Olive Grove to Wakefield Street. This would be of concern to the residents in the south-east of the city, as the COVID testing station precludes walking to the eastern side of Victoria Park.</p>   | <p>The proposed on-leash area may change as a result of public feedback and the consideration by the elected Council.</p>  |
| <p><b>Current uses of Victoria Park</b><br/> Comment The proportion of area in Victoria Park with the COVID testing station expanding its footprint and allowing multiple entries to vehicles, the construction camp associated with the Wetlands and the Wetlands themselves, the use of the sporting ovals all restrict the use of the park by those with dogs and so the percentage figures given are likely to be incorrect. In turn this will mean that there will be fewer parks where dogs can be off-leash.</p>  | <p>The COVID testing station and works compounds associated with the wetland construction are not permanent restrictions on the use of the park.</p>   |

## 5. VERBATIM RESPONSES

These are responses which conform to the submission form.

### 5.1 Do you agree with the proposed objectives for management of the Adelaide Park Lands?

|   |  |
|---|--|
| <b>Agree or Strongly Agree</b>  | As a beekeeper, I too, think it is important to enhance and showcase the biodiversity of the Adelaide Park Lands, including areas of remnant vegetation and biodiversity significance.                                     |
|   | All seven objectives are fair and balanced.  |
|   | Management means housekeeping for the public.  |
|   | The objectives support the environmental values and future protection of the area.   |
|   | Appreciate the concept of the parklands being freely available to all.   |
|   | They are a significant place that requires protection.   |
|   | The management of the Adelaide Park Lands with its biodiversity, ecological and cleansing of areas, is paramount to a central city parkland area, which I feel must be upheld and managed in accordance with the proposal. |
|   | In general the objectives are reasonable.  |
|   | Thought out. It seems you've asked the right people.   |
|   | While the proposed objectives are desirable, the main issue seems to be that they are too easily overridden, e.g. the proposed new stadium in Park 27.   |
|   | I agree with the objectives, but the emphasis given to the various objectives is of interest to me.  |
|   | The proposed objectives will help protect the parklands for all users of them, but so often such guidelines and objectives are readily overridden when needed.   |
|   | I broadly agree with these objectives.   |
|   | Overall we mostly agree with the objectives.   |
| Maintaining and improving the parklands is vital for ecology and wellbeing of Adelaide's flora, fauna and people. |  |

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|   |
|---|
| Park lands need to be protected from development. They are unique. My concern is that the principles are too easily ignored by government, council and vested interests.  |
| I agree with the objectives.  |
| Management and control are paramount in keeping the parklands safe, clean, hygiene-focused, and free of vagrants. Lighting is a key and fundamental issue.  |
| Parklands to be accessible for the general public while maintaining an environmental balance. A unique landscape in an urban environment.   |
| They seem reasonable, though presumably are in fact meaningless given the Council as quite prepared to give any percentage of the parklands to a professional sporting club. Shame!   |
| The objectives are holistic.  |
| Depends on interpretation of these words. I am sceptical of point 2.  |
| A solid social and environmental ethos is in play.  |
| Agree with the objectives but not strong enough emphasis on protecting the park lands against encroachment of commercial activities. No reference to the use of the park lands as parking lots.                                   |
| They make good sense.   |
| The intention to maintain and improve the heritage value of the park lands is a clear objective   |
| Obviously Council is wanting to maintain control over the parklands for the benefit of all residents and visitors. You mustn't give in to lobby groups (dog owners, fossickers, etc) who will end up making a pest of themselves. |
| The dog leash amendments seem reasonable and native bees need protection.   |
| As I understand it the objectives are about keeping parklands a open space and free for all to use.   |
| It's a good balance of heritage, culture, public use and benefit.   |
| I am in general agreement with the objectives but wish to raise issues about Dog Management as it relates to Victoria Park.   |
| Very well articulated and balanced objectives.  |
| Agree that the proposal seems like a good balance to use and also protect our valuable parklands.   |
| I agree provided that any development does not impact on existing green space and does not preclude use by the public. In particular, I do not support further encroachment on parklands by further buildings.                    |

|  |
|--|
| Except for the amended dog on-leash area at Pakkapakanthi, which is not required   |
| These appear to be well formulated.  |
| The most important of these Objectives is: To hold the Park Lands for public benefit, freely available to the people of South Australia for their use and enjoyment. I do not disagree with any of the Objectives although I think there could be greater emphasis on Protection of the Park Lands.  |
| Generally I am in agreement with the objectives. However, I wish to raise issues regarding Dog Management related to Victoria Park.  |
| Why is this a City of Adelaide issue? The State Government calls the shots here. Lot 19, the Adelaide Oval, the proposed new stadium, the proposed new Women's and Children's Hospital and associated car parks. I mean get real. These decisions have been made and you are having public consultation afterwards. You guys are masters at that. I could go on. Utter wank.           |
| The Adelaide Park Lands should be protected by effective legislation. There should be no new major buildings within the Park Lands. Parklands should be free open and a green space for the community to enjoy.  |
| It is difficult to challenge the objectives as they are reasonable, "warm and fuzzy", admirably based around environmental sustainability and entirely worthy. My inability to "strongly agree" more stems from personal past perceptions that Council will not commit to allocating the budgets and other resources needed to achieve them.   |
| I think mental health value and the opportunity for family and community connections could be strengthened as these areas are the contemporary interpretations of the value of shared open spaces, especially as the density of urban development increases and with the probable ongoing impact of covid 19, making these needing much greater recognition than just social activity. |
| They look okay.  |
| I strongly agree that the Park Lands are for public benefit.<br>I strongly agree that there should be a balance of environmental, cultural, recreational & social issues.<br>I strongly agree that they should showcase biodiversity.<br>I strongly agree the water courses of the Park Lands should be healthy.   |
| In general they are consistent with my values. However they can be strengthened in certain areas.  |
| I agree with the objective of having parklands available for public benefit and for a balance of environmental, cultural, recreational and social uses but I also think that a statement should be made that the use of parklands needs to reflect the contemporary and future community needs of the people of South Australia.   |
| Generally happy  |

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|                                      |  |
|--------------------------------------|--|
|                                      | <p>Concerned about campers in grandstand</p> <p>Upgrade of exercise equipment.</p>   |
| <b>Neutral</b>                       | <p>We would like to see the Parklands remain free and open for everyone. We do not approve of commercial development on the Parklands.</p> <p>Regarding point 4. I am not sure what European significance has to do with the parklands? Generally the people of South Australia are Australian.</p> <p>I do not think there should be any building/development of the park lands whatsoever. The proposed objectives do not reflect this enough.</p> <p>Document too long, only interested in sections that pertain to me.</p> <p>There should be NO new building development on public parklands any enhancement/refurbishment of existing structures. Still needs consultation.</p> <p>Some aspects are excellent such as the creek development in the south parklands but others such as dog zones are unworkable</p> <p>many of these motherhood statements sound good in theory, but are not upheld in practice-eg "freely accessible".</p> <p>I would like for the recognition, protection, enhancement and interpretation of cultural heritage sites of Kaurna significance to be prioritised over those of European significance. It is our one way of educating all who visit these precious Park Lands about the wise, respectful and sustainable ways the traditional custodians of these lands used to care for and manage them.</p> |
| <b>Disagree or Strongly Disagree</b> | <p>I strongly object to the provision dividing Park 16 into 'on-leash' and 'off-leash' zones. Park 16, in its entirety, currently provides the only off-leash free running area for medium and large dogs, including working dogs which require large spaces to roam free in order to maintain their health and behavioural standards. The division of the park, combined with the opening of the 'wetlands project' will all but eliminate any space where such dogs can be exercised. The Council's Dog By Law 2018 states: To ensure a safe and comfortable environment for all park visitors, dogs must be kept on a leash at all times: – in any area of the Park Lands when organised sport is being played; and – in an enclosed Children's Playground or if a Children's playground is not enclosed, land within five metres of children's playground equipment. The proposed area in the Northern sector of Park 16 to be re-zoned fits neither of these criteria. This proposed change will have a profound effect on owners of medium-large dogs and contribute nothing to the sound management of the Adelaide parklands.</p> <p>There are some things I disagree with.</p> <p>Strongly disagree with the dog on lead zoning.</p>  |

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|  |   |
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|  | I see no reason why people can't use U.A.V.'s and radio-controlled planes and drones, power and weight limits applying of course, in the wide-open areas. Dogs off lead pose a much higher risk to the public.  |
|  | Stop the dog off lead changes. Stop the bikes riding at speed in park. Dogs don't cause the problem. It bike users.   |
|  | It should promote more off the lead areas for dogs.   |
|  | I don't think the public in the phrase 'public benefit' has been defined. And if the only place dogs are allowed off leash is in wetlands breeding areas, they will decimate the baby bird population so I don't think biodiversity has been adequately defined.  |
|  | Restrictions on dogs being able to walk off leash is draconian. Dogs largely provide great joy to owners and non owners. Restricting off leash activity to the dog parks, where aggressive dogs have free reign to accost unsuspecting pets takes all the fun out of pet ownership. The real danger in the park lands, especially around the horse park area of Kingston Terrace us mixing unsuspecting walkers with bikes that are travelling at ridiculous speed. I only witnessed an accident last week. Bikes at high-speed and people don't mix. |
|  | We have a small dog and walk her in the parklands everyday. Being able to let her off leash as we walk to the dog park through blue gum park is a priority for us. As we live in an apartment we value her having space to run and play without getting in the way of others. We have her under effective control as we do this and keep away from sports. We think the current guidelines for having dogs in the park work well from our observation and we strongly oppose the changes.   |
| <b>Did not answer / no preference</b>  | Shallow pool - wading pool would be great. More play equipment. Like cafes + restaurants.   |
|  | Conservation area - concerns about dogs in there. Generally happy with dogs. Swimming area or centre would be great.  |
|  | Lack of dog poo bags - should be more prominent (NOTE THAT NO ADDRESS IS PROVIDED).   |
|  | Water ponds. Doggy café - central. No cars allowed. With shade + open fire in winter. More shady trees - mixture natives + non-natives.   |
|  | Golf - mini w/café. Need a point of difference. Loved it when (Victoria Park) was a racecourse  |
|  | Generally happy, looking forward to wetlands. Dogs ok. More trees.  |
|  | More shade - more seats + BBQ. No problems with dogs. Playground - adventure style. Happy with wetlands - but no mozzies! (NOTE THAT NO ADDRESS PROVIDED)   |
|  | Generally happy. Picnic spots, tables, seatings, benches under trees. Mixture of trees - European/natives (NOTE THAT NO ADDRESS PROVIDED)   |
|  | Love the central gardens. More seats in shade - under trees.  |
| Happy with central path. Reveg and replantings are good. No more built form and no more commerce on the Park Lands. Sceptical about wetlands. Cricket goes too late in the summer and is a bit too loud. |   |

## 5.2 Do you agree with the proposed Park Lands-wide statement in relation to Beehives?

|  |   |
|--|---|
| <b>Agree or Strongly Agree</b>                         | <p>Evidence is accruing about the effects of honeybees on native habitat (i.e. tree hollows) and competition between bees and native insects and other vertebrates (i.e. honey eaters, lorikeets, as well as several mammals) who also rely on pollen and/or nectar. Studies about the effects of urban beekeeping on native pollinators are few. I look forward to more evidence in this area. I think that regulations to keep beehives in the urban context requires strengthening. Councils have an important role to play in ensuring the urban beekeepers are registered, educated and manage their hives following best practice in beekeeping. Councils have an important role to play in limiting the number of beehives an urban beekeeper can have in their backyard. I am not against honeybees, but I am concerned about how the Save the Bee movement has caused an increase in urban beekeeping and the effects of this on all pollinating insects and vertebrates. I would like urban dwellers to be able to keep honeybees - but like anything - in moderation so that all pollinators can co-exist. Please contact me if you need an advisor in this area as I am currently working with PIRSA to re-define urban beekeeping recommendations. Sandra@adelaidebeesanctuary.com.au</p>                              |
|  | <p>Thank you so much for not allowing beehives in the parklands. There is an overwhelming (and ever growing) body of scientific literature documenting the negative impacts of the European honeybee on Australian flora, fauna and ecosystems. This science is often ignored, so it's really refreshing to see this stance taken by Adelaide City Council. I sincerely hope this zero-tolerance approach will also apply to feral honeybees in the parklands. The environmental impact of feral honeybees is even greater than that of managed honeybees, due to the former occupying precious tree hollows that are needed by native wildlife. If you are ever in doubt about whether this is the right decision or not, please look no further than this "key threatening process" listing by the NSW scientific committee - <a href="https://www.environment.nsw.gov.au/topics/animals-and-plants/threatened-species/nsw-threatened-species-scientificcommittee/determinations/final-determinations/2000-2003/competition-from-feral-honeybees-key-threatening-processlisting">https://www.environment.nsw.gov.au/topics/animals-and-plants/threatened-species/nsw-threatened-species-scientificcommittee/determinations/final-determinations/2000-2003/competition-from-feral-honeybees-key-threatening-processlisting</a></p> |
|  | <p>Park Lands must serve as nature oasis in city.</p>   |
|  | <p>The Council should play no role in commercial activities which compete with private industry.</p>  |
|  | <p>We need to protect the future of native bees, and it is reassuring the council will not allow beehives in the area. There are misconceptions about honeybees and needing to save them. I am all for native bees and saving them. Anything to support the prosperity of native bees such as habitat through native flora and bee hotels is welcome.</p>   |
|  | <p>Native bees are extremely valuable.</p>  |
|  | <p>Non native bees (i.e. home bees) have no place in the parklands due to their adverse environmental impacts.</p>  |
|  | <p>Native bees need to be protected.</p>  |
| <p>Protection on native bees should have priority.</p> |   |



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|  |
|--|
| Thought out. It seems you've asked the right people.   |
| Native bees should not be subject to unnecessary competition in the Parklands.   |
| I support encouraging native bee populations, as with the native bee nests provided.   |
| I'd like to see more bee hotels.   |
| Improved ecosystem throughout the parklands is beneficial and teaches the public about the importance of pollinators.            |
| Preserve indigenous bees.  |
| The natives should be protected.   |
| I agree and believe that the native bee populations should have the parkland areas free of competition from European honey bees. |
| Promote sustainability in the eco system.  |
| I agree with more native plantings to encourage native bees in the parklands.  |
| It is important to preserve native species.  |
| Protection of native bees.   |
| It's sensible.   |
| Native bees are helpful.   |
| The bee hotels don't seem to have created a problem to date.   |
| Native bees need protection.   |
| Native bees need to be encouraged and European bees kept away from areas where they would compete with them.                     |
| Yes, even though I am allergic to bees, they are vital for bio diversity.  |
| We need to protect native bees.  |
| Native bee populations are more important I think than honey collection.   |
| I agree bees should be encourages, with appropriate signage for those who are allergic, explaining nearest medical help etc.     |
| As said in the draft, our native fauna has enough competition.   |
| This makes sense.  |

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|                |  |
|----------------|--|
|                | This seems sensible.   |
|                | I understand that native bees are preferable to introduced species.  |
|                | We need to promote bees as much as possible.   |
|                | We agree with the measures to protect native bees.   |
|                | Okay. This is aligned with our own Environmental Management Plan.  |
|                | The loss of urban gardens or greenspace with urban infill, and the extreme lack of environment suitable for native bees, including in surrounding suburbs of city of Adelaide means there is a great need for an extended, connected spaces suitable for native bee habitat, including appropriate plantings, bare earth under plantings (no mulch for ground dwelling native bees), and information to educate users of the parklands to recognise the environment that encourages native bees to thrive. |
|                | Bees are a vital part of the environment and native bees need protection.  |
|                | importance of enhancing native biodiversity is of great value to me and the future sustainability of all Australians, so we need to encourage native bees in this space.   |
|                | bees are good.   |
|                | Protecting all native species should be a priority in the Park Lands should be a priority.   |
|                | Bees are good for the environment good for education and good for general populations.   |
|                | I do not have enough knowledge or information to strongly agree but the explanation seems reasonable.  |
|                | European bees should go back to where they came from.  |
|                | All efforts should be made to support native bees and flora in the Park Lands. This action is a commitment towards doing right by native species which is of benefit to the environment of these lands.  |
|                | Good idea to keep away from people.  |
|                | Strongly agree with that.  |
|                | More bees as they are dying.   |
| <b>Neutral</b> | I have no problem with beehives being placed in the parklands. I think that the problem with European bees is that they occupy hollows in trees and therefore outcompete native bees.  |
|                | Don't know anything about local bees. I like honey though and honey bees live in their boxes. I have no problems with beekeepers in the gardens.   |
|                | Whilst the native bee population should be supported, I am also aware that bee populations generally are threatened.   |
|                | Couldn't give a shit.  |
|                | Don't have a view on this.   |

|                                       |   |
|---------------------------------------|---|
| <b>Disagree or Strongly Disagree</b>  | It is a fair point but is this backed up by any research regarding the availability of nectar and pollen resources? Considering that Native bees and European honeybees have different dietary requirements. In areas such as the edible plant garden and the rose garden where there are abundant introduced european plants, why not have their natural pollinators also present. |
| <b>Did not answer / no preference</b> | Difficult to be everything to everyone. Spread the love to other areas.   |

### 5.3 Do you agree with the proposed Park Lands-wide statement in relation to Use of Metal Detectors?

|                                |   |
|--------------------------------|---|
| <b>Agree or Strongly Agree</b> | The statement on metal detectors is sensible. If someone were to start digging to find a metal item, it's unlikely they would be able to replace the soil, leaf litter, grass or any other substrate exactly as they found it. If we allowed people to dig, they could also damage plants and tree roots etc. |
|                                | Individual fossickers digging up the parklands will not contribute to the well-being of the parklands and may create hazards for users.   |
|                                | There is no need to disturb the soil and destroy habitat for insects.   |
|                                | I think heritage needs protecting.  |
|                                | I agree that metal detectors should not be used for recreational opportunistic gain by public.  |
|                                | Land degradation - nah.   |
|                                | Heritage values are the priority.   |
|                                | Anything found in the parklands should be managed by the council for the residents of Adelaide, and the whole of SA.  |
|                                | It's reasonable to expect a little governance on where people are poking around.  |
|                                | To preserve the parklands.  |
|                                | It seems so obvious that excavation are not to be allowed that I cannot understand a specific regulation. A no digging policy would be enough.  |
|                                | Need to be used.  |
| It makes sense.                |   |

|                |   |
|----------------|---|
|                | Don't dig it up.  |
|                | The Heritage Places Act 1993 is very clear that it is an offence to knowingly search for and disturb non-Aboriginal (i.e. European) artefacts (i.e. recreational metal detecting) without a permit from the SA Heritage Council. One regular parklands metal detectorist states online that an ACC groundskeeper has given him permission to detect in the parklands, which the said groundskeeper certainly did not have the authority to grant. |
|                | We can't have fossickers digging up the parklands. Agree that it should only be for Council-sanctioned important reasons.   |
|                | No digging in the parklands, whether detectorists or developers...  |
|                | I believe the Park Lands should be protected from disturbance by digging, excavation or even concreting and building.   |
|                | Can't have people randomly digging holes, as well as preserving heritage it is also a injury hazard.  |
|                | Can't allow uncontrolled digging!   |
|                | I can see that destruction or loss of artifacts might happen if it was freely allowed.  |
|                | Agree that it would be highly detrimental to allow people to fossick in the Park Lands.   |
|                | People should not be able to dig up the parklands.  |
|                | We are aware of bottle collectors fossicking in and around Wirrarninthi (Park 23), especially the Edwards Park section. We support the proposal relating to metal detectors in the draft CLMP.  |
|                | I don't believe that just any persons should be digging uncontrolled across lawns and shrubberies.  |
|                | Permit only for finding lost precious items - I do not believe there is value to allow random people to dig up the parklands. Permits for specific heritage projects ie around ruins of historic habitation, or for specific lost items ie wedding rings.   |
|                | Anyone digging holes wherever they wish is dangerous.   |
|                | comment-when is archaeology going to be taken seriously in the City and PL? last year the section of PL between the new hospital and Adelaide High was completely redeveloped, with no reference to archaeologists, or even historians, although it was Emigration Square in the first years of colonial settlement! (Once upon a time ACC employed professional historians!)   |
|                | seems fine  |
|                | As long as the people using the metal detectors follow the rules their use should be ok.  |
|                | Agree with the motives and intentions.  |
|                | No metal detectors in the Park Lands.   |
|                | Fair enough.  |
| <b>Neutral</b> | No metal detectors in nature/Park Lands.  |

|                                       |   |
|---------------------------------------|---|
|                                       | No knowledge.   |
|                                       | Has this been a problem?  |
|                                       | This is a side issue, a distraction from the more important problems affecting the park lands.  |
|                                       | I don't have a position either way.   |
|                                       | Couldn't give a shit.   |
|                                       | Not something I'm interested in.  |
| <b>Disagree or Strongly Disagree</b>  | Public activity that some people enjoy.   |
|                                       | There should be a fine for digging something up and not recovering the ground, but just not allowing it kills someone's hobby   |
|                                       | It is a legitimate hobby and should be allowed and encouraged, as long as normal etiquette is observed.   |
|                                       | I believe that people have the right to look for any items. However, if something under the surface is identified, the fossicker must replace the soil, grass, pebbles etc that are moved to retrieve the object and also surrender any items of historical significance to the Adelaide City Council. To help monitor compliance with these rules, I suggest that fossickers register their activity by any of QR code check in at the Park entrance, online check in via mobile device or obtaining a paper permit for the period and area in which they wish to fossick. Parklands inspectors could then monitor compliance either virtually or in person. |
| <b>Did not answer / no preference</b> | Metal detectors must not take away historical artefacts.  |

#### 5.4 Do you agree with the proposed Park Lands-wide statement in relation to Dog Management?

|                                |   |
|--------------------------------|---|
| <b>Agree or Strongly Agree</b> | I agree with the ideas in general, but it looks like dogs are allowed off lead in some of the biodiversity areas. If that's the case I find that very concerning, as they could cause significant damage to native flora/fauna.   |
|                                | I strongly object to the provision dividing Park 16 into 'on-leash' and 'off-leash' zones. Park 16, in its entirety, currently provides the only off-leash free running area for medium and large dogs, including working dogs which require large spaces to roam free in order to maintain their health and behavioural standards. The division of the park, combined with the opening of the 'wetlands project' will all but eliminate any space where such dogs can be exercised. The Council's Dog By Law 2018 states: To ensure a safe and comfortable environment for all park visitors, dogs must be kept on a leash at all times: – in any area of the Park Lands when organised sport is being played; and – in an enclosed Children's Playground or if a Children's playground is not enclosed, land within five metres of children's |

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|  | <p>playground equipment. The proposed area in the Northern sector of Park 16 to be re-zoned fits neither of these criteria. This proposed change will have a profound effect on owners of medium-large dogs and contribute nothing to the sound management of the Adelaide parklands.</p> <p><i>(NOTE: Administration notes that this respondent might have inaccurately selected the 'strongly agree' option, given their objection, but have kept their comment in this category to accurately report the respondent's selection.)</i></p> |
|  | Keeping dogs on leads protects native fauna and flora.   |
|  | There should also be a \$1K fine for leaving dog poo.  |
|  | Too many sneaky poos.  |
|  | There is an acceptable balance between the needs of dog owners and others.   |
|  | Gives a good variety of options to cater for all needs.  |
|  | As long as the general public safety remains the focus.  |
|  | Dog regulation reduces the risk of harm to the dogs and general public.  |
|  | There need to be some controls that protect dog owners and others.   |
|  | I agree with the general principles but I do not agree with the proposal for Victoria Park north to require dogs on lead at all times.   |
|  | The areas of the parklands where dogs can be off leash at all times are quite large. Someone like me who has a phobia of dogs would have trouble navigating the parklands at times, especially if walking in from the South/South east inner city suburbs where I live. Dogs should have time free from a leash but it would be good to have a corridor where some people would feel more safe to walk through in the south parklands.   |
|  | Dogs can create a mess.  |
|  | This provision allows both non dog and dog owners reasonable park access. It also allows families with dogs to take the dog on family outings.   |
|  | Plenty of off-leash space.   |
|  | I have personally been verbally abused by a man in the 'on-leash at all times' Wellington Square whose dog was off-leash the whole time, because he accused me of worrying his dog, causing himself the owner to lose control of it.   |
|  | The dog leash amendments seem reasonable and the clarification via signage could reduce conflict.  |
|  | The management of dogs is an important issue. Dogs on a leash are great in public areas, I also understand the need for leash free contained areas.  |

## Community Engagement Summary – Draft General Provisions

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|                | Dogs should be on leash in public areas and to protect cyclists.  |
|                | I do not own a dog but appreciate being able to use the parks without being annoyed by dogs - this is the most obvious means of controlling dogs. it would probably be helpful to dog owners if there were spaces where dogs could run without leads, as long as general users of the Park Lands were not annoyed by them.  |
|                | The parklands should be a safe place for everyone. Dogs should be under their owners control whether on or off the leash.   |
|                | Agree.  |
|                | Dogs off-leash are still a big problem around the Ergo Apartments where I live as the small area of lawn between the buildings is a defacto dog park and several owners do not restrain their dog citing federal permits allowing it. I agree totally with the Statement.   |
|                | Crucial to have extensive off lead areas as they foster a sense of community and friendship between dogs and their owners. It's one of the reasons we purchased close to the Parklands.   |
|                | I have a dog and I agree with the proposal in Victoria Park and Rymill Park. It's a great idea to have a blanket plan to make everything clear and consistent. I agree with the limited off-leash areas.  |
|                | Reasonably happy with dog arrangements.   |
|                | Western (connection) between East Tce and Victoria Park off leash for people who enter from Wakefield St.   |
|                | Kaurna interest in the park? What have they said? Not sure if the dog issue is a concern to Kaurna/big deal for them or not. If the Biodiversity staff and Kaurna folks are ok with it, I'm ok with it.   |
|                | Plenty of room to run.  |
|                | Ensure still some off lead areas.   |
|                | Will there be signs everywhere? Education will be important. Victoria Park's proposal is good. It is a good idea to make it clear now. It is excellent what you're doing. I use the Eastern P/L and I agree with that.  |
|                | Victoria Park - not really a problem if you keep to the left, but understand that there can be conflicts. Agree that there has been some close calls. You expect to have run in with dogs - especially in a shared communal area like the P/L, so bikes have to go at a cruising speed. I like that there's a lot of activity. There can be better signage around to be less confusing. |
|                | People/city dwellers needs areas for off-leash.   |
|                | Green (off-leash) all through in Victoria Park. Unnecessary to be on leash. No real issues with conflicts.  |
|                | Controlled dogs should be allowed to be off lead in Victoria Park unless there are sporting events taking place, where these are happening dogs should be back on leads.  |
| <b>Neutral</b> | Nature serves wildlife  |
|                | Dog are allowed therefore they must be allowed outside. Better on leash, for poo management but the poor beast must be allowed to run.  |

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| Side issue. A distraction   |
| Seems to be working in most places. However needs better management.  |
| There seems to be far too much "off leash" space. "Off leash": puts our fauna at risk, it means people won't always pick up after their dogs, and puts other park users at risk (In the last year, I know of one unreported incident of a casual cyclist being attacked and bitten by a dog and I've been chased briefly on my bike, so how many more are there?)   |
| Let the dogs run free.  |
| There are not enough off leash dog walking areas in North Adelaide. The northern Park Lands around Adelaide Oval are an ideal off leash area, except on event days. Parking rules apply on event days so dog off leash rules can also apply on event days as well. This area is already used regularly as an off leash dog walking area. Palmer Gardens are also an ideal, already widely used off leash area.  |
| I understand the difficulty however I think facilities should be improved overall for dog owners with additional access more fenced areas for athlete exercise.   |
| Is there consideration of shared paths? Conflicts are mainly between dogs and cyclists. No one is considering law on the paths. When I'm on the bike, the park borders and the map don't make a difference. I've had bad experiences both on a bike and when I have a dog. When I'm on a bike, if a dog charges out at me, I'll fall and break my legs. I'm fine with dogs off leash under effective control, but they can do that where open spaces are - there are thousands of acres of land where dogs can be off leash. I'm after a by-law for shared paths or bikeways where dogs have to be on leash. The current plan has too much emphasis on the division on parks, but this doesn't really matter when you are riding on a trail. Can we have one set of rules of all shared paths and bikeways? i.e. dogs have to be on leash 5-10m on either side of a shared path? Cycling is good for fitness and mental health. Council spend so much money on cycling and path infrastructure, need to invest more for cycling safety when meeting dogs off leash. I'm also concerned about biodiversity on the western Park Lands where dogs are off-leash. |
| Personally prefer off lead. Support having shared areas and owners being responsible for their dogs. I have a dog at home. You need broad open spaces for dogs, for healthy lifestyles for dogs and for people's wellbeing. To make all these delineators and rules is fair enough, but I prefer for people to be sensible and responsible. Would rather less control than more - don't be too descriptive. I don't agree with off lead dog parks, part of having a dog is for them to be with you at all times. Make it dogs on leash when there's events or sports on. Have some limitation when activity is on, I don't mind a limited control. I'd rather that the north of Victoria Park is not on leash at all times, it is our backyard. It is the responsibility of Council to have a wide range of areas to exercise together, with freedom of fresh air for dogs and owners. It is mean spirited to keep dogs on leash.   |
| Agree with some parks with off leash at certain times. Disagree with on leash at all times. Victoria Park is seen as one big park - hard to delineate. It is a good place to socialise dogs in the Park Lands. Never ever had dogs off leash be a problem. Prefer that dogs are allowed everywhere except some places. It's good for children to be around dogs and be exposed to dogs. If areas of the parks are delineated, use a road/fence/hard surface, not a path, to be clearer. Agree with the management on the squares. The onus shouldn't be on dog owners to be responsible - parents should educate and expose children to dogs when they're young. The current restrictions are restricted enough as it is. Don't need to make swaths of the park on leash, there are tons of parks to go to if you are scared of dogs.   |



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| <b>Disagree or Strongly Disagree</b>  | There are too many off leash areas in parks with high cycling and foot traffic such as Park 14 and 15. In practice, this means dogs loose on the tracks, which is dangerous to cyclists, pedestrians and the dogs. Dogs should only be off leash where there is the possibility of clear separation from busy paths, like the southern half of park 16, as proposed.  |
|   | Strongly disagree with restrictions, as I walk my dog daily on parklands under effective control. As rate payer and resident of this area for over 20 years, I have not had any incidents with my dogs or other dogs during this time. Restrictions are proposed for the minority, not the majority.  |
|   | Strongly disagree with the proposed restrictions on movement and restraint of dogs. I believe the proposal is biased to minority opinion.   |
|   | I disagree with the allowance for dogs of lead in many areas of the parklands. Unfortunately too few dog owners maintain effective control of their off lead dogs, leading to human health/public safety and adverse environmental impacts. Dogs should be required to be on leads in all public spaces, aside from fenced designated dog parks.  |
|   | I disagree with the designation of Victoria Park as dogs on leash at all times. This is a wonderful shared use space and I have rarely seen any conflict between humans, animals and recreation activities. I consider this a backwards step after all the fantastic work taken over the past 10 years to make this park multi use.   |
|   | I understand dogs being on leash when there's sporting events or near playgrounds. I don't support the time restrictions on off leash areas (yellow areas) and don't see that the times represent a higher use of cycling paths. I think dogs should be allowed off leash unless sports or playgrounds. I don't support restrictions for dogs on large section of Victoria Park and see current usage where community works together to be fine. I don't support dogs being required to be onleash in the squares as many City residents have small gardens and need to give dogs a run around. I think the onleash areas around north Adelaide are too big plus why are there restrictions on rymill Park? Adelaide has the highest per capita dog ownership rate in the world and exercising with your dog should be encouraged. I don't agree with preferencing cyclists over dogs. As a commuting cyclist, it would be better to make keep clear areas where main roads intercept the parklands and disrupt cycle paths plus cars suite be required at these clearways to give way to cyclists and pedestrians. For example on Unley Rd and Glen Osmond road. |
|   | The reorganisation of Victoria Park area is not conducive with the purpose of the Adelaide Parklands "provide benefit to the people of South Australia by being publicly accessible and supporting a diverse range of environmental, natural heritage, cultural, recreational, and social values and activities" where there is a proposed Criterium scheduled for the plan. This does not detail any safety procedures and dare I say fencing would have to be installed, that is against the Land management act for open spaces, which would be the only way to ensure the safety of everyone enjoying public space.   |
|   | The northern end of Victoria Park (Pakapakanthi) is not often used during the week so it is hard to understand why this should be an on lead area only. The area near East Terrace is especially under-utilised during the week.  |
| Absolutely ridiculous to change parklands, in particular Victoria Race Course to a leashed area. It's currently a major draw card that these areas are non leashed. Many people take their dogs here for exercise which leashed walking does not provide. Dog parks are too |   |

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|  | <p>small and not an alternative solution. Creating leashed areas in the currently non leashed areas of the parklands is a major step backwards and will infuriate all the rate payers that live in the area and rely on the parklands to safely exercise their dogs. There is NO good reason to change the current rules.</p>  |
|  | <p>It works perfectly fine how it is and stop trying to fix a problem that doesn't exist. I don't see how this is aligned with the objectives.</p>   |
|  | <p>I strongly disagree with the proposed Dog on leash at all times in Victoria Park / Pakapakanthi (Park 16 ) in the red zone. This area is daily used for dog exercise, especially the grassed area to the west of the cycle track. Dogs are not usually exercised over the other side of the track due to cyclists, children riding etc. Even if the red zone was reduced to exclude the grassed area on the western side of the bike track, this would facilitate beneficial dog exercise areas over the weekend when fields on the other side are used. The other side of the central path that is proposed leash off is only available if there are no organized sporting events scheduled. This area looks large on a map, but there is not much usable space here currently. Most weekends in winter there are still cricket games and soccer on these areas. All summer there are cricket games there. These games start from 7.30am and are often all day events. It greatly limits the dog space available to exercise. There was previously space on the southern area of the fields to use, but this has been completely fenced off for construction of the wetland areas. Even once the construction stage is completed I don't really see this as an adequate area for dog exercise. This means over the weekends especially there is limited space allocated to dogs. Part of the reason we decided we could introduce a dog while living in a small property in the city, is that we have enjoyed the Vic Park space to exercise them, and we use it twice a day. Once mid morning as I work from home three days a week, once after school.</p> <p>The other main concern I have is the use of model aircraft in the Vic Park area. On many occasions I have seen them outside of their boundary of their zones. I have been in my backyard in Halifax St and had one fly over our house. Some are very high speed versions and when and if they crash to the ground would cause serious injury to a person. I never use these areas if there are planes flying anymore, I don't allow my children to play sports on the oval or walk the dog if they are flying. I have seen numerous near misses where planes have come down extremely close to people. If a collision happened to occur there would be serious consequences. While planes are operating, we are then using the proposed red "on leash" zone to exercise dogs. I see in the new proposed plan that Unmanned aerial vehicles will not be used in the parklands at all. I think that this is appropriate in the Vic Park space.</p> |
|  | <p>My wife and I strongly disagree with the revisions to dogs on leash zones. We live at 197 East terrace and one of the joys is letting our 2 dogs run free near our home. The proposed dogs off leash area is too far away for us to walk. We are nearing 80. Dogs need off lead walking and running for their own health and these restrictions will affect our mental health. Apart from presenting the opinions of probably biased council officers there is no survey information that I can see justifying the proposal. Can we see the Officer's reports? Surveys of dog owners and visitors should be undertaken to inform policy. Normally good policy requires a devils advocate review as well. The dog owners I have spoken too are incensed by the proposal and incursion into our rights. Many of the people we walk with who do not have dogs enjoy watching and talking about our dogs. We have lived in East Terrace for 13 years and have never come across any comments about dogs off lead interfering with walkers enjoyment. The main issue for public enjoyment of the parks is the cyclists who use the paths as speedways (40kph would not be unusual) and often display rude and aggressive behavior. What about signs limiting speeding? We intend to take a strong stand on this. Are you aware of the Burnside experience with dog owners forcing the</p>  |

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|  | <p>council into an embarrassing backdown regarding proposals for Hazelwood Park? Are our ward councilors aware of these proposals which more than likely affect future elections?</p>   |
|  | <p>There is no reason to change the dog leash requirement for the eastern parkland. As a very regular user of this area for dog training, dog disc, fetch and other activities I have never observed any issues, except where inattentive and excessively fast cyclists have had close calls with dogs. There is already a rule about dogs on leash around organized sports so the cycling clubs already have a rule protecting their activities. Recreational and commuting cyclists should have a mutual obligation with dog owners to prevent collisions and incidents. The shaded area along the parkland trail is heavily used by dog owners with dogs off leash, changing this is a ridiculous proposal. Additionally, there should be a pathway for dog owners to pass through the botanic gardens to provide an ability to walk dogs around the whole parklands.</p>  |
|  | <p>The useability of the Park Lands Trail to support walking and cycling for recreation and active travel has not been addressed. I see no problem with dogs off lead in the acres of open land in the parklands, but see no reason why a dog needs to be off lead on a bike path (shared path). Over many years of using the path network, both as a dog walker and as a cyclist, I've seen and been exposed to all the bad sides of dog behaviour. I have been attacked on the bike, my dog has been attacked, I've had bike accidents with loose uncontrolled dogs and I've been menaced by dogs, and their owners. I also know people that started using the Park Lands Trail for fitness on a bicycle and then stopping and giving up because they decided it was too dangerous around dogs off leash, after a close call. I believe the path system needs to be seen as a separate facility to the park that it is in, with it's own set of rules, just like playgrounds and areas where organised sport is played. I fail to see what's dangerous about a dog off lead on a golf course, but I have the photos that show the injuries and how dangerous it is to have bicycles and off lead, uncontrolled dogs, using the same infrastructure.</p> |
|  | <p>Dogs are not the problem, its the bike riders!</p>   |
|  | <p>I would like to see Nantu Wama (Park 6) designated as a 'dog on leash at all times'. This area has the horse paddocks, playground, and is constantly in use by families, people exercising and playing sport, school children, and commuters. Not all dogs are under effective control, either by command or within site of the owners. The owners are not aware when they need to pick up after their dogs, and are unable to effectively command the dog. It is great to see the dogs running free, but there are alternatives close by with the designated dog parks, and Ngampa Yarta (Park 5), Kangatilla (Park 4), and Kantarilla (Park 3) which are all off leash.</p>  |
|  | <p>The area for dog off-lead is too limited, in particular the interesting decision to make the entire golf course on-lead when at least the north half of it is very lightly used. This reduces amenity of this park for all users, unreasonably privileging a very specific minority. In the yellow areas, why is the time from 10am? This should be 9am as the hour between 9am and 10am is probably one of the quietest during daylight hours.</p>  |
|  | <p>Generally I agree, but I have strong objections to the area west of the former race track to East Terrace, being on leash at all times. Yes to a leash east from the track to the grandstand area' This a vast space, which does not impinge on sport of any kind. What else is it used for?</p>   |

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|  | <p>Whilst I agree with the statement and its sentiment, I strongly disagree with the area of 'Botanic Park' and the 'Grandstand &amp; Criterium Track' being "Dog on leash at all times'. This area would be better served being "Dog off leash at all times' (with leash required when organised sport is being played). I walk with my dog through this area daily, and each week see hundreds of dogs (and their owners) enjoying the freedom and safety of having a large area well clear of roads. This space is VITAL in providing an area where highly-energetic dogs can run and play fetch over sufficient distance, and it offers an available space when other off-leash areas are being used for organised sports (particularly at weekends and after school hours). I am happy to put my dog on a leash when organised sports are being played - but PLEASE do not prevent offleash use of this space when it is under-utilised by others. Further, one of the joys of living in this city is discovering little gems, like 'Kiosk on Sixteen' where great coffee is served in a dog-and-kid-friendly outdoor area. There is NOTHING LIKE this ANYWHERE in Adelaide - possibly South Australia! It will lose business if this area becomes "Dog on leash at all times'.</p>   |
|  | <p>Most of this is fine. But, unless dogs are somehow 'fenced off', they should never be allowed in the parklands or elsewhere in the city off-lead. It's not that long since there was a dreadful attack in the parklands. Dog owners all think their dog is wonderful, well behaved, etc. They also seem to think they have more rights than anyone else in society. No-one takes their cat, budgie, fish, snakes or other pets out with them into the public domain (cafes, parks, beaches, etc). I like dogs and I know they need to be walked - and they also need to have some playtime. People who have a house dwelling can do this on their own property - those in apartments, etc can find fenced-off doggy parks for their dogs to run and play. There is no place for this in the parklands, which are public space for everyone and need to be completely safe to use.</p>   |
|  | <p>I do not agree with the changes you are implementing which do not allow people to exercise whilst walking their dogs off leash in the parklands in Victoria Park (park 16) north of the central East West path. Yes ok to the grandstand and bike racing track if we must although the current rule and common sense has dogs on leash when events are on/ it is in use. To rule that people cannot walk their dogs off leash west of the bike racing track even if there is no other activity occurring is unnecessary. Dog walkers need shade too and this is the only shaded part of the grassed park (which i value having had a melanoma) and also near water source . This is also the only grassed bit of the park that is not overlaid by sports fields (used every weeknight and all weekend) or the soon to be wetlands (which you have neglected to overlay over the remaining 1/3 of grassed area north of creek). Leaves a miniscule part of the park with people exercising with their dogs to come into conflict (space wise) with people playing a sport. One of the great things about Vic Park is the large open space a person could walk around whilst staying away from the noisy roads. Also generally all areas that are marked as off leash except for the doggie disobedience area and the non grassed carriageway are either in the midst of playing fields and / or near pathway, cycle paths/roads so very limiting for a responsible dogwalker.</p> <p>Secondly, I strongly object to the time limit you are imposing on people exercising their dogs, particularly in the southern parkland (Park 19 and 20). These parks are only used for sport every week night from 6-8pm and every weekend. Park 20 at other times for school sports but irregularly. Quite simply dog walkers already avoid the area or put dogs on leash if sport is on - so the rule about putting your dog on leash when near sport or playground is sufficient. For me to throw the ball for my dog and also keep an eye on her whilst she is playing I need to be able to see her and she see the ball and the hour restrictions will mean I can only walk her in the dark after work.</p> |

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|  | <p>Third point, I am also concerned for my safety if I have to exercise (whilst walking with my dog) in the dark. I am a single full time working female not that fast on my feet anymore. I love to walk (try to do about 15,000 steps a day) and do not have time to exercise separately to exercising my dog.</p> <p>Fourth point, for the past 15 years I walk at Vic Park and or the southern parklands every day and I catch up with other dog walking friends who live in the city or suburbs fringing onto the parklands. It is my social connection and it keeps me happy. Our dogs wrestle and run and play (which they can't do on lead) and we can walk our way around the space with them whilst they do. Trying to walk for exercise with a dog on lead who is constantly stopping to sniff or trying to get to a sniffing spot is like trying to walk for exercise with a toddler - not possible and certainly not enjoyable. For the dogs too it is important they socialise off lead.</p> <p>The dog park in park 19 is beautifully done but too small and again I don't get to exercise. ... but i will enjoy it using it when I (or dog) can't walk as much anymore and the amount of elderly dog owners who use it fantastic -so thank you. Lastly, this whole policy marginalises the dog walker who is as important a member of the active community as the jogger, pam pusher, child, cyclist, sunbather, fitness buff, sports player... I would rather not have cricket balls being hit around when I am walking or random cyclists speeding along the gravel paths or model aircraft buzzing you from above...but I suck it up because i think we should all share the space responsibly. Restricting access of one category of regular, local users is unfair and unnecessary and goes against your objective of encouraging use by everyone. Especially preventing us from using the parklands within arbitrary times even when no-one else is using it . The dogs are all pretty well behaved and under control by their owners. I don't know why we need more rules I have not seen any bad behaviour and if there is - then penalise those not everyone. That would be a far easier process to enforce. Lastly, nothing in life is perfect but walking my dog off leash in the parklands comes bloody close.</p> |
|  | <p>I disagree with the mapped areas for dogs off leashes. I cycle daily from my residence in Forestville, through the Southern parklands and across Victoria Park to Fullarton Rd to my work place in Norwood. I would have a dog incident at least 3 to 4 times a week where unleashed dogs suddenly dart in my path or actually attack the wheels on my bike. (Even in areas where there are currently signs saying dogs must be on a leash). I have witnessed many other fellow cyclists have similar experiences. If you are going to promote the city as bike friendly and encourage more cyclists (and thus reduce the terrible traffic congestion that is now Adelaide streets), you cannot have a plan that allows unrestrained dogs on any shared path. It is dangerous to both the dog and cyclists. The Central Path through Victoria Park is one such danger area. Every morning and afternoon this area is just chaos. I have watched people sit on a bench on one side of the Central Path throwing tennis balls across the path to the current un-leashed area, for their dog to catch. The dog sprints back to the owner on the bench right across the path of walkers and cyclists alike. I can warn people of my presence with a bell (well some, most are too busy looking at or listen to their phones to notice), but dogs do not react to that. If I have to slow to a walking pace for my entire commute, it defeats the purpose of having a cycling path, I may as well take my life into my hands and cycle down Greenhill Road (Not an appealing option). Your proposed unleashed times for the Bluegum park, Pelzer Park area (Yellow delineation) are non-sensical. Basically, in peak commute times when paths are busiest i.e. 7-9am and 4-6pm, you are going to allow dogs off the leash. This makes no sense. I am all for allowing dogs off leashes in green open spaces, but owners should be required to restrain at all times while on or within say 5 metres of a designated share/cycle path. The definition of Effective Control is just not practical. The dog can be right next to</p>  |

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|  | <p>the owner, but as was the case with my latest incident just yesterday, dogs ignore commands and jumped straight at me. There are plenty of options for dogs to be off leash elsewhere, all I am suggesting is that paths themselves should not be leash free at any time.</p>  |
|  | <p>The proposed "Dog on Leash at all times" area in Victoria Park is in my view totally unreasonable and unnecessary. The vast majority of this space is an ideal place for off leash dog recreation. We live in Rose Park and walk our small dog nearly every day, generally walking the proposed area in an anti-clockwise direction to avoid any problems with bicycles for the relatively short distance we remain on the bicycle track. This is because of the bike riders being directed to ride in a clockwise direction, which they mostly do. During the week the use of the bicycle track is extremely low. Indeed on most occasions we walk in the morning and there is very little foot traffic or dogs present. The "all times" proposal is total overkill to solve a problem that in our experience simply doesn't exist. I can only assume in the circumstances that the proposal has been largely driven by the bike community who consider the track sacrosanct. It seems clear that dog behaviour isn't behind this. In any event in all the years I have been regularly walking in the designated area I have never seen an incident of poor dog control or behaviour. The dog on leash requirement when there are events in the track vicinity works very well and should be all that is required. I am strongly of the view that it is totally unnecessary to introduce this change. This area is ideal, with its huge and mostly completely empty open spaces, for off leash recreation. To impose this upon a group of dog and park lovers is grossly unfair. Everyone I know who walks their dogs in the park are upset about this.</p> |
|  | <p>It needs to promote and encourage more off the lead areas for dogs</p>   |
|  | <p>My main opposition to this proposed plan is in relation to the part of Victoria Park containing the grandstand and Criterion Track. As a city resident with a dog, I oppose this being 'on lead' at all times. When we made the decision to get a dog as a city resident with very little yard, the access to the whole of Victoria Park as an off lead area played into our decision as we wanted to ensure we could give a dog enough exercise in varied environments. This area is a big part of where we currently walk our dog off lead as there is regularly sport being played in the other part of Victoria Park on weekends and in the afternoons and evenings when we walk our dog. Also with the wetland that is currently being built I imagine this will reduce the area of this park that can be used for dog walking + the open part of Victoria Park has little shade and is not usable during the hot summer months. Perhaps a compromise could be that this is split in half and the western side up to where the Covid testing station currently is could be off lead at all times? Many of the other 'Off lead at all times' parks are very dry and hot in the summer months, and basically not that useable, so would like to continue to be able to use this beautifully old gum tree shaded and irrigated park.</p>   |
|  | <p>Being onleash limits the recreational enjoyment of the dog and the owner. As it is I am constantly abused by bike riders who ignore the slow instructions and speed through the park, sometimes in large groups. I assume this proposed dog management is pandering to them. And allowing dogs off leash only near wetland nesting areas and higher traffic areas is cruel and unnecessary. I strongly oppose this trend toward penalising animal owners. Australia is the highest level of pet ownership in the world, yet we have the most punitive, animal hating governments, particularly local.</p>  |
|  | <p>More off lead options for people with small units.</p>   |

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|  | <p>I do not support the change to current arrangements in Denise Norton Park / Pardipardinyilla (Park 2). Dogs are able to be exercised off lead in Parks 3, 4 &amp; 5 at all times. If the proposed change eventuates, there will be no parklands in close proximity to me where I can walk my dog in natural surroundings without the fear that she will be frightened by an unwanted approach by another dog. Even with the current requirement for dogs to be on lead in Park 2, I frequently encounter off lead dogs who approach and upset my dog. Their owners do not have effective control of their dogs and often are on their phones or watching sporting events. Due to the Swimming Pool, playground and sporting events, children are constantly in the park. In any event, 10 am is much too late for a requirement to have dogs on lead. In summer, this would effectively mean that I would only be able to exercise my dog in the street.</p>  |
|  | <p>The proposed amendment to the dogs on-lead areas at Pakkapakanthi is NOT required. The current system works well as it is and there is no need to change it. Responsible dog owners should not be punished for the actions of a few who can't control their dogs. It seems curious that this amendment is even mooted - I am a regular user of this park with my dog and have never had any issues. I would respectfully enquire why this change is proposed, and by whom? I can be contacted on 0400 066 775 to make a formal submission to oppose this. Pete Raine</p>  |
|  | <p>I do not agree with the proposed changes which suggest that the 'Botanic Creek' and the 'Grandstand &amp; Criterium Track' section of Pakapakanthi / Victoria Park (Park 16) should become "Dog on leash at all times". This area would be better served being "Dog off leash at all times" (with on-leash required when organised sport is being played or bike racing/practice is being held). I walk with my dog through this area daily, mostly during working hours. There are very few other people there when my dog and I are out walking. It is mostly dog owners who are using it and it is a place where dogs (and their owners) can enjoy the freedom and safety of having a large area well clear of roads and crowds. To rule that people cannot walk their dogs off-leash west of the bike racing track, even if there is no other activity occurring, is unnecessary. Dog-walkers need opportunities for shade, and the western side of the 'Botanic Creek' area is the ONLY shaded part of the grassed park which is also near water sources. This is really important in the long Adelaide summers as there are many days when it is too hot to walk in the sun, even early or late in the day. The southern end of the Park does not offer this. (I do not expect that the wetland when completed will be a safe place for dogs to walk off leash.) The eastern side of the 'Botanic Creek' area is the only grassed area that is not overlaid by sports fields (which area used every weeknight and all weekend), or the upcoming wetland area (approximately 1/3 of the grassed area of Park 16 north of Park Lands Creek). This WHOLE area (Pakapakanthi/Park 16, 'Botanic Creek' and the 'Grandstand &amp; Criterium Track') is vital in providing an area where highly-energetic dogs can run and play fetch over sufficient distance, and it offers an available space when other off-leash areas are being used for organised sports (particularly at weekends and after school hours). I am happy to put my dog on a leash when organised sports are being played - but PLEASE do not prevent off-leash use of this space when it is frankly under-utilised by others for much of the week. 'Kiosk on Sixteen' is a fabulous café in the NE corner of Victoria Park with a dog-and-family-friendly outdoor area. It will lose a lot of business if the northern area of the park becomes "Dog on leash at all times". I strongly object to the time limits you are imposing on people exercising their dogs, particularly in the southern parkland (Park 19 and 20). These parks are only used for sport week nights from 6-8pm and every weekend. Park 20 at other times for school sports but irregularly. Dog-walkers already avoid the area or put dogs on-leash if sport is on - so the rule about putting your dog on leash when near sport or playground is sufficient. Again, PLEASE do not prevent off-leash use of this space when it is so under-utilised by others. The 'on-leash when organised sports are being played' rule is sufficient to ensure safety of dogs, their</p> |

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|  | <p>walkers and people playing and watching sports. Many women walking dogs on their will be very concerned for their safety if they have to walk their dogs in the dark evenings under the very restricted off-leash hours you propose (the yellow edged zones). I walk at Pakapakanthi (Victoria Park) and/or the southern parklands every day, and I catch up with other dog-walking friends who live in the city or suburbs fringing the Parklands. It is my social connection and mental health and it keeps me happy and fit. Off-leash, our dogs wrestle, run, play and sniff (which they can't do on lead), and we walk our way around the Parklands with them whilst they do. A comparable on-leash experience cannot be made. The dog park in Pityarilla (Park 19) is beautifully done, but is quite small and is too small for a dog owner to get exercise, hence we need large off leash areas. I have encountered many dogs and their owners in Victoria Park and the south Park Lands and I have never witnessed any problems between dogs or with other users of the park. This area has been off leash for decades and the dogs of Adelaide and their owners love it. This proposal marginalises the dog walker who is as important a member of the active community as other users of the Park. We all have to have to be tolerant of other users in the Park. For example, I would rather not have cyclists racing through the Park on shared paths at speed. They are a real danger to other users of the Park and I have witnessed some close encounters, but most cyclists are responsible. We need to be tolerant of each other and I wouldn't suggest that we ban bikes from Victoria Park. Please keep Victoria Park, Park 19 and Park 20 as off leash areas, except when in a playground or when organised sport is being played.</p> |
|  | <p>Dogs should be under effective control around the whole Victoria Park... as opposed to on leash which is proposed.</p>   |
|  | <p>I do not agree with the proposed changes which suggest that the 'Botanic Creek' and the 'Grandstand &amp; Criterium Track' section of Pakapakanthi (Park 16) should become "Dog on leash at all times". This area would be better served being "Dog off leash at all times" (with on-leash required when organised sport is being played or bike racing/practice is being held). I also would like to make a suggestion that the northern path of Park 16's central path and garden be changed to cyclist only and the southern path of the central garden be for pedestrians and dog walkers - a simple solution to alleviating potential collisions with pedestrians, dogs and cyclists.</p>   |
|  | <p>In my view the "Dog on Leash at all times" proposal is completely unnecessary and unreasonable. Our family have walked our various dogs daily over a number of years as do a number of people from surrounding parkland neighbourhoods. In all of that time I have not encountered irresponsible dog owners. Unfortunately the same cannot be said for some bicycle riders who can be quite unnecessarily verbally abusive. This is an ideal space for dogs to have some off leash recreation. The "all times" proposal is total overkill to solve a problem which simply doesn't exist. Week days there are very few people using the park at all, hence there are vast areas of open space ideal for dogs. This unnecessary proposal is causing a great deal of upset to many regular park users.</p>  |
|  | <p>Restrictions on dogs being able to walk off leash is draconian. Dogs largely provide great joy to owners and non owners. Restricting off leash activity to the dog parks, where aggressive dogs have free reign to accost unsuspecting pets takes all the fun out of pet ownership. The real danger in the park lands, especially around the horse park area of Kingston Terrace us mixing unsuspecting walkers with bikes that are travelling at ridiculous speed. I only witnessed an accident last week. Bikes at high-speed and people don't mix.</p>  |



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|  | <p>We do not agree with the introduction of dog on leash times - specifically in - blue gum park and Veale gardens. If a dog is under effective control this should be enough. We see no problem with dogs being on leash near sports and playgrounds. The introduction of these changes will greatly impact on our use and enjoyment of the parklands.</p>  |
|  | <p>The dog management plan appears to be driven by the cycle lobby and if anything a review of cyclist behave should be undertaken .. There is a vast difference between people cycling to work , kids leaning how to ride and racing . As a person who required hospitalisation because of a collision with a SPEEDING cyclist I assure you The racing people and the racing to work people should be fenced for there own safety and the safety of all park users . Take the time to sit all day in the grandstand in Victoria park on a week end or spend the peak hour rush on the extension of Grant avenue to see that it is not the Dogs and pedestrians who behaviour needs to change it's the RACING cyclists and the peddle Prix . Acknowledge that the cycling race track is unsuitable and was only ever put there to benefit car racing.</p>  |
|  | <p>Dogs are an integral part of families and a very important part of encouraging good mental health. Restriction of dogs being able to free play with family leads to dogs who lack confidence in being in open space and dont learn respect for other dogs and understand how to behave in public. I wholly support off lead areas in Park 15, 16 and 17, and the use of limited access in Park 13, 14 and 19 - the areas where my family and our dogs have frequented as a Parkside resident for more than 30 years. My husband and I however object to making the Criterium Track area of Park 16 as on lead area at all times as this has a broad area that is well away from the Criterium track on the western side, and that it means it will impact the business patronage on the eastern side. I believe this should be a yellow area - limited on leash during criterium events to allow early morning dog walking and support of cafes, with clearly dog under very effective control encouraged.</p>  |
|  | <p>The off leash areas are often placed in sport fields eg. Victoria Park. Existing areas that many people use to exercise their dogs that has created no problems are not included.</p>   |
|  | <p>"I do not agree with the proposed changes which suggest that the 'Botanic Creek' and the 'Grandstand &amp; Criterium Track' section of Pakapakanthi / Victoria Park (Park 16) should become ""Dog on leash at all times'. This area would be better served being ""Dog off leash at all times' (with on-leash required when organised sport is being played or bike racing/practice is being held). I often walk with my dog through this area, mostly during working hours. There are very few other people there when my dog and I are out walking. It is mostly dog owners who are using it and it is a place where dogs (and their owners) can enjoy the freedom and safety of having a large area well clear of roads and crowds. To rule that people cannot walk their dogs off-leash west of the bike racing track, even if there is no other activity occurring, is unnecessary. Dog-walkers need opportunities for shade, and the western side of the 'Botanic Creek' area is the ONLY shaded part of the grassed park which is also near water sources. This is really important in the long Adelaide summers as there are many days when it is too hot to walk in the sun, even early or late in the day. The southern end of the Park does not offer this. (I do not expect that the wetland when completed will be a safe place for dogs to walk off leash.) The eastern side of the 'Botanic Creek' area is the only grassed area that is not overlaid by sports fields (which area used every weeknight and all weekend), or the upcoming wetland area (approximately 1/3 of the grassed area of Park 16 north of Park Lands Creek). This WHOLE area (Pakapakanthi/Park 16, 'Botanic Creek' and the 'Grandstand &amp; Criterium Track') is vital in providing an area where highly-energetic dogs can run and play fetch over sufficient distance, and it offers an available space when other off-leash areas are being used for organised sports (particularly at weekends and after school hours). I am happy to put my dog on a leash when organised sports are being played - but PLEASE do not</p> |

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|                                       | <p>prevent off-leash use of this space when it is frankly under-utilised by others for much of the week. 'Kiosk on Sixteen' is a fabulous café in the NE corner of Victoria Park with a dog-and-family-friendly outdoor area. It will lose a lot of business if the northern area of the park becomes ""Dog on leash at all times'. I strongly object to the time limits you are imposing on people exercising their dogs, particularly in the southern parkland (Park 19 and 20). These parks are only used for sport week nights from 6-8pm and every weekend. Park 20 at other times for school sports but irregularly. Dog-walkers already avoid the area or put dogs on-leash if sport is on - so the rule about putting your dog on leash when near sport or playground is sufficient. Again, PLEASE do not prevent off-leash use of this space when it is so under-utilised by others. The 'on-leash when organised sports are being played' rule is sufficient to ensure safety of dogs, their walkers and people playing and watching sports. Many women walking dogs on their own, will be very concerned for their safety if they have to walk their dogs in the dark evenings under the very restricted off-leash hours you propose (the yellow edged zones). The dog park in Pityarilla (Park 19) is beautifully done, but is quite small and is too small for a dog owner to get exercise, hence we need large off leash areas. This proposal marginalises the dog walker who is as important a member of the active community as other users of the Park. We all have to have to be tolerant of other users in the Park. Please keep Victoria Park, Park 19 and Park 20 as off leash areas, except when in a playground or when organised sport is being played."</p> |
|                                       | <p>misleading and unclear: the second paragraph appears to say that only on actively used playgrounds and sportsfields must dogs be leashed, allowing the animals to freely interfere with native flora and fauna everywhere else. Dogs kill and maim native animals and the latter deserve priority over pets because of their primacy and rarity.</p>  |
|                                       | <p>Dogs should be on a leash at all times outside of designated fenced dog parks. Animals are unpredictable and can be dangerous. By all means make more fenced dog parks, but make sure they are not in high pedestrian areas. Popular picnic and walking parks like the Veale Gardens, Rymill Park and Bonython Park should always be a leashed area.</p>  |
|                                       | <p>Dogs should explicitly be allowed off leash in more areas. Like along the bunyip trail and near John e brown park when safe</p>   |
|                                       | <p>MyDisagreement is in relation to the "Dog on-leash at all times" proposal for the whole northern section of Victoria Park; I think this should only be applied to the north-eastern section of Vic Park where the Grandstand &amp; Criterium Track are, but not to the grassy area west of the track (west of the paved middle section previously used for the Adelaide 500 race). My reasoning - as a user of Vic Park who walks their dog here 3 times per day - is that this wide, open grass space is very rarely used any anyone else besides dogs with their owners. There are no formal/paved paths or tracks, playgrounds nor exercise equipment here. It is a great open space for dogs to have a good run of the place without disturbing any other park users who are usually using the formal paths, tracks or other grassed areas where organised sports are played or which are closer to other amenities in Vic Park (kiosks, public toilets, etc.).</p>   |
|                                       | <p>Have not witnessed any issues with dogs off lead and dogs interfering with people. Believes parklands should be open for everyone.</p>  |
|                                       | <p>Vic Park - off leash area to be on lead. Important to keep off lead for local users. Path proposed not used by dog walkers but to bikes.</p>  |
|                                       | <p>Off leash is very fun for dogs and is healthy with them. No issues with having dogs off leash.</p>  |
| <b>Did not answer / no preference</b> | <p>Victoria Park's southern area also has sporting use, which is currently blocked off due to wetland works, so the area to use off-leash is smaller. Would be cool if bikes are separated - separation between cyclists and dog users. With the wetlands, I know that I can have more space and it is just temporary. As long as the signs are clear.</p>   |
|                                       | <p>Happy with dog arrangements. Reverse north + south off leash (in Victoria Park). Sometimes too busy.</p>  |
|                                       | <p>Dogs off leash everywhere. Hasn't experienced any bad behaviour. Happy with mixed use as is.</p>  |

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|  | Entire park off leash - perhaps timed preferrably. Community garden. Walk dog everyday. Love space as is - no change. |
|  | Prefer entire park off leash. More problem with cyclists not using bells.   |

## 5.5 Further Comments on the Draft General Provisions

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| Overall, pretty good. One thing that did catch my eye however, was the statement about installing feature lighting to mature trees. I think it is very difficult to do that in a way that doesn't affect wildlife. The impacts of artificial light on wildlife are very well documented in the scientific literature. I think Adelaide City Council needs to reconsider whether this is necessary at all, as it could just end up becoming light pollution, and a waste of rate-payers' money.  |
| Preserve Park Lands as nature oasis in city.  |
| I do not understand why the olive trees are there. They are environmental weeds. We should not be protecting them. The space could be used for planting more locally native species, to further support native wildlife. I also believe olives are a fruit fly risk as they are a host fruit.   |
| There needs to be a fine for leaving dog poo in the parklands. It attracts flies and is a disgusting thing to leave laying around.  |
| Please amend the dog management section to require all dogs to be on leads unless in fenced designated dog parks.   |
| I am disappointed that this important change to Dog Management has been buried within the General Provisions Plan, when it should have been highlighted as a significant policy shift that will affect the health and wellbeing of residents and visitors.  |
| The current dog use in the park is acceptable and I don't see the need for changes. If rules are applied, then fines will follow and rangers to police these rules. What a waste of rate payers money.  |
| Additional comments: The land management of the parklands in Adelaide has been a continuous blending of planned events combined with natural parklands. The introduction of car racing to promote tourism has existed since 1985, when the first Grand Prix came to Adelaide. Since then the areas in the Victoria park precinct have been reformed with purpose built cemented areas and combined bitumen to service the road races. In recent times, more cycle and solar car sports have frequented the area, utilising the tracks of the road race. Staged events are traffic and fence managed, but not completely to the safety levels that need to be in place when they occur. If the government has now dismissed all car racing, why not return the tracks to natural parklands and stimulate more recreational events in this key area of public activity. It is a curious plan to enable or name a Criterium area and then sanction everyone within this with restrictions of dog walking and even their own safety, unless this area is to become a fenced section, which as I see is against the Land management act of the parklands area. If there is a need for a Criterium Track in the city, then why not create this away from recreational activities for the safety of the public. If a cycle track was to exist even in Victoria Park, it would need to be purpose built and fenced for public safety. With regards to funding, it would seem sensible to use another parkland area that could be created which is underutilised. The parkland areas of Golden Wattle Park / Mirnu Wirra (Park 21W) would be the ideal space. This space has not been utilised for anything other than broad dry grass and a small playground for children. It would be ideal as a space for cyclists and their criterium course. I refer to the Purpose of the Parkland area: |

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"The purpose for which the Adelaide Park Lands is held is to provide benefit to the people of South Australia by being publicly accessible and supporting a diverse range of environmental, natural heritage, cultural, recreational, and social values and activities, providing a defining feature to the City of Adelaide, and contributing to the economic and social wellbeing of the city."

As tax and rate payers, it would seem sensible to allow public access all areas, and not restrict the public including dogs to set areas of the Victoria Park precinct. If this is the case, then outside of managed events, all the parklands should remain accessible for use by all public 24/7. Cycle criterium areas in public space is not safe practice, especially where people walk and access bike ways to transverse the parkland area.

Solid.

Please aim for a more ambitious target for the reduction of car parking on the Park Lands

I live opposite Walyu Warty Park and would like to see an additional emphasis on native plant management, including additional plantings of flowering plants such as grevilleas, banksias and other locally native species.

Surely there are many other issues involving the parklands which should be canvassed.

I would have liked to but was unable to attend the consultation meeting over the weekend in Vic Park as two of my children and myself are both unwell with a cold.

I would like the chance to impress the importance of maintaining the heritage charm and character of Adelaide. I was born in Adelaide and as a child loved the parklands and north terrace buildings in particular. I'm saddened to see that the beautiful buildings are being dwarfed but modernistic abstract architecture which really doesn't belong. Please stop destroying a picturesque place with overwhelming buildings. We need a city our children can be proud of and want to return to. Keep our historic buildings and parklands safe.

I just worry that the management of the provisions can be a toothless tiger. Too many people think that green space is waste space needing a building or a car park on it.

Victoria Park north is busy only in mornings and afternoons on business days, and on weekends. On weekdays between 10-4, generally the only people there (other than covid testers) are dog walkers. Dogs should be allowed off leash at these times in Vic Park north. Vic Park south will have a wetland soon and forcing all off leash dogs there will detract from animal and people enjoyment. At the very least, that part of Vic Park north between the west of the dirt track of pit straight and the north-south bitumen bike track on the far west could be off leash at all times. It is one of the few parts of the park where there is never any sport or other users.

I read today of a proposal to remove an established olive grove for development involving the women's and children's hospital, it would be good to know if the heritage olive groves will be affected. The story the ABC wrote didn't seem to mention that there were heritage olive species involved.

I would also like to see the installation of energy efficient lighting along the pedestrian/bike path in Park 6 which is well used as a commuter route. There is not any lighting at all along the Kingston Tce and Kingston Tce East side of the park.

## Community Engagement Summary – Draft General Provisions

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| I am amused by the Objectives given the Council's willingness to hand over a significant chunk of the parklands to a professional sporting team for essentially no return. The failure of this scheme is probably the only silver lining in Covid. See Q10 re comments on Dog Off Leash Areas.  |
| Stop developing. Especially, Stop concreting (paths, tennis, basketball court etc...) Stop allowing mistreatment of the park by events and their related parking on the land. I was dismayed by the amusement park in park 21 last easter. So much obstruction, noise, destruction. Argh... Stop putting obstacles to walking (fences around 'activities'. LET THE LAND BE. The current development of Whitmore square is a disgrace. We CAN walk on grass. We CAN push prams on grass. Stop the concrete, please.  |
| The management of the park lands makes no mention of returning the land to its original meaning: park lands. Not a collection of parking lots, commercial businesses (e.g. the Pavillion Restaurant with its private parking lot), sports clubs with parking lots etc.. each and every management of the parkland results in more area being covered with concrete, tar, permanent installations. Why can't sport club develop their activities in the suburbs. The parklands are treated as an externality for commercial businesses (show grounds) sport facilities (e.g. tennis club/houses) with attendant parking lots. What is the final vision: a show ground with attendant gigantic parking lot?   |
| They seem mostly fine. Could I just make one comment (on something that's not specifically mentioned): Functions, events, whatever that are currently held in Victoria Square, rendering the centre-point of our city look like a construction site on a regular basis, should all be moved out into the acres of parklands surrounding the city (probably the East Parklands where we already accommodate these types of events). There is absolutely no justifiable excuse for these things to be in Victoria Square - they are better suited to accompanying the Fringe and other events - and more time, effort and money should be invested into beautifying our centre-piece - get rid of the heat-inducing concrete and bring back beautiful trees, lawns and flower beds. |
| Good job.   |
| I found this document unclear on the licenced event areas. - where are they?  |
| I didn't see any significant commitment to reconciliation and management of the Park Lands by working with the Kaurna people.   |
| The lighting objectives need more granularity. Lighting needs a significant boost (eg major commute path in front of the zoo to Hackney Rd but the Hackney Road end is unlit. It's pitch dark and close to woodland making it extremely unsafe for walking after dark especially for females. Urgently needs to have the path lit.  |
| We need more Inclusivity including for dog owners.  |
| I'm quite happy with all other provisions and will continue to enjoy our beautiful parklands.   |
| Diversity of flora makes for greater diversity of fauna. A healthier environment is beneficial to all of us. Green spaces are places where we can slow down, enjoy our natural world and destress. We need to make sure our grandchildren can benefit from the generosity of our forebears in preserving this land for future generations to enjoy.   |
| Adelaide's parklands add to the liveability of our city and should be protected at all costs.   |

My biggest concern is the Commercial use of the Park Lands. The Policy says: "The Park Lands may be subject to leases and licences for recreation, sporting or commercial activities where the use: – is consistent with the objectives of management of the Park – provides community benefit – supports the outdoor recreational use of the Park Lands" but there are significant examples where this policy is so loosely interpreted that it is a farce. A major example is the use of the Park Lands for Fringe activities. Large areas of the parks are fenced off which means they are inaccessible for general use, walking, etc. There is no reason why these Fringe activities couldn't be held on the Park Lands, and people pay to enter particular sites, as appropriate. Why fence off the whole area? Setting up and dismantling around the event means that the Park Lands are inaccessible for 2 months. And then there is the restoration of the Park, which takes another few months. The nature of activities is also important. They should be family-friendly and environmentally friendly. The noise pollution around the Fringe - eg. very loud and penetrating doof-doof until 2am; loud and incessant screeching from customers of show rides - is neither family nor environmentally friendly, let alone the significant affect on nearby residents. If such activities are considered to be suitable/desirable they should be located in such a way as to have least, if any, impact on people using the park or living adjacent to it. This kind of commercial use of the Park Lands doesn't make sense in the context of the stated Objectives for management of the Adelaide Park Lands and, I would argue, actually contradicts them.

You guys are bit players when the State Government decides everything.

The most important management issue for the Adelaide Park Lands is to ensure their survival and to stop ongoing building. The proposed building of the hospital, carparks and stadium in the parklands are tragic for the city. They should be built on commercial land leaving the parklands for patients and visitors to find tranquillity and connect with nature. The green band around the city keeps temperatures down and the air cleaner for all people who live and work in the city.

We would like to see the old Edwards Park area be more easily able to be used for vehicle parking and vehicle access please. As stated, the draft objectives and philosophies expounded in the draft CLMP are entirely worthy.

I am very surprised that there is no mention of the problems caused by cyclists using shared paths through the Park Lands. They tend to take right of way, often cycle at speed and often do not use a bell to warn pedestrians that they are approaching (when coming from behind). I have many times been quite frightened of speeding cyclists passing close to me and my dog (I keep him on lead on these paths). I would like to see speed restrictions for cyclists passing through the Park Lands on shared paths. There are two paths that cross Victoria Park approximately level with Halifax Street. I would like to see one of these reserved for pedestrians only (and families and dogs) and have cyclists only use one of the paths, to make a safe area for pedestrians. Would it also be possible to keep cyclists off the dirt tracks through the Park Lands? Cyclists seem to be taking these over as well. They damage the tracks and cause a hazard to pedestrians and families using the Parks. Thank you for your consideration.

STILL no plan to update the biodiversity Study of the Park Lands done in 2003! and so we don't even know what we've got before it's gone.....

Unsure why in this day and age the objectives for the parklands don't include accessible paths as a priority. Even bus stops in the park lands aren't connected by paved paths. the 5% reduction in car parking by 2025 is basically a rounding error. Adelaide could be such a great walkable city, but the council seems stuck in a fifties mindset.

I would like the objectives of the management of the Park Lands policy to be adopted and enforced by the State Government & the Adelaide City Council. I despair that the Park Lands are constantly under threat. The State Government little by little is reducing the size of them. We are hearing

## Community Engagement Summary – Draft General Provisions

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| <p>now how the olive grove area by the Adelaide goal is under threat of being turned into a car park. The Park Lands area is for all South Australians. They are for the benefit of all. Stadiums, hotels, car parks, office buildings, hospitals, corporate headquarters are not for public benefit &amp; have no place being in the Park Lands.</p>  |
| <p>Adelaide city council should continue to consider ways to improve bicycle and foot commuting and facilities for residents such as playgrounds, tennis courts and toilets in particular for areas that have been undeveloped such as along Greenhill Road.</p>   |
| <p>Central Park in New York would be a great model for how a green city space can be well utilized.</p>  |
| <p>There is no doubt that there is a compelling case for preservation and control over the parklands but that cannot be at the expense of important needs of the people of South Australia in relation to precincts that provide sporting and medical hubs in the city. I feel that city decisions should relate to the amenity of people and that a thriving population of residents makes it safer and more amenable to all. I believe in 'eyes on the street', a principle that all residents should keep an eye on others in need and who are threatened, actual or potential, for the safety of all. The more residents, the more eyes on the street. I believe that parks (not all but more) need to be activated, enlivened and energised more than has happened in the past, especially the internal parks that are currently underused due to there being few facilities, park benches being one. There are few eyes in the parks whereas the surrounding parks of South Terrace have been energised with equipment and things for children. I think local people should have more say on each of the internal parks. I think work should be undertaken to activate internal parks and much more than is planned eg Iparrityi. I believe hundreds of park benches is a good start. I follow the thinking of Jane Jacobs who wrote the great book The Death and Life of Great American Cities. She stated in 1961 that "People do not use city open space just because it is there and because city planners or designers wish they would" - "Conventionally, neighbourhood parks or park-like open spaces are considered boons conferred on the deprived populations of cities. Let us turn this thought around, and consider city parks deprived places that need the boon of life and appreciation conferred on them..." I feel the Adelaide Park Lands Association has lost credibility as evidenced by their latest Trumpian claim that anything that disagrees with their opinion is fake. These matters need serious debate not 'political' rhetoric.</p> |
| <p>Please do not reduce the off lead areas any more. We have been walking our dogs there for over 20 years and not had any issues. We have also made friends with other dog owners which contributes greatly to our love of the parklands.</p>   |
| <p>Over being jumped on. Owners not picking up after dogs. Dogs not under effective control.</p>   |
| <p>Pretty straight forward.</p>  |
| <p>As an elderly person, I think more seats would be great! We walk in parklands and we find few seats.</p>  |
| <p>Can't wait until wetlands are finished.</p>   |
| <p>I would like to see Equestrian facilities made in Victoria Park. When the Equestrian was held in the Park it attracted a huge amount of people to watch. Restricted times may be necessary but it would be coordinated with walkers, cyclists and dog walkers (the current users). I enclose a brochure from Centennial Park Sydney - who do coordinate Equestrians, cyclists, walkers &amp; dog walkers.</p>   |

## 6. EMAIL AND LETTER SUBMISSIONS

### 6.1 Email and letter submissions received within the consultation timeframe

#### Email 1. Resident / individual

To whom it may concern

I am a resident and rate payer in the Adelaide City Council area. I walk my dog in Park 16 twice a day, every day. I love this park, and so does my dog, along with numerous other responsible dog owners.

I am very disappointed to read the proposal, concerning the Adelaide Parklands Community Lands Management Plan, to restrict areas of the Adelaide Parklands that are currently available for people to walk their dogs off the leash. In particular, I refer to the northern section of Park 16. This area is used prolifically by responsible dog owners, who enjoy walking their dogs off the leash. The responsible owners and the dogs engage with each other, which is really good for socialising dogs and people's mental health. For the most part, the dog owners that I have experienced are responsible and pick up their dogs' waste. I have never seen or heard of any dogs attacking anyone in this park (and I am in the park a great deal of the time). I cannot see any problem with dogs being walked off the leash in this area. This proposal is ludicrous, with no good reason to change the rules. I hope Council can see common sense and change this proposal to include this area in the section of parkland that people can walk their dogs off the leash.

I can see a problem with bike users in Park 16. Bike users often ride their bikes along the paths at high speed, often getting angry at people with dogs. Mostly, they do not have, or use, a bell to indicate that they are approaching from behind. They call obscenities at other users. Bike users don't even pay any registration fee nor can they be identified by any registration, when they break the rules. These are the users that the Adelaide Parklands Community Lands Management Plan should be targeting, not dog walkers who pay registration, are responsible and follow the rules.

The Adelaide City Council has spend millions of dollars to accommodate bike riders' needs with the construction of bike lanes and changing rules to allow them to ride on the footpaths. Now they want the paths in the parklands to themselves also. This is the problem that needs to be addressed in the Adelaide Parklands Community Lands Management Plan.

I am very passionate about the proposed changes to areas in the parklands that dogs can not be walked off leash.

#### Email 2. Resident / individual

Victoria Park is a wonderful open space for all of the community and is an ideal place for dogs to exercise off leash. However I feel very strongly about reducing the off leash area by proposing an all times on leash sections of the park. I have walked my dogs twice daily in Victoria Park over the last 20 years and I have not seen an incident of poor control dog or bad behaviour, which is more than I can say for some cyclists speeding through the park with disregard for anyone sharing the paths.

Having a dog on the leash when events are being held works well and most dog owners do abide by this. But to impose a smaller on leash area is causing anger within the dog owner community, which is vast.



## Community Engagement Summary – Draft General Provisions

### Email 3. Resident / individual

Hello. I am a resident of the City of Adelaide. I was told that it is possible to voice my objections to restricting dogs in the parklands. I have a dog and my observation is that people with dogs are aware of cyclists and family groups, and that they use the park in a responsible and appreciative way. It is so important for the mental health of dogs that they are able to be let off the lead. If the council must, then perhaps make certain areas on lead. But please let commonsense prevail. The majority of dog owners and dogs do the right thing and should not be penalised because of the behaviour of a few.

### Email 4. Resident / individual

To whom it may concern,

I am a resident in the Adelaide City Council area. I live in Central Ward, between Angus and Wakefield Streets, having lived there for the past 8 years.

I am now retired and still healthy and have a lovely little dog which I walk twice a day in the lovely Victoria Park, parklands surrounding our magnificent city.

I have recently become aware of the Council's proposal to change the way the parklands are used ( Adelaide Parklands Community Lands Management Plan), which will significantly impact on the quality of life that I, my dog and many other dog owners who frequent the parklands.

The Adelaide Parklands Community Lands Management Plan is seeking to change the way dog owners and their pets use Victoria Park, in the northern section of Park 16.

The proposal being that dog owners will NOT be able to walk their dogs off the leash in northern end of Victoria Park and to restrict off leash activities only to the southern area of the park which is already at full capacity with weekend events and activities. Currently this area is used by model plane enthusiasts, cricket teams, observing 3 matches at play simultaneously last weekend and a kids soccer match. This area is also undergoing a wetland development which will encourage many native birds to settle, nest and raise their young. Don't know why the council is happy to push dogs off leash into an area that is already quite busy and will get even more so, and may become a threat to native birds.

I am very disappointed to read the proposal, which has not been well promoted or advertised, concerning the Adelaide Parklands Community Lands Management Plan, to restrict areas of the Adelaide Parklands that are currently available for people to walk their dogs off the leash. I cannot see any problem with dogs being walked off the leash in this area. This proposal is ludicrous, with no good reason to change the rules. I hope Council can see common sense and change this proposal to include this area in the section of parkland that people can walk their dogs off the leash as they currently do.

Currently, we enjoy lovely walks in the northern end of Victoria Park, and socialise with many other responsible dog users and their pets who all get on very well. We find this very relaxing and good for our mental health, especially during such turbulent times. Sunday mid-morning sees the area in front of the main grandstand brimming with families with young children and lots of dogs off leash, playing on the lawns, kids on bikes and scooters, whilst their parents enjoy a coffee. This is a wonderful family friendly environment with the family dog being an integral member also having a great time.

The only threat we have ever encountered in the park has been the selfish bike riders who treat all the paths, bitumen and dirt, as their own and ride extremely fast and reckless. I cannot help but feel these proposed changes to the use of the parklands is being driven by the cyclist lobby group.

In 5 years of walking off leash in this area we have never had an encounter with an aggressive dog or rude dog owner or felt unsafe and threatened. Yet we regularly encounter

## Community Engagement Summary – Draft General Provisions

rude and aggressive bike riders who flash past at break neck speeds, weave between people, pets, mums and their prams and children on bikes. Their behaviour being rude, reckless, threatening and very unsafe. Most cyclist do not have bells and even when they do, not signal their silent and speedy approach often passing within only a few centimetres of people, pets, children and mum's with prams. Most dog users in the parks are local residents who pay local council rates and dog registration fees. Most of the bike riders who flash through on their way to work in the city are not rate payers and pay no fees for registration of their bikes or use of the paths and walkways.

The Adelaide City Council has spent millions of dollars to accommodate bike riders' needs with the construction of bike lanes and changing rules to allow them to ride on the footpaths throughout the city. Now they want the paths in the parklands to themselves as well. Bike riders have now also cut tracks that weave around trees in the Olive Groves of Wakefield St and East Tce, for their BMX and Mountain Bike riders. I thought this area was Heritage Listed or under some form of Environmental Protection? These are the problem that needs to be addressed in the Adelaide Parklands Community Lands Management Plan.

I am very passionate about the proposed changes to areas in the parklands that dogs cannot be walked off leash. I hope you can support our cause and make Council see that dog owners walking their dogs off a leash is not a problem.

The behaviour of selfish bike riders is a much larger threat to community safety that needs attention and priority and leave the dogs alone.

I look forward to hearing from you.

### Email 5. Resident / individual

#### **The Adelaide Park Lands Community Land Management Plan: Submission regarding alterations to the existing Chapter 1 Community Land Management Plan (CLMP1) reflected in the draft General Provisions (CLMP Draft)**

My main concern is that the CLMP does not recognise that these are PUBLIC park lands designed for enhancing the quality of life for all.

Interestingly, it is not noted in the documentation that these are the first public park lands in the world. Colonel Light is properly given credit for his design to surround the city with public park lands, but no reminder is given that he was inspired by the 1830s social reformers in London, who strongly advocated that public parks were needed.

They were concerned about the harmful health impacts of the Industrial Revolution. People flocked to the cities to gain employment in high-polluting industries and had nowhere to go to get away from pollution, poor housing and overcrowding. Parks were the domain of the rich and those invited.

Colonel Light was inspired by the social reformers to incorporate public parks into his 1837 plan for the City of Adelaide. We have been the beneficiaries of this major social change.

While the evidence of pollution is less obvious to the eye today, we are living with the everincreasing harmful effects of the industrialisation.

We are in the throes of Climate Change. We know what the consequences are of increasing temperatures globally. We are fortunate to have the Adelaide Park Lands as one buffer against the impacts of Climate Change.

Yet instead of focusing on increasing the number and variety of trees, plants, insects, birds, and animals to enable us to better weather the changes, the Park Lands are being built upon and parked upon at an ever-increasing rate.

It would be better to focus on increasing the Park Lands potential to help cool the city, provide shade, clean the air, provide a greater variety of places for people to relax as our

## Community Engagement Summary – Draft General Provisions

summers get hotter and weather becomes increasingly unpredictable. It is of tremendous benefit to have these possibilities within easy reach of all in the city and those who live on the other side of the Park Lands.

While some of the Park Lands are not under the CoA direct care and control, e.g. the river bank and cemetery, the CoA is allowing and enabling commercial structures to be built in many parts of the Park Lands. Associated with this building activity is increased car parking on the Park Lands.

While mention is made of reducing car parking by 5%, it is not said from what figure the number is being reduced.

As a local resident I see on a regular basis people parking beyond the allocated car parks provided. For example, people drive around sport fields and courts to park closer to the game; people use roads that are marked for 'staff only'; paid parking organised on weekends to events such as the Easter Carnival show at the back of Veale Gardens/Walyu Yarta (Park 21), leaving Sir Lewis Cohen Ave totally free of parked cars.

Whatever the number of car parks is to be reduced by 5%, it needs to be recognised that the allocated number of parking now is surpassed regularly because it is not controlled. Staffing levels in the Park Lands are low so simple things like opening and closing gates by staff immediately after use does not happen. Rangers are in short supply, so no regular checking is done of parking.

I am focusing on the impact of car parking on the public Park Lands as the mindset of CoA and the State Government is to support car use. This habit of thinking needs to be challenged for many reasons. So too the mindset that the Park Lands are the perfect central location for buildings.

I fear that until both Council and the State Government treat the Park Lands as a precious natural habitat, not to be plundered for financial gain by those wealthy enough to exploit them, it is difficult to stop the 'small' degradations of the Park Lands by individuals. Taken altogether, the persistent, large and small encroachments result in our losing Adelaide's best natural resource. I imagine any other city with guardianship of such an environmental asset would be relieved and delighted.

Do not stay stuck on the treadmill of satisfying business interests before the demands placed upon us by Climate Change.

I urge that CoA embraces the city's original leading the way in creating and maintaining public park lands for the wellbeing of all its people.

[Name of resident], ratepayer with city focused lifestyle since November 1994

## Email 6. South-East City Residents Association (SECRA)

**SOUTH-EAST CITY  
RESIDENTS  
ASSOCIATION INC.**

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**strengthening our community**

Community Consultation  
CLMP General Provisions  
GPO Box 2252  
Adelaide SA 5001

Dear Michele Williams

The South East City Residents Association (SECRA) is an organisation committed to providing the residents of the south-east precinct of the City of Adelaide with a voice to achieve the following objectives:

- To promote the interests of the residents of the south-east precinct of the City of Adelaide and adjoining areas.
- To preserve and enhance the inherent character and heritage of the neighbourhood, including the adjacent area of the Park Lands, and in particular, Victoria Park.
- To support the provision of local retail and service facilities whilst retaining the "village atmosphere" of Hutt Street.
- To determine the policy of the Association to matters affecting the South East Precinct.

This consultation seeks feedback on the General Provisions of the Adelaide Park Lands Community Land Management Plans (CLMP) which provide "an overarching framework and information that applies to all areas of the Park Lands."

The Community Land Management Plan (CLMP) is a legislative requirement. The Plan sets out objectives, policies and proposals for management of the Adelaide Park Lands, states performance targets and measures, provides information on any restrictions to public use or movement through the Park Lands, and includes specific information on relevant policies for the granting of leases and licences.

Therefore, the General Provisions must protect all areas of the Park Lands from inappropriate developments and use. SECRA believes that this is not currently the case. It appears that the alienation of Adelaide Park Lands for commercial and institutional purposes is continuing despite community concerns.

SECRA notes that there is no mention here of managing the Park Lands to mitigate the effects of climate change.

SECRA is a member of the *Reimagining Victoria Park Committee*, which met with the Lord Mayor to request that the CLMP processes for Victoria Park are progressed urgently to

- "climate proof" Victoria Park by substantially increasing the tree canopy and removing hard surfaces left by the F1 and Adelaide 500 races, and
- to engage with the South Australian community to design and create an outstanding, nationally significant people's park

Further, given that more people live in apartments or units and houses without gardens due to urban infill, the Park Lands are becoming more critical for recreational purposes. With the increasing temperatures resulting from climate change, SECRA believes that it is imperative that the CLMP should, first and foremost, protect free, accessible open green space with a good tree canopy. Furthermore, this access must not diminish the value of open spaces on residents and visitors' physical and mental health. Finally, the use of the Park Lands should not degrade the very

SECRA Postal address: PO Box 7017 Hutt Street, Adelaide SA 5000. Email: [secra.sa@gmail.com](mailto:secra.sa@gmail.com) Web Site: [www.secra.asn.au](http://www.secra.asn.au)

environment that it seeks to protect, such as flora and fauna, the biodiversity, the landscape and vistas.

SECRA looks forward to assisting in the review and reimagining of Victoria Park through the CLMP processes.

SECRA provides comment on the objectives on the Management of the Adelaide Park Lands:

1. To protect the National Heritage values of the Adelaide Park Lands and City Layout.  
**SECRA understands that this protection is a valuable first step but is limited as it only relates to Park Land “layout”.**
2. To hold the Park Lands for public benefit, freely available to the people of South Australia for their use and enjoyment.  
**Park Lands, which are increasingly alienated by commercial or institutional developments are becoming less “freely available” to the people of South Australia.**
3. To ensure a balance of environmental, cultural, recreational and social uses of the Adelaide Park Lands.  
**SECRA believes that this balance can only be assured when a sound CLMP plan has a strong commitment from state and local governments and includes all voices especially the informal and family-based use of the Adelaide Park Lands.**
4. To recognise, protect, enhance and interpret cultural heritage sites of Kaurna and European significance.  
**The City of Adelaide Heritage Strategy 2021 – 2036 acknowledges that the Park Lands and Kaurna heritage and the many layers of cultural heritage are important to the history of Adelaide.**
5. To enhance and showcase the biodiversity of the Adelaide Park Lands, including areas of remnant vegetation and biodiversity significance.  
**SECRA appreciates the work being done and would like to see more biodiversity corridors created.**
6. To enhance the ecological health of Park Land watercourses.  
**The creation of the Wetlands in the southern Park Lands will assist in catching and cleaning stormwater as is a welcome step in acknowledging the ecological significance of the Park Lands in an urbanised environment.**
7. To manage landscapes and buildings sustainability.  
**SECRA notes that the design and construction of buildings on the Park Lands do not incorporate elements of sustainability and are not compatible with the open, accessible nature of the Park Lands.**

Regarding the General Provisions of the Adelaide Park Lands Community Land Management Plans:

1. **SECRA strongly agrees with the proposed Park Lands-wide statement concerning the use of Metal Detectors.** Their use creates unsightly holes in turf and biodiversity sites that become trip hazards if they are not filled afterwards, as in the Park 17 bush site.
2. **SECRA agrees with the proposed Park Lands-wide statement about protecting native bees.**
3. **SECRA does not support a proposed dog management policy based upon little data and lack of initial consultation as it applies to the Victoria Park Dog Management plan.** We believe that space in the park is already under considerable stress with the construction camp and development site for the Wetlands Project, the COVID testing station, greater use by nearby residents and their families and the return of sporting groups to the park. SECRA's view is that dog management in the largest park in Adelaide Park Lands should be developed as part of a holistic, integrated plan for Victoria Park through the Community Land Management Plan (CLMP).  
A detailed response addressing many of the issues raised by the dog management proposals is made within this context. (attached)

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SECRA Postal address: PO Box 7017 Hutt Street, Adelaide SA 5000. Email: [secra.sa@gmail.com](mailto:secra.sa@gmail.com) Web Site: [www.secra.asn.au](http://www.secra.asn.au)

**Community Engagement Summary – Draft General Provisions**

SECRA is concerned about the damage to grass, plants and trees (through root compaction) and the general amenity of the Park Lands caused by cyclocross. This sport features 'a combination of rough terrain—such as deep mud, sand, rocks, and even snow—for several repeating laps.' These 'repeating laps' create broader and broader tracks, evident in Park 17 and the olive grove in Park 16. SECRA believes Council staff are addressing this issue.

Thank you for the opportunity to comment on the Community Land Management Plan processes. Please do not hesitate to contact me if you have any queries on the matters raised in the letter.

Yours sincerely



Elizabeth Rushbrook  
Chair  
SECRA

Date 7 September 2021

## RESPONSE TO THE GENERAL PROVISIONS AND THE PROJECT INFORMATION OF THE ADELAIDE PARK LANDS SPECIFICALLY ON THE PROPOSALS RELATING TO DOG MANAGEMENT.

### Households commonly have pets as part of their family

The Household, Income and Labour Dynamics in Australia Survey, known as HILDA, is a nationally representative longitudinal study of Australian households. In 2020 it surveyed Pet Ownership as part of its reporting. It found that

- among pet-owning individuals, dogs are by far the most popular. Almost 72 per cent of pet-owning people – which is 48 per cent of all Australians – have a dog. That's nearly half of Australian households have a dog, and
- Australians like their pets, and for most of us by far, the dog remains our best friend.<sup>1</sup>

**Comment:** The General Provisions have no information about dog registrations and their upward trends in the City of Adelaide and neighbouring councils.

**The exercising of dogs often has social and mental, and social health aspects** associated with it.

This role connects with the values of the Adelaide Park Land Criterion G: Social value, which says *'The Park Lands with their recreation areas, sports grounds, gardens and public facilities provide venues for individual and group activities and events, meetings and passive and active recreation'*. Some examples are where the exercising of dogs support this value are

- people care about their house dogs, and this is more common in a densely settled urban environment than with dogs that live outside. Higher levels of attachment to dogs is associated with a greater likelihood of walking the dog and spending more time on those walks.
- sharing your life with a pet has been associated with improving health for example, a decreased risk of coronary artery disease, a reduction in stress levels and increased physical activity (especially through dog walking).
- people with pets often find that activities with their companion animals create connections with other people. Social networks are developed based on a shared interest in pets, which can lead to increased human-human interaction (e.g. going to the coffee shops along Hutt Street) and activities involving pets (e.g. dog-obedience clubs).
- Walking a dog gets people out of private spaces, which can be isolating, and into public areas such as Victoria Park, where interactions with neighbours and other walkers are possible.<sup>2</sup>

**Comment:** The General Provisions have not been based upon research on the role of companion animals in households or, more particularly, their role in times of uncertainty and lockdowns associated with COVID 19.

### How were the on/ off leash arrangements for the use by dogs of the Adelaide Park Lands determined?

The leash arrangement proposed for each park is also based on the advice of CoA officers, including the Park Lands Ranger, Biodiversity Advisors and the Community Safety and Community Lifestyle teams.

**Comment:** The policy was predominately determined by council officers. With all due respect to them, this public policy was not based upon consultation with park users with or without dogs on Victoria Park. No consultation with peak dog bodies such as obedience clubs that operate nearby

<sup>1</sup> Dr Nerissa Hannink 'Pets And Australians: Who Has What?'(2020) HILDA <<https://pursuit.unimelb.edu.au/articles/hilda-pets-and-australians-who-has-what>>.

<sup>2</sup> L.F. Carver, 'When pets are family, the benefits extend into society', (2019) *The Conversation* <<https://theconversation.com/when-pets-are-family-the-benefits-extend-into-society-109179>>.

appears to have been conducted. In addition, information about the existing areas of conflict with other users, although hinted at, is not explained or quantified. Without such information, it is not possible to substantiate the following statements

- The proposed leash arrangements aim to meet the needs of all park users by providing a good balance of on/off-leash areas
- The limited off-leash arrangement aims to meet the needs of a mix of park users, requiring dogs to be on-leash for most of the day but allowing them to be off-leash in the early mornings and evenings. Are the nominated times appropriate to dog users?
- Some of the existing signage is inconsistent with accepted use leading to confusion amongst the community.

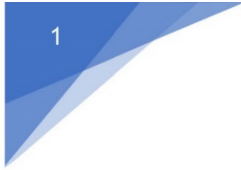
**Proposed Leash Arrangement Approximate Percentage of the Park Lands**

The proposed on-leash area in Victoria Park extends from Halifax Street to Wakefield Street on the western side, eliminating summer shaded walking areas along East Terrace west of the Park Land Trail moving into the Olive Grove to Wakefield Street. This would be of concern to the residents in the south-east of the city, as the COVID testing station precludes walking to the eastern side of Victoria Park.

**Comment** The proportion of area in Victoria Park with the COVID testing station expanding its footprint and allowing multiple entries to vehicles, the construction camp associated with the Wetlands and the Wetlands themselves, the use of the sporting ovals all restrict the use of the park by those with dogs and so the percentage figures given are likely to be incorrect. In turn this will mean that there will be fewer parks where dogs can be off-leash.



SECRA also provided feedback in relation to the future of Victoria Park / Pakapakanthi (Park 16). This will be considered as part of the forthcoming review of this Park's Community Land Management Plan.



## Reimagining Victoria Park/ Pakapakanthi

Community Consultation  
CLMP General Provisions  
GPO Box 2252  
Adelaide SA 5001

August 15, 2021

Dear Ms Williams

Thank you for the opportunity to respond to the Adelaide Park Lands Community Land Management Plan (CLMP) consultation.

We support the restoration and redesign of Victoria Park as a world-class people's park due to;

- the information contained in two international and respected reports stating that 2011-2020 was the warmest decade on record.<sup>1</sup> In addition, we know that Adelaide was the hottest capital city in 2019<sup>2</sup> and recognise that its environmental category compromised Adelaide's already high liveability index.<sup>3</sup> Parks such as Victoria Park that have minimal tree canopies will have progressively reduced amenity in the era of global warming and require our urgent attention.
- the Government's welcome decision to remove motor car sports to the Bend provides a unique opportunity to reimagine Victoria Park.<sup>4</sup> We support the redevelopment of this urban park to contribute positively to people's long-term health and well-being in the face of the dual public health threats of global warming and COVID 19. The expected increase in the next decade in the inner-city population from strategic residential urban infill adds further urgency to the needed redesign of Victoria Park.<sup>5</sup>

Given that the general provisions for the CLMP are being finalised, we urge you to conduct the overdue review of the existing CLMP for Victoria Park as a matter of urgency. A critical issue to be addressed will be the "climate proofing" of the park through the extension of its tree canopy. With careful community consultation and expert design, we believe that Victoria Park could become one of the world's premier urban parks. The South East City Residents Association, Adelaide Park Lands Association, the Community Alliance of SA and a growing group of neighbouring residents' associations concur with us that the CLMP review of Victoria Park be given high priority.

<sup>1</sup> IPCC's 'Climate Change 2021: The Physical Science Basis' and the World Meteorological Organisation's report on the "State of the Global Climate 2020.

<sup>2</sup> <https://www.abc.net.au/news/2019-01-24/sa-heating-up-with-records-expected-to-be-broken/10745220>.

<sup>3</sup> Economist Intelligence Unit, Global Liveability Index 2021, <https://www.eiu.com/n/campaigns/global-liveability-index>.

<sup>4</sup> <https://glamelaide.com.au/superloop-adelaide-500-cancelled-in-2021-and-beyond/>.

<sup>5</sup> <https://www.iucn.org/sites/dev/files/content/documents/hphpstate-evidence2015.pdf>

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We would be happy to speak to you further about this matter. Please contact me on 0434812043 and at dougmcevoy@hotmail.com. I have attached a short communications document from our network which you may find helpful.

Yours sincerely



R. Doug McEvoy AM  
Chair, *Reimagining Victoria Park* network

## Reimagining Victoria Park/ Pakapakanthi

*The end of the Adelaide 500 race provides a unique opportunity to reimagine Victoria Park - a jewel in the Park Land's crown*

### Victoria Park - in need of repair:

- For more than a century, events and activities held in Victoria Park have prevented enhancement of its natural environment. Horse (1855 -2007) and motor racing (1985-2020) have affected the layout of the park and decreased its amenity.



- To avoid obstructing the view of spectators very few trees have been planted in the park. The Park itself has virtually no tree canopy
- There is also an extensive legacy network of roads, paths and concreted areas.
- As a result, surface temperature maps show it to be one of the Park Land's hottest parks during heatwaves
- Surface temperature details are at: [spatialwebapps.environment.sa.gov.au](https://spatialwebapps.environment.sa.gov.au)

### Why the repair of Victoria Park is so important to Adelaide:

- Treed urban parks play an important role in reducing city temperatures during heatwaves and in ameliorating the adverse health effects of global warming. Adelaide is already one of the hottest cities on the planet. [It was the hottest city on January 24, 2019.] **Increasing tree canopy and removing hard surfaces in Victoria Park will help protect Adelaide and its citizens**
- Access to spacious urban parks has major health and wellbeing benefits for city dwellers. This is critically important during pandemic-related city-wide lock downs. Adelaide has surprisingly little green space per capita, a 2016 study ranking it second lowest among Australian capital cities as per: <https://soe.environment.gov.au/theme/built-environment/topic/2016/livability-urban-amenity>.
- **Increasing access to Victoria Park by lowering summer surface temperatures and limiting activities that render large sections off-limits to the public will help preserve the health and well-being of Adelaideans**

### Having withdrawn support for the Adelaide 500 race the State Government should join with the City Council to remediate and “climate-proof” Victoria Park:

- All unnecessary roads and concrete should be removed.
- Extensive tree planting is required to create a green canopy
- With broad community consultation, and incorporation of the southern wetlands development, **Victoria Park can be transformed into a people's park of national significance.** The focus should be on
  - family recreation and exercise
  - small-medium sized cultural and sporting events
  - protection of biodiversity and acknowledgement of the Park's Aboriginal heritage
- All ideas of reviving the Adelaide 500 race, which locked up 40% of the park for 5 months each year, must be opposed.

For more details, contact Doug McEvoy AM, Chair, *Reimagining Victoria Park* network at 0434812043

15 August 2021

## Email 7. South West City Community Association (SWCCA)

South West City Community Association Inc  
 17 Halls Place, Adelaide SA 5000  
 General email: [swcityca@gmail.com](mailto:swcityca@gmail.com)  
 10 September 2021

By email: [yoursay.cityofadelaide.com.au](mailto:yoursay.cityofadelaide.com.au)  
 Copy: [m.williams@cityofadelaide.com.au](mailto:m.williams@cityofadelaide.com.au)

To: Michele Williams  
 Senior Park Lands Planner,  
 C/- 'YourSay', City of Adelaide:

**The Adelaide Park Lands Community Land Management Plan: Submission regarding alterations to the existing Chapter 1 Community Land Management Plan (CLMP1) reflected in the draft General Provisions (CLMP Draft); consultation closing on Friday 3 September 2021 but extended to 5pm Friday 10 September 2021**

As we have indicated in other prior submissions to the City of Adelaide (**Council**), South West City Community Association Inc (**SWCCA**) was formed in August 2012 to give a voice to the residents and community in the South West corner of Adelaide City. As this proposal will directly affect the South West City, we will address the overall proposal, with reference to the impact on the implications of this topic for the South West City community.

As SWCCA represents the residents and community members in the South West City, with whom we remain in contact, this submission should not be viewed as one, but as many submissions from the concerned people we represent. **However, if ACC continues to view this as one submission, we at least wish that it to be counted as 6, being the number of the Committee of Management of SWCCA.**

#### The Your Say Process

For some time now SWCCA has taken issue with the Your Say process and the manner in which the questions are framed to the general public. We could cite issues regarding many prior Your Say processes on various topics. However, we must believe that Council is aware of our concerns but chooses to continue to muddy the waters using Your Say as the vehicle for public consultation. This process is not suitable to garner informed comment.

In this instance CLMP1 has been totally rewritten. It has been dramatically altered. The draft document (CLMP Draft) contains information that should not be there, and it has left out information that should be. Yet information from this Your Say analysis will go into a spread-sheet which will provide data based on a set of diminished objectives; whether you only want native bees, where restrictions on dog movements should be relaxed, and if you agree to the restricted use of metal detectors in the Park Lands. Any respondents to the questions in this Your Say document will unwittingly be agreeing to multiple other significant changes to CLMP1 which have not been addressed at all in the Engagement Pack.

#### The CLMPs

On reading the information available at the Your Say Adelaide site, comparing this information with the existing CLMP1, and listening to our community we have come to the following conclusions.

Community Land Management Plans form an important part of the Park Lands Planning Framework. The Framework consists of a number of documents, Acts and Plans to provide for managing the Park Lands. CLMP1 is the overarching document containing the framework principles for all of the Park Lands and then each Park area has its own CLMP addressing specific topics peculiar to its location.

SWCCA/ACCYourSay/Chapter 1 CLMP Submission/10092021

The main purpose of the Community Land Management Plan is recorded in CLMP1 as to “... provide information for the community about the use of the Park Lands.” This important and main purpose does not appear in the CLMP Draft.

**Framework:-**

From CLMP1 (Framework) we note that the following statements were included and therefore important:-

- *“The Adelaide City Council and the State Government of South Australia are committed to protecting, managing and enhancing the Adelaide Park Lands for the benefit of all South Australians.”*
- Under “what is the Community Land Management Plan used for?”  
“...to provide information for the community about the use of the Park Lands...”
- Also reinforced is to inform the decision-making with respect to management and improvement (enhancement) of the Park Lands.

The existing CLMP1 provides great detail in the first few pages (pages 3 to 6) on the Planning Framework clearly defining the significance and value to the City derived from Colonel William Light’s 1837 vision. Much of the detail is no longer contained in the new provisions of the CLMP Draft. The purpose of this review should have been to strengthen the protection of the Park Lands and the aims referred to in CLMP1, not to remove important detail that ensured the preservation and protection of the Park Lands.

When comparing CLMP1 and CLMP Draft, Statutory principles established in the *Adelaide Park Lands Act* have been altered. This information appears on Page 1 of CLMP1 due to its importance, so it would be read first, and yet a watered-down set of principles, now called Objectives, appear on page 9 of the CLMP Draft. Further, the full set of the original principles are then reproduced in the CLMP Draft on page 20. Why have a watered-down set of principles? The original set should have been retained on Page 9.

On Page 9 of the CLMP Draft (Statutory Principles):- we note that clause (a) of CLMP1, the reference to Colonel William Light’s intentions regarding the overall plan of the Park Lands, has been omitted from the Draft.

The following 2 important principles have also been left out of the CLMP Draft:-

- *“(f) The State Government, State agencies and authorities and the Adelaide City Council, should actively seek to cooperate and collaborate with each other in order to protect and enhance the Adelaide Park Lands.”*
- *“(g) The interests of the South Australian community in ensuring the preservation of the Adelaide Park Lands are to be recognised, and activities which may affect the Park Lands should be consistent with maintaining or enhancing the environmental, cultural, recreational and social heritage status of the Park Lands for the benefit of the State.”*

Under the *Local Government Act*, in the CLMP1 the purpose of the land is held is as follows:-

*“The Adelaide Park Lands are managed for the benefit or enjoyment of the community.”*

However, the CLMP Draft provides:-

*“The purpose for which the Adelaide Park Lands is held is to provide benefit to the people of South Australia by being publicly accessible and supporting a diverse range of environmental, natural heritage, cultural, recreational and social values and activities, providing a defining feature to the City of Adelaide and contributing to the economic and social wellbeing of the City.”*

The first was for the benefit of the community. The second reads like a mission statement. It is supposed to be about the community.

Details of the *Adelaide Park Lands Landscape Master Plan* and the *Adelaide (City) Development Plan*, have been left out in the CLMP Draft; in particular the following (desired character):-

*“(e) enhancement of the Park Lands through the reduction of building floor areas, fenced and hard paved areas.”*

The language in the CLMP Draft is weaker and hence will be more open to interpretation. For example, provisions around a number of topics have softened including, but not limited to:-

- car parking
- commercial activities

Page 6 of the CLMP Draft refers to over 900 hectares of open parks and squares. We believe this to be incorrect.

Our main concern is not with the topics raised in the Your Say document but on a deeper level with the changes reflected in the CLMP Draft itself, which resulted in the complete rewrite of the document. However, having said that we make the following comments.

**Olive Management:**

This addition should not be part of the CLMP Draft. The olive trees in Whitmore Square are of historical value to the community in the South West City and yet we note there is no provision in the CLMP Draft to protect them, but protection is afforded to others elsewhere. Provisions relating to management of the olive trees in the various locations in the Park Lands and squares should not be included in the CLMP Draft but should be in the CLMP relating to that area in which the trees are growing.

**Dog Management:**

This addition should not be part of the CLMP Draft. According to the Engagement Pack more than half of the 760 hectares of the Park Lands will be available for dogs off-leash. The topic of safety has been raised with regard to unrestrained dogs in the Park Lands, in light of recent attacks in South Australia by off-leash dogs on individuals, especially the elderly, infirm, children and other dogs, and potential harm to wildlife in Adelaide. SWCCA cannot endorse the idea of the ‘limited off-leash’ category referred to in Your Say’s Engagement Pack document. Either a dog is in an area (fenced off for safety reasons) where leashes can be removed or, if in the general Park Lands, dogs should be on a leash at all times. If there are specific CLMPs allowing fenced off-leash facilities for dogs these can be addressed in their CLMPs but not in the over-reaching CLMP Draft.

**Conclusion**

The purpose of the Park Lands Planning Framework is to protect and preserve the Park Lands for future generations. The CLMPs form a major plank in this Framework with the single purpose to prevent the loss of Park Land. We cannot understand why the existing CLMP1, which is still relevant in the Planning Framework, was not just revised, if required. There appeared to be no justification to shred this document and replace it with a 50% larger paper that contains less information and uses less sympathetic language on the importance of the protection and preservation of the Park Lands.

Yours Faithfully  
Susan Collins  
Chair

## 6.2 Email submissions received before consultation opened

The following comments in relation to the proposed on/ off leash areas were received in March /April 2021 in response to media coverage of the draft Dog Management Map which had been presented to a Council workshop.

With a direct interest in the matter, all adjoining Councils were provided with the opportunity to provide feedback on the draft General Provisions prior to the consultation opening. A response was received from the City of Unley.

### Email 1. Resident / individual

#### To the decision-makers:

I have recently heard that it will be mandatory to have dogs on leads at all times. I am a North Adelaide resident and walk my dog daily in the nearby parklands. When walking in the mornings, over 90% of walkers are walking their dogs off-lead. I frequently walk with four to five other owners, each with dogs, all off-lead. We have never experienced any opposition. The dogs are all well behaved and controllable. The dog park does not allow for sufficient exercise for them, or for us, to be honest, and the large number of dog droppings are revolting. Whereas in our walking group, we are fanatical about clearing droppings. These walks are social gatherings, and we have met simply through our dogs and have formed lasting, caring friendships. We are also aware that there is a greater likelihood of anguish in the dogs when placed on leads.

I understand that not everyone is a dog lover, but we have experienced no complaints over the last five or six years. And, I repeat, in the mornings, nearly everyone out there is a dog walker.

With the possible implementation of these restrictions, I do hope the current leash-free zones will remain.

Would it be possible to allow dogs off leads within a time zone, say 8 pm to 10 am, each day? The implementation of limits has proved to be successful on Adelaide beaches, areas of public access. I see no reason why limitations would not be successful in our parklands. Everyone has a right to use these wonderful spaces, including dog owners.

Please seriously consider everyone in this debate, not only those without dogs.

I am happy to discuss this if that is of interest to the decision-makers.

### Email 2. Resident / individual

To the City Councillors - please forward to them.

Cannot believe the Council wishes to waste time debating this issue. Current system works perfectly!

People who own medium to large dogs need a large space to run them each day. Dog parks are far too small and forces dogs to mix more closely that doesn't suit some dogs.

There are areas of the parklands you could fire a cannonball down and never hit a person nor animal. The only use it gets is the occasional dog walker. If you force all the dog owners into restricted areas you will create problems.

I have walked a medium size dog off the leash for years in the east and south parklands and never had an issue. I have paid to train my dog to have control over it and always have dog bags and lead in hand. If the parklands was not available to give the dog a good run off the lead I would never have bought a border collie that needs plenty of exercise each day, no matter what size garden you own.

## Community Engagement Summary – Draft General Provisions

You are almost banning the ownership of medium to larger dogs if you restrict their established exercise areas. Imagine a world of nothing but thousands of small yapping poodles everywhere.

Why even debate the topic when there are no issues (in the media) about walking dogs! I'm sure there more important issues to debate if not I could certainly raise quite a few.

In 15 years walking dogs in the parklands I have never seen negative behaviour between walkers or their dogs, in fact it is a very positive social pastime that creates friendship between walkers.

It is a group of the community that actually appreciates and uses the parklands for what they were designed. Surely you don't want to put this group offside with the Council. I would have thought you need as many friends and supporters that you can get.

You are there FOR the people in the community after all.

Leave the status quo as it is!!

[Name of resident]

Appreciative User of the Public Parklands

### Email 3. Resident / individual

I walk my dog twice a day, early morning (6.30-7.30am) and after work (4.30 pm-6 pm) on the ovals across the road from where I live on Barton Tce, as do other responsible dog owners. Yesterday one regular said the Council is looking to change the rules, so we can't exercise off the lead at all.

I would like to encourage you to consider in your decision, the majority of the properties in the North Adelaide area do not have large back yards and owning a dog has been proven to help improve mental health. Some people do not like using the fenced dog park, because some people who use this facility have dogs that are not effectively controlled - which I have only witnessed a couple of times.

In the 12 months that I have been here, I have met a lot of regular people who exercise their dogs on the ovals off-leash, these people are very responsible, their dogs are socialised and well trained, and they all place their dogs back on their leads when leaving the oval.

I agree with the footpaths, pathways, the Aquatic Centre and playground would definitely be an on-lead area and the ovals when sport is being played etc. Which is simply common sense.

If you are going to go ahead with this plan of banning dogs off lead, I would like to know the reasons for it, but I find it hard to believe the council is made up of dog-hating councillors who want to cancel responsible dog-owners ability to stimulate their dogs on ovals that hardly get used for anything else.

Thank you for your time

*(Subsequent email in response to receiving the draft Dog Management map)*

Thanks for sending this through.

The only issue I have is the lateness of the available of Park 2 in the afternoons. It would be ideal for it to commence at 5pm or even 5.30pm - because, as a single female, it gets dark early in winter and I don't like walking in the dark. And in Summer 8pm is far too late for me to be walking a dog which has been inside all day. I see there is another park (Reservoir Park) that I could use during this time, but as it's not irrigated, in the warmer months, it's dry with no green grass and the park isn't maintained with long grass - which is why we use the much nicer park with shady areas for when it's hot out. If this park was maintained to the



## Community Engagement Summary – Draft General Provisions

same level, with trees planted in the middle with seating for shade then it would be more enticing, and perhaps a compromise for dog owners when going out to public consultation.

I understand you are trying to maintain a balance for all users of the park but I find the hours you are proposing are too limiting and I would request an earlier walk time for dogs in the afternoon.

I thank you for your time and consideration.

### Email 4. Resident / individual

I was told to contact you by the Adelaide City Council to put forward my concerns about the review of the dog on leash policy that is in place throughout the parklands.

I'm a resident of North Adelaide and have great concern of the potential removing of the dog on leash policy in the parklands surrounding North Adelaide, in particular Park 6 along Kingston Terrace and Kingston Terrace East.

There are signs throughout park 6 informing residents of potential fines for not having their dogs on a leash, most people ignore these signs, I would call for stricter monitoring of this parkland instead of removing the signage and allowing dogs to roam free my reasoning for this is that residents do not watch or take control of their dogs in this area, in my opinion it is a matter of time before a child or another dog is attacked and hurt.

My fiancé and I walk our dog, on a leash, around the North Adelaide area and it has got to the point that my fiancé is scared to walk along Kingston Terrace and Kingston Terrace East in the event of a dog attack, I know this sounds somewhat drastic however we have both witnessed a number of dogs trying to attack each other along this route. My other concern is that the parklands are not fenced and on many occasions we have witnessed dogs running away from their owners across the road in front of cars towards other pedestrians/dog walkers.

Also from a legal stand point I worry as if a dog comes towards my dog to attack I will have no other option but to defend my dog, my fiancé and myself.

I would like to make it very clear that I do not support the removal of the dog on leash policy in park 6 and in fact would like for further monitoring of people failing to comply with the rule. One of the reasons we moved into Lower North Adelaide was because of the beautiful parklands and because there was a dog on leash policy which made us feel safe knowing we could walk our dog in the area knowing that the dogs off a leash would be in the nearby secure dog park and that we wouldn't have to worry.

### Email 5. City of Unley

From an animal management perspective, primarily dogs, the City of Unley are cognisant of the fact that some of its residents currently utilise areas of the Adelaide Park Lands, particularly the southern and eastern park lands as a nearby alternative, to recreate and exercise their dogs, both on-leash and off-leash. In addition, as the City of Unley has no designated "Dog Park", opting for shared use arrangements at all of its parks and reserves, there might be some unquantifiable reliance by City of Unley residents, on the Pityarilla Dog Park (D2 in your map). If significant changes to the City of Adelaide dog access arrangements were to be envisaged, at either of the locations indicated, the City of Unley would welcome an opportunity to be further engaged in understanding any potential flow-on impact to its residents.

### 6.3 Email submissions received after the close of consultation

The following submission was from the Adelaide Detector Club after the closing date, the matter not having been considered in time due to the cancellation of the club's August meeting as a result of Covid measures. Their submission is included because they are considered a key stakeholder group.

**Email: Adelaide Detector Club Inc.**

Thank you for phoning today and advising that the Club can make a short submission to Council with regards to the Councils review on metal detecting in the Adelaide Park Lands.

Adelaide Detector Club Inc. (ADC) has been established for over 40 years. During this time ADC has promoted responsible metal detecting during its field days by :

- Ensuring permission has been obtained from the relevant body that owns or manages the land that the club wishes to detect.
- Having a current public liability insurance policy of \$20 million that covers all members.
- Educating members on how to correctly retrieve targets with minimum soil disturbance using pin pointers and probes while leaving the site on a as found basis.
- Collecting all rubbish targets and disposing correctly at the end of the field day.
- Having a Field Day Officer who is responsible and in charge of the Field Day Event and ensuring that any special conditions requested by the land manager/owner are followed (including Covid requirements).
- At the end of a field day the Field Officer is to provide the land manager/owner a summary of the event, including what was found and members agree that any items found which are of significant historical significance if requested are to be handed in to the appropriate authority.

Typically ADC requests one event per year in a part of the parklands Council believes is appropriate for our activity which is typically on land that is not formally planted with lawns, sports ovals or gardens. We usually have our field day on a Sunday starting at 10am and finishing by 3pm. Between 15 and 20 members and partners typically attend a field day. Last November we had Council permission to detect on bush park land south of Marshmallow Park and I have attached a picture of ADC members at this event and the rubbish we collected and disposed of. Our members greatly appreciated access to the Adelaide Parklands and enjoyed the days activities and would like to have a similar event in 2022.

ADC understands and appreciates that unauthorised large diggings in the Adelaide Parklands can be an issue for Council in terms of safety and parkland damage and agree that steps need to be taken to stop this from occurring but would request that Council still allows authorised event based field days for ADC on specified Council land to continue into the future as they are safely run controlled events with no negative impact on the environment.

Adelaide Detector Club Inc.  
Secretary/Field Officer/Public Officer



## 7. CONSULTATION MATERIAL

### 7.1 Legislated material

As a statutory consultation, the consultation underwent the legislated process of being at least 21 days long and notified via the SA Government Gazette and public notices in The Advertiser and CoA website.

#### Government Gazette

|  |   |  |
|--|---|--|
| No. 49 p. 2899   | THE SOUTH AUSTRALIAN GOVERNMENT GAZETTE | 22 July 2021                                 |
| <b>LOCAL GOVERNMENT INSTRUMENTS</b>  |   |  |
| CITY OF ADELAIDE<br>LOCAL GOVERNMENT ACT 1999—SECTION 198<br><i>Proposal to Amend Community Land Management Plan</i>   |   |  |
| <p>The City of Adelaide gives notice of its proposal to amend the Framework chapter (to be known as the 'General Provisions') of the Adelaide Park Lands Community Land Management Plan (CLMP).</p> <p>Under the <i>Local Government Act 1999</i>, Council is required to undertake public consultation in accordance with its public consultation policy before it amends a CLMP.</p> <p>Copies of the proposed CLMP are available at the Council's principal office, 25 Pirie Street, Adelaide SA 5000 and the following Council libraries/centres: City Library; Hutt Street Library; Tynite Street Library; North Adelaide Community Centre; South West Community Centre.</p> <p>For further information in relation to the consultation process or to provide feedback on the proposal you can visit <a href="https://yoursay.cityofadelaide.com.au">yoursay.cityofadelaide.com.au</a> anytime or the locations listed above during office hours.</p> <p>Consultation is open from Monday, 26 July 2021. All submissions must be received by 5:00pm on Friday, 3 September 2021.</p> <p>Dated: 22 July 2021</p> |   |  |
|  |   | C. MOCKLER<br>Acting Chief Executive Officer |

#### Public Notice in The Advertiser

PUBLIC CONSULTATION

Your Say Adelaide

**General Provisions:  
Adelaide Park Lands Community Land Management Plan**

The City of Adelaide hereby issues notice of its intention to conduct public consultation on the **draft General Provisions of the Adelaide Park Lands Community Land Management Plan** from 26 July 2021 to 3 September 2021.

Under the *Local Government Act 1999*, public consultation is required on a proposed management plan for community land before the plan can be considered for adoption by Council.

This public notice may be viewed at:  
[cityofadelaide.com.au/media-centre/public-notice](https://cityofadelaide.com.au/media-centre/public-notice)

For more information and to provide feedback, visit [yoursay.cityofadelaide.com.au](https://yoursay.cityofadelaide.com.au), City of Adelaide Customer Centre at 25 Pirie Street, or any of its libraries and community centres.

**Submissions must be received by 5pm, Friday 3 September 2021.**

Contact us for more information:  
25 Pirie Street, Adelaide Ph 8203 7203  
[yoursay.cityofadelaide.com.au](https://yoursay.cityofadelaide.com.au)

CITY OF ADELAIDE

PFS21-02 01/21

## Community Engagement Summary – Draft General Provisions

### Public Notice on CoA's webpage

#### — Public Consultation: General Provisions of the Adelaide Park Lands Community Land Management Plan

The City of Adelaide has published notice in the 22 July 2021 edition of the South Australian Government Gazette of its intention to conduct public consultation on the draft General Provisions of the Adelaide Park Lands Community Land Management Plan (CLMP) from 26 July 2021 to 3 September 2021.

Under the *Local Government Act 1999*, public consultation is required on a proposed management plan for community land before the plan can be considered for adoption by Council.

For more information on the consultation and/or to provide feedback, please visit [yoursay.cityofadelaide.com.au](https://yoursay.cityofadelaide.com.au) or the City of Adelaide Customer Centre at 25 Pirie Street; the City Library, Tynte Street Library, Hutt Street Library, South West Community Centre and North Adelaide Community Centre.

Please note that the closing date for submissions has been extended to Friday 10 September 2021.

## 7.2 Posters

Signs and posters informing the community of the consultation were installed across the Park Lands and CoA libraries and community centres. Due to the Park Lands-wide subject matter, signs were displayed across many different parks at well-used intersections and key locations. A variety of images were also chosen to infer the consultation's key topics.

### Posters and signs



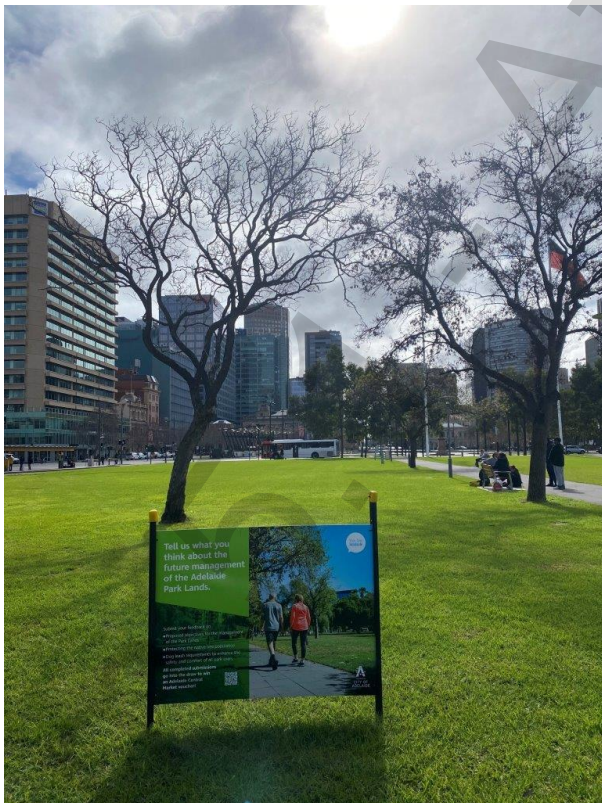


Photo 7. Sign at a dog park.

Community Engagement Summary – Draft General Provisions



Photo 8. Sign along the riverbank.




Photos 9 & 10. Signs in Victoria Square / Tarntanyangga and Mistletoe Park / Tainmuntilla (Park 11).

### 7.3 Easy Guides


As the General Provision is a complex document, a number of Easy Guides were developed to assist with simpler understanding of the document and to visually represent key topics for consultation. These were used online and displayed during on-site drop-in sessions, where the community could easily engage with the Easy Guides.

#### Community Land Management Plans An Easy Guide


**What are Community Land Management Plans?**



Adelaide's Park Lands are community land, managed by the City of Adelaide (CoA) and the State Government.




For areas managed by CoA, there are management plans, called the **Community Land Management Plans (CLMP)**.




Each park in the Park Lands has its own CLMP. Some are grouped together. There is also an overall General Provisions.


**Why do we have CLMPs & what do they do?**




CLMPs are required under Section 196 of the **Local Government Act 1999**. A CLMP outlines how Council manages community land.




A CLMP identifies the **land or park** it applies to, and states the **purpose** for which the land is held.




It outlines the **objectives, policies and proposals** for management of community land.






It also sets out **performance targets** for each objective, and measures against which progress will be assessed.



It contains information about **leases and licenses** in the Park Lands.




It provides information on any **restrictions of public use or movement** through the Park Lands.



[www.yoursay.cityofadelaide.com.au/generalprovisions](http://www.yoursay.cityofadelaide.com.au/generalprovisions)



#### The General Provisions Part of the Adelaide Park Lands CLMPs An Easy Guide


**What is the General Provisions CLMP?**



It is the **introductory section** and is to be read in conjunction with all park-specific CLMPs.




It sets out **objectives for management** of all of the Park Lands.




It provides a number of **Park Lands-wide statements** which apply to all parks, to avoid repetition and for consistency.


**What do the Park Lands-wide statements address?**




**Land use**, such as biodiversity, landscapes, beehives and olive management.




**Amenities**, such as lighting, access, Park Lands Trail, signage, and car and bicycle parking.




**Cultural landscapes**, such as views and vistas, public art and memorials.



**Recreational use**, such as use of metal detectors and unmanned aerial vehicles.






**Dog management**, including a dog management map.




**National Heritage Listing** values of the Park Lands and principles from the Park Lands Act 2005.

**We want to hear from you on this document.  
Help us manage the Adelaide Park Lands!**



[www.yoursay.cityofadelaide.com.au/generalprovisions](http://www.yoursay.cityofadelaide.com.au/generalprovisions)



#### The General Provisions Community Consultation What is being consulted on?


**Objectives for the management of the Park Lands**  
These are based on the statutory principles of the Adelaide Park Lands Act 2005:

- 


**1. To protect the National Heritage values of the Adelaide Park Lands and City Layout.**

1.
- 


**2. To hold the Park Lands for public benefit, freely available to the people of South Australia for their use and enjoyment.**

2.
- 


**3. To ensure a balance of environmental, cultural, recreational and social uses of the Park Lands.**

3.
- 


**4. To recognise, protect, enhance and interpret cultural heritage sites of Kaurua and European significance.**

4.
- 

**5. To enhance and showcase the biodiversity of the Adelaide Park Lands, including areas of remnant vegetation and biodiversity significance.**




5.
- 

**6. To enhance the ecological health of Park Land watercourses.**

6.
- 


**7. To manage landscapes and buildings sustainably.**

7.



[www.yoursay.cityofadelaide.com.au/generalprovisions](http://www.yoursay.cityofadelaide.com.au/generalprovisions)



#### The General Provisions Community Consultation What is being consulted on?


**Park Lands-wide Statements**  
The General Provisions include a series of Park Lands-wide statements, the majority of which reflect an existing position of the City of Adelaide (CoA). Three however propose a position on an issue that is presently unclear:

- 

**1. Beehives**  
Native bees play an important role in the ecology of the Park Lands. CoA actively encourages their presence through various initiatives such as the 'Bee Hotel' project which provides shelter for these solitary bees as well as native bee-friendly plantings.  
Because European honey bees are likely to compete with native bees when foraging for nectar, **beehives are not permitted to be placed anywhere in the Park Lands.**




1.
- 

**2. Use of metal detectors**  
The use of metal detectors to search for and dig up objects is not permitted in any area of the Park Lands unless it is part of a formal excavation or archaeological dig that has received the approval of CoA.  
**Metal detectors may be used in the Park Lands to search for items on the ground surface where there is no disturbance to the soil.** Items of potentially historical significance must be surrendered to CoA.

2.
- 

**3. Dog management**  
Dogs must be kept on a leash at all times with a lead of 2m:  
- In parks when organised sport is being played  
- In an enclosed children's playground or if the playground is not enclosed, within 5m of playground equipment.  
Dogs may be exercised off leash in nominated areas of the Park Lands provided the dog remains under effective control.  
Effective control means:  
- The person is **controlling the dog by command** and the dog is in close proximity to the person and the person is **able to see the dog at all times.**

3.


[www.yoursay.cityofadelaide.com.au/generalprovisions](http://www.yoursay.cityofadelaide.com.au/generalprovisions)





### 7.4 Social Media

Reaching a wide range of the community was important for this consultation. Social media and targeted advertisements were utilised to create awareness and invite responses to the project.

Below is a snapshot summary of the social media posts:

## Social Media *Top Performing Posts*



**City of Adelaide**  
Published by Hootsuite · 2 August ·

Do you love bees? We do too! As a part of the review of how the Park Lands are managed, we are seeking your feedback on the draft objectives as well as proposals relating to the management of European bee hives within the Park Lands.

Native bees play such an important part in preserving biodiversity and ecosystem health. European bees are a potential threat to our vital native bee population.

All completed submissions go into the draw to win an **Adelaide Central Market voucher!**

Have your say via Your Say Adelaide or join us at a community drop-in session near you:

- Tuesday, 10 August 2021, 1:30 pm to 2:30 pm
- Sunday, 15 August 2021, 10:00 am to 2:00 pm
- Thursday, 19 August 2021, 5:00 pm to 7:00 pm

For more information visit: <http://ow.ly/E97a50FGRHU>

Consultation closes 5pm, Friday, 3 September.



- 19 clicks
- 2 shares
- 3, 802 people reached



**City of Adelaide**  
Published by Hootsuite · 26 July ·

Do you use the Park Lands? Have your say on how the Park Lands are managed.

Provide your feedback on a number of proposed objectives for the management of the Park Lands including, protecting the native bee population and dog leash requirements to enhance the safety and comfort of all park users.

All completed submissions go into the draw to win an **Adelaide Central Market voucher!**

Have your say online via Your Say Adelaide: <http://ow.ly/7yEc50FDkq>

Consultation closes 5pm, Friday 3 September.



- 10 clicks
- 2 shares
- 3, 893 people reached



**City of Adelaide**  
Published by Hootsuite · 5 August ·

We want the Park Lands to be safe and accessible for everyone to enjoy. As part of the review of how the Park Lands are managed, we are seeking your feedback on the draft objectives as well as proposals relating to dog leash requirements to enhance the safety and comfort of all park users.

Providing clear areas where children and adults are safe to enjoy the Park Lands while allowing dogs to have the opportunity to exercise.

All completed submissions go into the draw to win an **Adelaide Central Market voucher!**

Have your say via Your Say Adelaide or join us at a community drop-in session near you:

- Tuesday, 10 August 2021, 1:30 pm to 3:30 pm
- Sunday, 15 August 2021, 10:00 am to 2:00 pm
- Thursday, 19 August, 2021, 5:00 pm to 7:00 pm

For more information visit: <http://ow.ly/P4Yy50FIZA7>

Consultation closes 5pm, Friday, 3 September.

See less



- 12 clicks
- 4 shares
- 3, 466 people reached

## Social Media *Paid Advertisement*

- 26, 578 people reached
- 2, 232 impressions number
  - Number of times ad was seen on peoples screens
- 85 link clicks
- 67 landing page views
  - Number of times someone clicked on the ad and successfully loaded the Your Say (landing page) webpage
- Ages 65 + were the top age bracket



**City of Adelaide**  
Sponsored ·

We are seeking your feedback on a number of proposed objectives for the management of the Park Lands including, protecting the native bee population and dog leash requirements to enhance the safety and comfort of all park users.

We are very keen to hear all views. Positive, negative and constructive feedback to help us better understand the needs and aspirations of our community.

All completed submissions go into the draw to win an Adelaide Central Market voucher!

Have your say online via Your Say Adelaide.

Consultation extended until 5pm, Friday 10 September.



YOURSAY.CITYOFADELAIDE.ID...  
Have your say on how the Park Lands are managed [LEARN MORE](#)

# Social Media Stats - Facebook

| DATE                              | POST  | CLICKS | COMMENTS | IMPRESSIONS | REACH | REACTIONS | SHARES |
|-----------------------------------|---|--------|----------|-------------|-------|-----------|--------|
| City of Adelaide<br>Sep 06, 06:30 | Consultation is closing this Friday on how the Park Lands are managed. Provide your feedback on the draft objectives as well as proposals relating to protecting the native bee population and dog leash requirements to enhance...         | 4      | 0        | 2,469       | 2,431 | 7         | 0      |
| City of Adelaide<br>Aug 24, 04:30 | Do you have any concerns about dogs in the Park Lands? Have your say about the proposed leash arrangements. We are keen to hear all views. Positive, negative and constructive feedback helps us to better understand the needs...          | 7      | 0        | 2,014       | 2,014 | 5         | 1      |
| City of Adelaide<br>Aug 17, 05:00 | Consultation is soon closing on how the Park Lands are managed. Provide your feedback on the draft objectives as well as proposals relating to protecting the native bee population and dog leash requirements to enhance the safety and... | 0      | 0        | 2,893       | 2,804 | 8         | 1      |
| City of Adelaide<br>Aug 13, 03:30 | Have your say as part of the review of how the Park Lands are managed, as well as proposals relating to protecting the native bee population and dog leash requirements to enhance the safety and comfort of all park users. We are very... | 4      | 0        | 3,284       | 3,240 | 8         | 1      |
| City of Adelaide<br>Aug 06, 02:30 | We want the Park Lands to be safe and accessible for everyone to enjoy. As part of the review of how the Park Lands are managed, we are seeking your feedback on the draft objectives as well as proposals relating to dog leash...         | 12     | 0        | 3,000       | 3,006 | 5         | 4      |
| City of Adelaide<br>Aug 03, 00:30 | Do you love bees? We do too! As part of the review of how the Park Lands are managed, we are seeking your feedback on the draft objectives as well as proposals relating to the management of European bee hives within the Park...         | 19     | 1        | 4,044       | 3,902 | 13        | 2      |
| City of Adelaide<br>Jul 06, 00:30 | Do you use the Park Lands? Have your say on how the Park Lands are managed. Provide your feedback on a number of proposed objectives for the management of the Park Lands including, protecting the native bee populatio...                 | 10     | 1        | 4,072       | 3,893 | 6         | 2      |



# Social Media Stats - Twitter

| DATE                             | POST   | AUTHOR     | LIKES | REPLIES | RETWEETS |
|----------------------------------|--|------------|-------|---------|----------|
| @CityOfAdelaide<br>Aug 24, 05:30 | Do you have any concerns about dogs in the Park Lands? Have your say about the proposed leash arrangements via <a href="https://www.cityofadelaide.vic.gov.au/consultation-on-the-draft-general-provisions-of-the-community-land-management-plan/">https://www.cityofadelaide.vic.gov.au/consultation-on-the-draft-general-provisions-of-the-community-land-management-plan/</a> ...   | P Marshall | 3     | 1       | 0        |
| @CityOfAdelaide<br>Aug 17, 05:00 | Consultation is soon closing on how the Park Lands are managed. We are seeking your feedback on a number of proposals including draft objectives to enhance the safety & comfort for all park users. Have your say via <a href="https://www.cityofadelaide.vic.gov.au/consultation-on-the-draft-general-provisions-of-the-community-land-management-plan/">https://www.cityofadelaide.vic.gov.au/consultation-on-the-draft-general-provisions-of-the-community-land-management-plan/</a> ... | P Marshall | 7     | 0       | 1        |
| @CityOfAdelaide<br>Aug 13, 02:30 | Have your say as part of the review of how the Park Lands are managed. We are very keen to hear all views. Positive, negative and constructive feedback to help us better understand the needs and aspirations of our community. Have your...  | P Marshall | 2     | 0       | 2        |
| @CityOfAdelaide<br>Aug 06, 02:30 | As part of the review of how the Park Lands are managed, we are seeking your feedback on the draft objectives as well as proposals relating to dog leash requirements to enhance the safety & comfort of all park users. Have your s...  | P Marshall | 3     | 0       | 1        |
| @CityOfAdelaide<br>Aug 03, 00:30 | Do you love bees? We do too! As part of the review of how the Park Lands are managed, we are seeking your feedback on the draft objectives as well as proposals relating to the management of European bee hives within the Park...  | P Marshall | 10    | 3       | 1        |
| @CityOfAdelaide<br>Jul 26, 00:30 | Do you use the Park Lands? Have your say on how the Park Lands are managed. All completed submissions go into the draw to win an @AdelaideMuseum voucher. Have your say online via <a href="https://www.cityofadelaide.vic.gov.au/consultation-on-the-draft-general-provisions-of-the-community-land-management-plan/">https://www.cityofadelaide.vic.gov.au/consultation-on-the-draft-general-provisions-of-the-community-land-management-plan/</a> ...                                     | P Marshall | 5     | 0       | 0        |



## 7.5 Incentives

To incentivise the community, ten \$20 Central Market vouchers were offered who survey respondents who wish to participate, as per the draw's [terms and conditions](#).

# GENERAL PROVISIONS

Adelaide Park Lands  
Community Land Management Plan

November 2021



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Item 5.1 - Attachment B

## DOCUMENT PROPERTIES

### Contact for enquiries

If you have any questions regarding this document, please contact:

**Officer:** Senior Park Lands Planner  
**Program:** Park Lands, Policy & Sustainability  
**Phone:** (08) 8203 7203  
**Email:** P.Lands@cityofadelaide.com.au

City of Adelaide acknowledges Kaurna people of the Adelaide Plains as the traditional custodians of the land on which this publication was created.

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Figure 1: Map of the Adelaide Park Lands

## ABOUT THIS COMMUNITY LAND MANAGEMENT PLAN

The Adelaide Park Lands (figure 1) is community land under the *Local Government Act 1999* (LG Act), and the City of Adelaide (CoA) is required under section 196(1)(a) of that Act to prepare and adopt a management plan for the land. This document is the community land management plan (CLMP) for the Adelaide Park Lands, prepared in accordance with the LG Act and relevant provisions of the *Adelaide Park Lands Act 2005* (APL Act).

This CLMP sets out objectives, policies and proposals for management of the Adelaide Park Lands, states performance targets and measures, provides information on any restrictions to public use or movement through the Park Lands, and includes specific information on relevant policies for the granting of leases and licences.

This plan is consistent with the Adelaide Park Lands Management Strategy 2015–2025, which sets out a detailed vision for the future management and enhancement of the Adelaide Park Lands.

### How to use this plan

This plan is structured into parts to facilitate planning and make it easier for users to access information.

The General Provisions provide background to the Park Lands and the planning context, address general provisions of the CLMP, and provide other relevant Park Lands-wide information.

The remainder of the CLMP is structured to provide specific background and planning information for individual parks, groups of parks or part parks. Each of these sections should be read in conjunction with the General Provisions.

Figure 2 shows how this CLMP is structured. To access specific information on a park or group of parks, consult this map. The grouping of individual parks for CLMP purposes is based on a number of considerations, particularly the significance or complexity of the planning issues involved.

The General Provisions together with specific park sections meet the legislative requirements for the CLMP.

Parts of this CLMP are likely to be amended over time and parks may be grouped differently in future revisions. For all parks, the most recent version of the CLMP adopted by Council for that park should be considered the current CLMP.





Figure 2: Adelaide Park Lands: CLMP structure

## 1. THE ADELAIDE PARK LANDS

### Description

Today's Park Lands are based on those laid out in Colonel William Light's Adelaide Plan in 1837 and are very important to the identity of Adelaide and South Australia. The Adelaide Park Lands system includes approximately 723 hectares of open parks and squares with diverse cultural, recreational and natural values.

Approximately 675 of the 723 hectares are managed by CoA, with the South Australian Government responsible for the remainder, in the form of Botanic Gardens and Park. This CLMP covers those areas managed by CoA.

### Kaurna cultural significance

The Kaurna have lived on the Adelaide Plains for thousands of years and continue to live here.

They have managed the Adelaide Park Lands understanding that open spaces are very important for living on the Adelaide Plains. Many Kaurna believe that Lights' vision and designs were based on this understanding and the way they had managed the Park Lands and more broadly the Adelaide Plains.

### Cultural landscape significance

The Park Lands have undergone continuous change since colonisation and contain many areas and landmarks of cultural heritage significance. To document how the landscape has been altered and influenced since European settlement and to assist in identifying and managing important areas and landmarks, CoA commissioned a [Cultural Landscape Assessment](#), produced by Dr David Jones in 2007. Although there have been substantial changes in many parts of the Park Lands since this was produced, it remains an important collation of knowledge up to 2007 and has informed the preparation of this plan.

A cultural mapping exercise, whereby the Kaurna identify and map local cultural elements, is underway.

## 2. IDENTIFICATION OF THE LAND

Under section 196(3)(a) of the LG Act, a CLMP must identify the land to which it applies. Under section 196(9), 'Adelaide Park Lands' means the Adelaide Park Lands under the APL Act, and this is known as the [Park Lands Plan](#).

State-managed areas are excluded from this CLMP, although equivalent requirements for State authorities to develop a management plan apply under section 20 of the APL Act.

## 3. PURPOSE FOR WHICH THE LAND IS HELD

Under section 196(3)(b) of the LG Act, a CLMP must state the purpose for which the land is held.

The following purpose has been derived from statutory principles (b), (c) and (d) from the APL Act (see Appendix C for the full list of these principles).

The purpose for which the Adelaide Park Lands is held is to provide benefit to the people of South Australia by being publicly accessible and supporting a diverse range of environmental, natural heritage, cultural, recreational and social values and activities, providing a defining feature to the City of Adelaide, and contributing to the economic and social well-being of the city.

## 4. MANAGING THE PARK LANDS

### Park Lands legislative and planning framework

Management of the Park Lands is governed by a framework of legislation and statutory plans and policies, as shown in Figure 3 and described below.

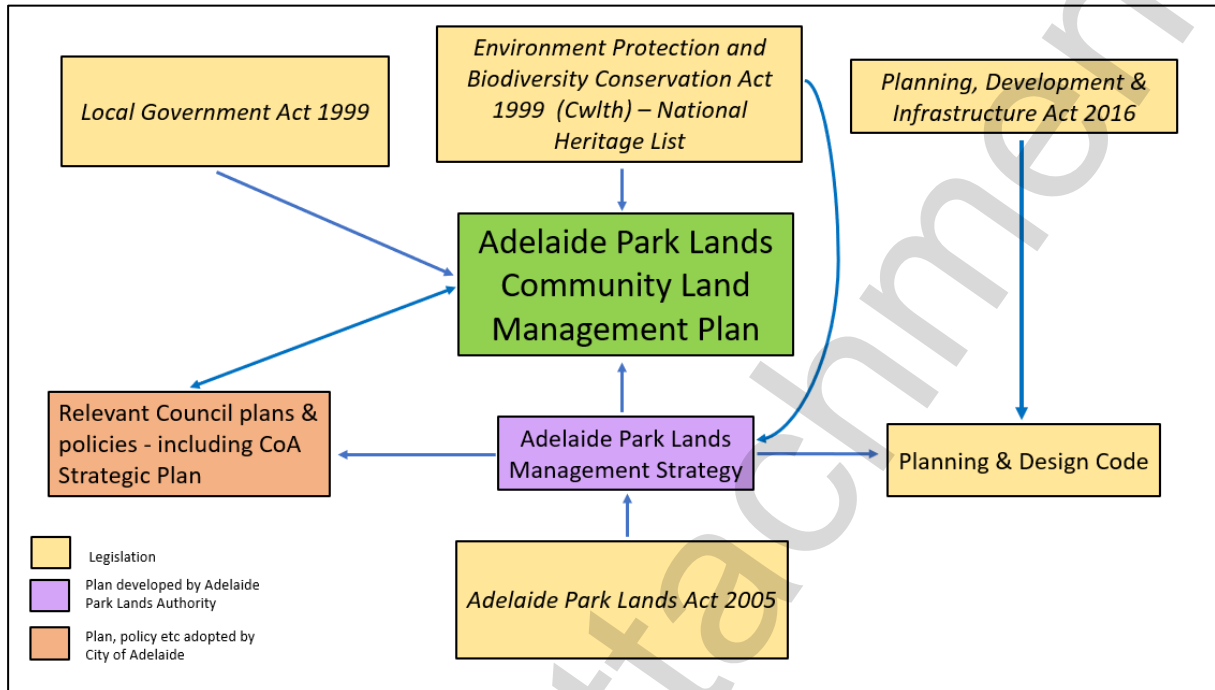


Figure 3: Adelaide Park Lands legislative and planning framework

#### **Local Government Act 1999 (SA)**

Provides for local government in South Australia and includes provisions relating to managing community land and to the Adelaide Park Lands.

#### **Adelaide Park Lands Act 2005 (SA)**

Establishes a legislative framework that promotes the special status, attributes and character of the Adelaide Park Lands and management.

#### **National Heritage Listing under the *Environment Protection and Biodiversity Conservation Act 1999 (Commonwealth)* (EPBC Act)**

The EPBC Act is the Australian Government's key environmental and heritage protection legislation and establishes the National Heritage List. The Adelaide Park Lands and City Layout is included on the National Heritage List, due to its significant national heritage value (Appendix A). The Adelaide Park Lands and City Layout is listed because it is a significant example of early colonial planning and has retained key elements of its historical layout, including two major city areas separated by the Torrens River, the encircling Park Lands, six town squares and gardens, and a grid pattern of roads.

The EPBC Act obliges proponents of works to self-assess those works for potential impact on the national heritage values. If it is assessed that the works could have a significant impact on the national heritage values, proponents are required to seek approval from the Minister.

Approval under the EPBC Act is required irrespective of any approvals under SA legislation.

A guide has been prepared regarding whether works are likely to have a significant impact on the national heritage values of the Adelaide Park Lands and City Layout (Appendix B).

### **Planning, Development and Infrastructure Act 2016 (SA) and Planning and Design Code**

The *Planning, Development and Infrastructure Act 2016 (SA)* ('PDI Act') provides the legislative framework for the development system in South Australia. Works on the Park Lands that are defined as 'development', as per the PDI Act, require approval irrespective of the contents of this management plan.

The Planning and Design Code is a state-wide planning rulebook which contains Overlays, Zones, Sub-zones and general development policies which together provide the rules that apply to a particular parcel of land and which an application for development will be assessed against. The Park Lands are located within the Adelaide Park Lands Zone and provides specific policies for development in this location. The Adelaide Park Lands Zone has two overarching desired outcomes:

*DO1: A unique publicly accessible and well connected open space system, including the formal city squares, that creates a distinctive landscaped park setting for the City of Adelaide.*

*DO2: A range of passive and active recreational activities with a high-level of amenity, including a safe and connected walking and cycling network, natural areas, sporting fields and club facilities, formal cultural gardens, public artwork and passive recreation areas, as well as opportunities to support a variety of temporary events, such as festivals, concerts and sporting events.*

#### **City of Adelaide 2020–2024 Strategic Plan**

A strategic document that is required by all councils under the *Local Government Act 1999*, identifying the priorities for at least four years. Under the 2020–2024 Strategic Plan, CoA is developing a City Plan as a key long-term plan giving effect to Council's strategic direction.

#### **Adelaide Park Lands Management Strategy 2015–2025**

A strategic document that is required under the *Adelaide Park Lands Act 2005*, developed and maintained by the Adelaide Park Lands Authority and adopted by the CoA and the relevant Minister. The CLMP must be consistent with the Adelaide Park Lands Management Strategy (APLMS).

#### **Integrated Biodiversity Management Plan 2018-2023**

A plan that outlines what the CoA will do to conserve and improve the remaining native biodiversity in the city. Integration of biodiversity with other planning and management in the Park Lands is a key theme of the plan which aims to enhance biodiversity, connect people with nature and incorporate Kaurna knowledge into the management of the city's biodiversity.

#### **The 30-Year Plan for Greater Adelaide - 2017 Update**

The South Australian Government's strategic land-use plan that guides the long-term growth of the City and its surrounds. It describes how Greater Adelaide should grow to become more liveable, competitive and sustainable. Contains policies relating to the Park Lands.

Other relevant CoA policies, strategies and plans are listed in Section 5 of this chapter.

## **5. OBJECTIVES, POLICIES AND PROPOSALS FOR MANAGEMENT OF THE LAND**

Section 196(3)(c) of the LG Act requires that a CLMP states objectives, policies, and proposals for the management of the land.

## Adelaide Park Lands Management Strategy

The APLMS establishes the high-level vision, objectives and management directions for the Park Lands. These are summarised below.

Under section 19(1) of the APL Act, this CLMP must be consistent with the APLMS. Accordingly, this CLMP responds to the vision, objectives and outcomes of the APLMS.

### APLMS vision

The APLMS establishes the following vision for the Park Lands:

The Adelaide Park Lands will be a globally recognised park system which surrounds and permeates our city and is central to our identity.

### Objectives for management of the Adelaide Park Lands

The following objectives for the areas of the Park Lands managed by the City of Adelaide are derived from the statutory principles of the APL Act.

1. To protect the National Heritage values of the Adelaide Park Lands and City Layout.
2. To hold the Park Lands for public benefit, freely available to the people of South Australia for their use and enjoyment.
3. To ensure a balance of environmental, cultural, recreational and social uses of the Park Lands.
4. To recognise, protect, enhance and interpret cultural heritage sites of Kaurna and European significance.
5. To enhance and showcase the biodiversity of the Adelaide Park Lands, including areas of remnant vegetation and biodiversity significance.
6. To enhance the ecological health of Park Land watercourses.
7. To manage landscapes and buildings sustainably.

These objectives are incorporated into each section of the CLMP, tailored to reflect the particular needs of individual parks, precincts within individual parks or groups of parks.

In addition to these objectives, many Park Lands-wide objectives and/or policy positions are established in the CoA policies listed under 'Policies' below and these are not repeated in this CLMP.

### Policies

In addition to the APLMS, the following CoA policies, strategies and plans apply across the Park Lands and were current at the time of development of this CLMP. Up-to-date policies, strategies and plans are available here: <https://www.cityofadelaide.com.au/about-council/plans-reporting/strategies-plans-policies/>

- 2020–2024 Strategic Plan
- Active City Strategy 2013–2023
- Adelaide (City) Development Plan
- Adelaide Park Lands Building Design Guidelines
- Adelaide Park Lands Events Management Plan 2016–2020
- Adelaide Park Lands Leasing and Licensing Policy
- City of Adelaide Stretch Reconciliation Action Plan 2018–2021

- City of Adelaide Wellbeing Roadmap
- Community Consultation Policy
- Cultural Strategy 2017–2023
- Disability Access and Inclusion Plan 2019–2022
- Integrated Biodiversity Management Plan 2018–2023
- Park Lands and Open Space Asset Management Plan
- Resilient East Regional Climate Change Adaptation Plan
- Smart Move Strategy 2012–2022 - Interim Action Plan 2016–2018

### Proposals

Any relevant proposals for parks, squares, gardens or precincts are listed in individual parts of this CLMP.

## 6. PERFORMANCE TARGETS AND MEASURES

The performance targets and measures for the CLMP objectives are addressed in the sections dealing with individual parks.

## 7. SPECIAL PROVISIONS UNDER REGULATIONS

Under section 196(5)(b) of the LG Act, a CLMP must contain any special provisions required under the regulations.

There are no such provisions applying to the land covered by this CLMP.

## 8. OTHER RELEVANT PLANS AND POLICIES

Under section 196(5)(a) of the LG Act, a CLMP should, as far as practicable, be consistent with “other relevant plans and policies”.

Every endeavour has been made to ensure that this CLMP is consistent with other plans and policies. This includes:

- those policies listed in Section 5 above
- other plans and policies mentioned under individual parks.

## 9. POLICIES FOR THE GRANTING OF LEASES AND LICENCES

Section 202 of the LG Act and section 21 of the APL Act establish provisions under which CoA may grant a lease or licence over land in the Park Lands.

Before granting a lease or licence in the Park Lands, CoA must follow the relevant steps in its Community Consultation Policy. However, consultation is not required if the grant of the lease or licence is authorised in this CLMP and the term of the lease or licence is five years or less.

### Recreation, sport and commercial activities

The Park Lands may be subject to leases and licences for recreation, sporting or commercial activities where the use:

- is consistent with the objectives of management of the Park

- provides community benefit
- supports the outdoor recreational use of the Park Lands.

The Adelaide Park Lands Leasing and Licensing Policy provides CoA's framework for establishment and management of leases and licences for sporting and commercial activities in the Park Lands.

Areas of the Park Lands currently subject to leases and licences are shown on the Lease and Licence Map in each part of this CLMP.

The Park Lands are exempt from the application of the *Retail and Commercial Lease Act 1995*.

## Events

The Park Lands may be subject to licences for events where the use is temporary and:

- is consistent with the objectives of management of the Park
- provides community benefit
- supports the outdoor recreational use of the Park Lands
- is consistent with the Adelaide Park Lands Management Strategy.

Formal approval is also needed for small scale activities that may not require a licence.

The Adelaide Event Guidelines provide CoA's framework for establishment and management of licences for events in the Park Lands. This provides an approval process to ensure that each event licence is assessed for compliance with this CLMP and the APLMS and thereby the requirements of the LG Act.

Areas of the Park Lands currently subject to event licences are shown on the Lease and Licence Map in each part of this CLMP.

## Temporary works and compounds

Under section 202 of the LG Act, temporary works and compounds on the Park Lands are permitted only where the use is for the purpose of constructing, improving or maintaining infrastructure on the Park Lands. These must:

- adhere to the requirements of City of Adelaide lease and permit conditions
- be limited to the duration of the project
- be restricted to one hectare or less to minimise public exclusion
- provide safe and convenient alternatives to any disrupted public movement patterns
- minimise impacts from any use or associated use and rehabilitate the site as required
- not impact on trees and particularly biodiversity areas
- restrict vehicle access and parking to those necessary to support construction works
- receive planning consent if necessary
- be for the purposes of CoA or State or Federal Government instrumentalities or those acting on their behalf.

## 10. PARK LANDS-WIDE STATEMENTS

The following statements apply to all areas of the Park Lands and are not repeated in park-specific sections of the CLMP.

### Landscape

Curate a distinct landscape character for each park within an overall cohesive Park Lands identity as informed by the APLMS.

Establish a range of natural, ornamental and cultural landscapes celebrating the diversity of the Park Lands.

Where appropriate, favour climate resilient South Australian native species and, when using species that occurred in the Park Lands locality prior to European arrival, carefully consider the provenance of stock used.

### Biodiversity

Protect and enhance the biodiversity of the Adelaide Park Lands, including areas of remnant vegetation and significant biodiversity.

Enhance the ecological health of Park Lands watercourses and ensure sustainable water use across the Park Lands.

### Olive Management

Olive trees, which were planted in Adelaide as early as the 1830s, are located throughout the Park Lands and Squares.

Individual specimens or small groups of olive trees can be found in in Parks 1, 6, 11, 12, 13, 15, 16, 22, 23, 24, 26 and 27, Brougham Gardens, Palmer Gardens, Hurtle Square and Whitmore Square.

The Olive Groves in Kuntingga (Park 7) and Parngutilla (Park 8) are State Heritage listed as they contain some of Adelaide's earliest olive tree plantings. King Rodney Park / Ityamai-itpina (Park 15), Victoria Park / Pakapakanthi (Park 16) and Bonython Park / Tulya Wardli (Park 27) also contain historically significant stands. These Olive groves will be maintained and replanted using the existing tree variety to reinforce the existing layout and to preserve their cultural value.

In areas where individual or small groups of trees exist, replacement planting will be undertaken using the same species of olive.

Trees and seedlings located in all other areas will be removed or managed according to the management plans for individual parks.

### Beehives

Native bees play an important role in the ecology of the Park Lands.

The City of Adelaide actively encourages their presence through various initiatives such as the 'Bee Hotel' project which provides shelter for these solitary bees as well as native bee-friendly plantings.

Because European honeybees are likely to compete with native bees when foraging for nectar, bee hives are not permitted to be placed anywhere in the Park Lands.



## Lighting

Endeavour to light the primary path or paths through each park, giving priority to those paths which:

- are close to an adjacent roadway
- are already well used either as a commuter route or through the presence of activity hubs and sporting facilities
- form part of the Park Lands Trail.

Use energy efficient lighting to light both the path itself as well as the edges. Ensure that nearby vegetation is kept at a low level (where appropriate).

If possible, provide sensor activated 'smart' lighting to alert pedestrians and cyclists to the presence of others on the path.

Install feature lighting to mature trees on the Park Lands edge to celebrate the landscape and enhance Park Land gateways, whilst avoiding negative impacts on wildlife.

## Access

Maintain public use and movement through the Park Lands. Access may be temporarily restricted during sporting and other events or as a result of necessary maintenance or works.

## Park Lands Trail

Manage and improve the connectivity, amenity and useability of the Park Lands Trail to support walking and cycling for recreation and active travel.

Provide supporting facilities which may include drinking fountains, seating, shade, signage, landscaping and lighting.

Ensure it is adequately signed and connected to adjacent sections of the Trail.

## Views & Vistas

Maintain and enhance important views and vistas to the skyline, Adelaide Hills and city through considerate tree planting and spatial arrangements.

Enhance views into each park where appropriate, visually and physically connecting people to the opportunities within.

## Public Art & Memorials

Provide opportunities for the development of permanent and temporary public artworks and memorials across the Park Lands, including art trails and interactive installations, as unique attractions that encourage exploration and creative engagement.

## Interpretative Signage

Use signage and other creative means to help build community awareness and understanding of sites of cultural and environmental value, including (but not limited to):

- sites of Kaurna and non-Kaurna cultural heritage,
- areas of biodiversity, and
- demonstrations of best practice in water and land management.

This signage is to be integrated with and complement existing wayfinding signage in the park.

### Advertising Signage

Permanent advertising signage is not permitted in the Park Lands except that relating to authorised businesses and sporting facilities.

Temporary signage in the Park Lands is permitted provided it relates to a local event of a religious, educational, cultural, social or recreational character or to an event of a political nature.

Temporary advertisements, whether located on a building or site, must not:

- exceed 2m<sup>2</sup>
- be displayed more than 1 month prior to the event and 1 week after the event concludes except for an advertisement that relates to a federal, State or local government election
- move or flash
- reflect light so as to be an undue distraction to motorists
- be internally illuminated
- be used to principally advertise brands or products.

Temporary advertisements must not detract from the open and natural character of the zone and should be limited as much as possible to the park where the event will be held.

### Car Parking

Provide car parking on and adjacent to the Park Lands only where there is a demonstrated need and there is no reasonable alternative, consistent with the overall aim of the APLMS to reduce car parking on the Park Lands by 5% by 2025.

Ensure car parks, where necessary, are close to the Park Lands path network and integrated with the site or building service area in order to minimise vehicle access points. Ensure the design and layout considers the safety of users through the application of CPTED principles and is sensitive to the Park Lands environment by including appropriate plantings and permeable surfaces. Include accessible parking for disability permit holders and use parking controls to discourage general commuter car parking.

### Bicycle Parking

Provide bicycle parking facilities which are safe, well-lit and located in close proximity to Park Lands attractions including activity hubs and along the Park Lands Trail.

### Use of Metal Detectors

There are a number of former rubbish disposal sites in the Park Lands which have attracted the interest of fossickers searching for artefacts using metal detectors.

In order to preserve the integrity of these and other historical sites the use of metal detectors to search for and dig up objects is not permitted in any area of the Park Lands unless it is part of a formal excavation or archaeological dig that has received the approval of Council.

Metal detectors may be used in the Park Lands to search for items on the ground surface where there is no disturbance to the soil. Any exemption to this policy will require specific approval. Items of potentially historical significance must be surrendered to the City of Adelaide.

## Unmanned Aerial Vehicles

Unless stated otherwise in other parts of this CLMP for individual parks, the flying of unmanned aerial vehicles (including model aircraft, radio-controlled planes and drones) is not permitted within the Adelaide Park Lands.

## Dog Management

Dogs and their owners are welcome throughout the Adelaide Park Lands, provided this activity is consistent with Council's Dogs By-Law 2018.

To ensure a safe and comfortable environment for all park visitors, dogs must be kept on a leash at all times:

- in any area of the Park Lands when organised sport is being played; and
- in an enclosed Children's Playground or if a Children's playground is not enclosed, land within five metres of children's playground equipment.

A dog on-leash means the person is controlling the dog:

- by means of a chain, cord or leash that does not exceed 2 metres in length; or
- by tethering it to a fixed object by means of a chain, cord or leash that does not exceed 2 metres in length.

Dogs may be exercised off leash in nominated areas of the Park Lands provided the dog remains under effective control.

Effective Control Means:

- The person is controlling the dog by command and the dog is in close proximity to the person and the person is able to see the dog at all times.

The dog on leash / off leash areas of the Park Lands are indicated on the Dog Management Map (Appendix D). This shows the areas where dogs:

- are permitted to be off leash at all times;
- must be on leash at all times; or
- are not permitted at any time (assistance dogs exempted).

## APPENDIX A - NATIONAL HERITAGE LIST OFFICIAL VALUES

The Adelaide Park Lands and City Layout was inscribed on the National Heritage List on 7 November 2008. Detail on the listing is available here: [http://www.environment.gov.au/cgi-bin/ahdb/search.pl?mode=place\\_detail;place\\_id=105758](http://www.environment.gov.au/cgi-bin/ahdb/search.pl?mode=place_detail;place_id=105758).

The official values against the six criteria are below. Figure A1 provides a map of the listed place.

### Criterion A: Events, Processes

The Adelaide Park Lands and City Layout is the physical expression of the 1837 Adelaide Plan designed and laid out by Colonel William Light. It has endured as a recognisable historical layout for over 170 years retaining the key elements of the plan; encompassing the layout of the two major city areas separated by the Torrens River, the encircling Park Lands, the six town squares, and the grid pattern of major and minor roads. It is substantially intact and reflects Light's design intentions with high integrity.

The Adelaide Park Lands and City Layout is of outstanding importance because it signifies a turning point in the settlement of Australia. It was the first place in Australia to be planned and developed by free settlers, not as a penal settlement or military outpost. The colony of South Australia was established by incorporation as a commercial venture supported by the British Government, based on Edward Wakefield's theory of systematic colonisation. To be commercially successful, there needed to be contained settlement to avoid speculative land sales and this settlement needed to be designed and planned to attract free settlers and to provide them with security of land tenure. The city layout with its grid plan expedited the process of land survey enabling both rapid settlement of land and certainty of title. The wide streets, public squares and generous open spaces provided amenity and the surrounding park lands ensured a defined town boundary while still allowing for public institutional domains. These elements are discernible today.

The Adelaide Park Lands is also significant for the longevity of its protection and conservation. The Adelaide Municipal Corporation Act (1840) established the city council as the 'conservators' of the city and park lands. The establishment of the Park Lands Preservation Society in 1903, along with successive community organisations marks a continuing pattern in community support for safeguarding the significance of the Park Lands for the Adelaide community.

The Adelaide Plan was highly influential as a model for planning other towns in Australia and overseas. It is acknowledged by town planners and historians as a major influence on the Garden City Planning movement, one of the most important urban planning initiatives.

### Criterion B: Rarity

The Adelaide Park Lands and City Layout is rare as the most complete example of nineteenth century colonial planning where planning and survey were undertaken prior to settlement. The historical layout as conceived in the 1837 Adelaide Plan remains clearly legible today. The place is also the only Australian capital city to be completely enclosed by park lands and is the most extensive and substantially intact nineteenth century park lands in Australia.

### Criterion D: Principal characteristics of a class of places

The Adelaide Park Lands and City Layout is an exemplar of a nineteenth century planned urban centre. It demonstrates the principal characteristics of a nineteenth century city including a defined boundary, streets in a grid pattern, wide streets, public squares, spacious rectangular blocks and expansive public open space for commons and public domains. The expression of these features with their generous open space reflects the early theories and

ideas of the Garden City movement of an urban area set in publicly accessible open space with plantings, gardens, designed areas and open bushland.

#### **Criterion F: Creative or technical achievement**

Adelaide Park Lands and City Layout is regarded throughout Australia and the world as a masterwork of urban design. Elements of the Adelaide Plan that contribute to the design excellence are the use of the encircling park lands to define the boundary of the development of the city and to provide for health, public access, sport, recreation and public institutional domains, thereby meeting both economic and social requirements. Designing the city layout to respond to the topography was highly innovative for its time with the northern sections of the city located and angled to take advantage of the rising ground while retaining the Torrens River as a feature within the Park Lands. The judicious siting and wide streets maximised views and vistas through the city and Park Lands and from some locations to the Adelaide Hills. The plan features a hierarchy of road widths with a wide dimension to principal routes and terraces and alternating narrow and wide streets in the east-west direction. Light's planning innovation is supported by substantial historical documentation.

The formal organisation, delineation and dedication of the Park Lands space was a pioneering technical achievement of William Light in the Adelaide Plan.

The overall landscape planting design implemented by several successive landscape designers/managers incorporated designed vistas, formal avenues, plantations, gardens, use of specimen trees, botanically important living plant collections particularly at the Adelaide Botanic Garden and the strategic placement of buildings and statuary in their settings.

The creativity of the city and parkland design is clearly legible in the contemporary landscape viewed from the air or from the Adelaide Hills. The civic design of Adelaide was used as a model for founding many other towns in Australia and New Zealand and it is cited in later seminal Garden City planning texts including Garden Cities of Tomorrow by Ebenezer Howard.

#### **Criterion G: Social value**

The Adelaide Park Lands has outstanding social value to South Australians who see it as fundamental to the character and ambience of the city. The Park Lands with their recreation areas, sports grounds, gardens and public facilities provide venues for individual and group activities and events, meetings and passive and active recreation. The Park Lands also have significant social value due to the range of important civic, public, and cultural assets and institutions within it.

The present Adelaide Parklands Preservation Society is the latest in a long history of community groups dedicated to protecting the Adelaide Park Lands. These have included the Park Lands Defence Association (1869-87), the Park Lands Preservation League (1903, 1948) and the National Trust of South Australia. The longevity of the involvement of community groups in campaigning for the protection and safeguarding of the Park Lands is exceptional.

#### **Criterion H: Significant people**

Colonel William Light is most famously associated with the plan of Adelaide. He bore the ultimate responsibility, as recorded in his surviving publications and letters.

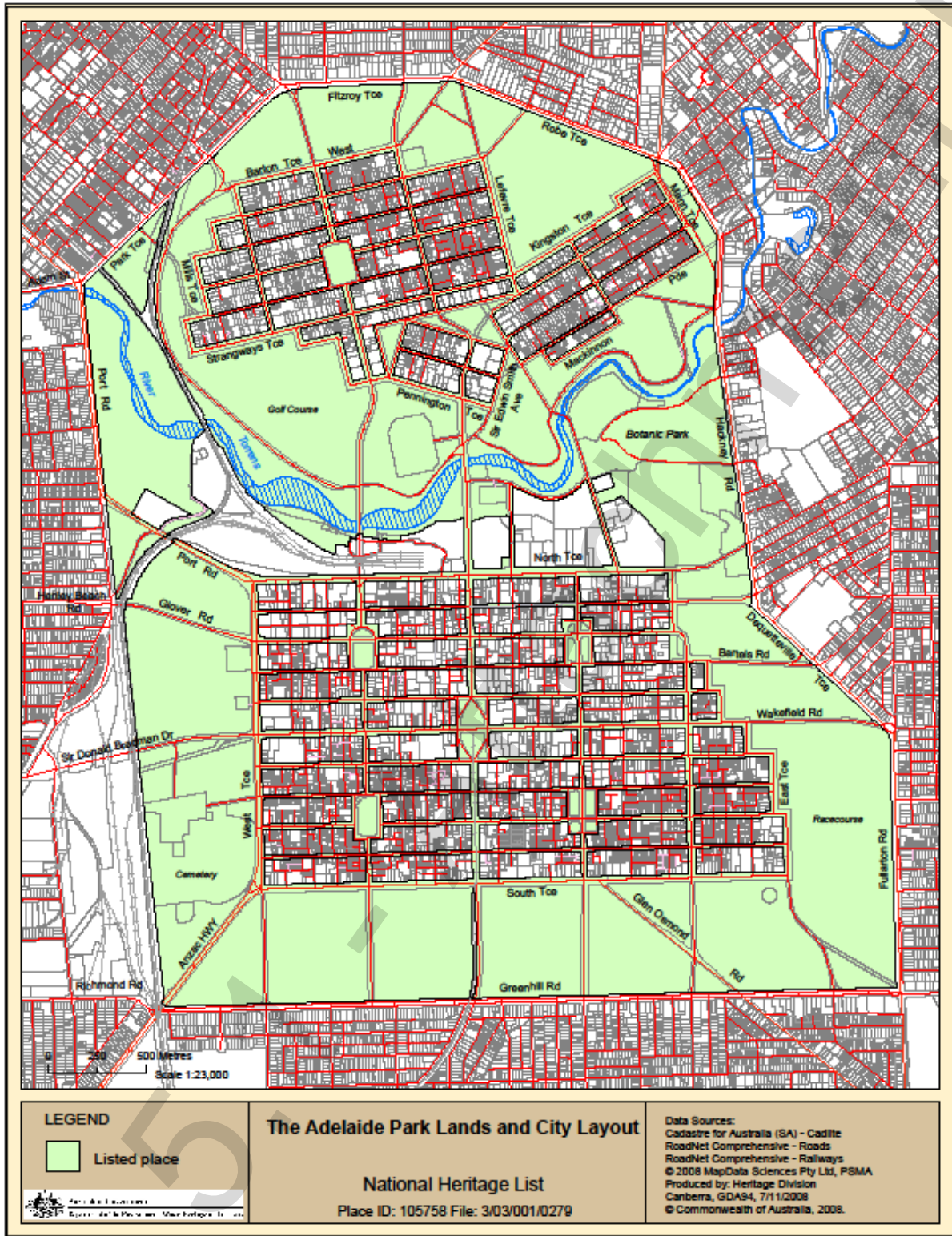


Figure A1: The Adelaide Park Lands and City Layout listed place

## APPENDIX B - LIKELIHOOD OF IMPACT OF WORKS ON THE NATIONAL HERITAGE VALUES

The following actions that should be self-assessed in terms of their impacts on the National Heritage values of the Park Lands, and that may require referral:<sup>1</sup>

- Significant infrastructure, such as rail, tram, helipad
- Change of land use and associated landscape character
- Major road alignment or widening and new roads, including elevated roads
- Permanent road closures
- New buildings and additions to existing buildings (greater than 30m2)
- New bridges or footbridges
- Car parks
- Any new development within the squares, including buildings, structures, fences and plazas
- Extensive landscaping, including additional hard surfaces, or new or enlarged areas of biodiversity management
- Utilities infrastructure, including above ground pipelines and telephone towers
- Any development described in an approved master plan
- Public artworks, monuments, statues and plaques
- Land division
- Temporary structures for events
- Major changes to the River Torrens basin or other major riparian works
- Any encroachment in the street grid
- Solid fencing
- Large loss of open green space
- Land use adjacent to the Park Lands that may impact on views and vistas (e.g. building height limits).

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<sup>1</sup> List provided in: 'Adelaide Park Lands and City Layout: Issues and Opportunity Analysis for the National Heritage Listing' by dash architects (December 2018, page 35)

## **APPENDIX C - PRINCIPLES FROM THE ADELAIDE PARK LANDS ACT 2005**

The *Adelaide Park Lands Act 2005* establishes the following statutory principles for the operation of the Act and the management of the Adelaide Park Lands:

- a) The land comprising the Adelaide Park Lands should, as far as is reasonably appropriate, correspond to the general intentions of Colonel William Light in establishing the first Plan of Adelaide in 1837.
- b) The Adelaide Park Lands should be held for the public benefit of the people of South Australia and should be generally available to them for their use and enjoyment (recognising that certain uses of the Park Lands may restrict or prevent access to particular parts of the Park Lands).
- c) The Adelaide Park Lands reflect and support a diverse range of environmental, cultural, recreational and social values and activities that should be protected and enhanced.
- d) The Adelaide Park Lands provide a defining feature to the City of Adelaide and contribute to the economic and social well-being of the City in a manner that should be recognised and enhanced.
- e) The contribution that the Adelaide Park Lands make to the natural heritage of the Adelaide Plains should be recognised, and consideration given to the extent to which initiatives involving the Park Lands can improve the biodiversity and sustainability of the Adelaide Plains.
- f) The State Government, State agencies and authorities, and the Adelaide City Council, should actively seek to co-operate and collaborate with each other in order to protect and enhance the Adelaide Park Lands.
- g) The interests of the South Australian community in ensuring the preservation of the Adelaide Park Lands are to be recognised, and activities that may affect the Park Lands should be consistent with maintaining or enhancing the environmental, cultural, recreational and social heritage status of the Park Lands for the benefit of the State.



# APPENDIX D - DOG MANAGEMENT MAP

NOTE: Please print and read this map in colour.



Care, control and management of the Corporation of the City of Adelaide

Care, control and management of the Crown or a State Authority (Does not form part of this map - please adhere to each area's dog leash arrangements)

Not part of the Adelaide Park Lands

Playgrounds

Dog parks

D1 North Adelaide Dog Park

D2 Pityarilla Dog Park

- Dog off leash at all times  
Unless within a playground or when organised sport is being played
- Dog on leash at all times
- No dogs at all times  
Assistance dogs exempted
- Dog on leash in all public streets and roads in the city

- Dog on leash at all times within a playground / within five metres of children's playground equipment if playground is not enclosed
- Dog on leash at all times when organised sport is being played  
On leash means a strong leash not exceeding two metres in length

- Dog off leash at all times within a dog park and under effective control

# APPENDIX D – DOG MANAGEMENT MAP



Victoria Park / Pakapakanthi (Park 16)



Item 5





## Community Garden Mary Lee Park (Park 27b)

**ITEM 5.2** 25/11/2021  
**Board Meeting**

**Author:**  
Christie Anthoney, Associate  
Director, City Culture 8203 7444

2016/00993

Public

### Purpose

The purpose of this report is to seek the support of the Board for the continued operation and use of the Community Garden in Mary Lee Park (Park 27b) and to exempt the Park Terrace Community Garden Inc (Licensee) from an Expression of Interest process. This exemption would allow Council to deal directly with the group and commence negotiations for the site.

In association with a new agreement, support is sought for a visually permeable living green fence surrounding the garden to prevent ongoing vandalism and antisocial behaviour, and the continued presence of the shipping container used as a storage facility to support gardening activity.

### Recommendation

THAT THE ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Adelaide Park Lands Authority:

1. Notes that an Expression of Interest (EOI) process will not be undertaken. The Park Lands Leasing and Licensing Policy allows for an exemption to occur in exceptional circumstances.
2. Supports Council entering into licence negotiations for a five-year agreement with the Park Terrace Community Garden Inc, for the Community Garden and associated facilities within Mary Lee Park (Park 27b).
3. Supports the installation of a visually permeable, living green fence surrounding the Community Garden.
4. Supports the continued use of the Shipping Container as an ancillary storage option for the Community Garden.

## Implications

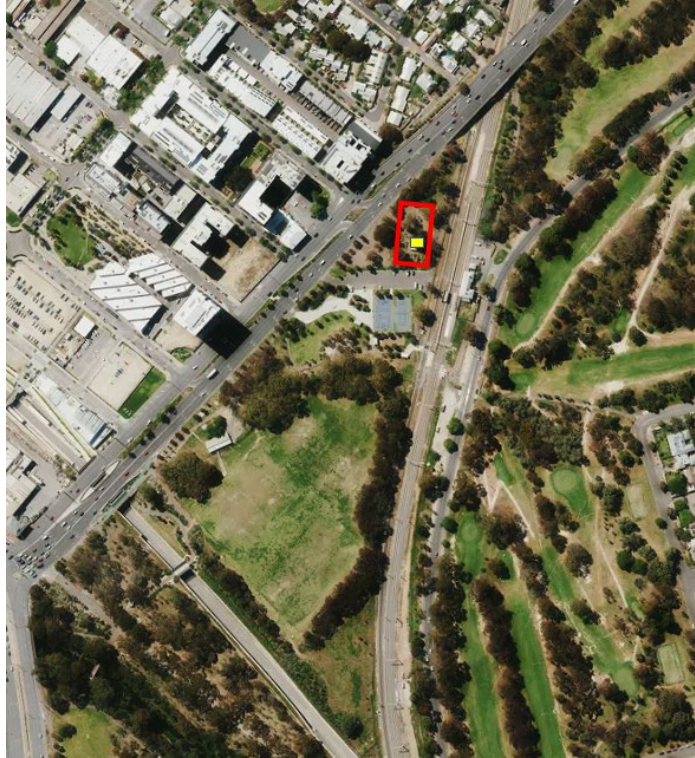
|   |  |
|---|--|
| Adelaide Park Lands Management Strategy 2015-2025             | <a href="#">Adelaide Park Lands Management Strategy 2015-2025</a><br>Strategy 3.3 - Establish a range of natural, ornamental and cultural landscapes celebrating the diversity of the Park Lands   |
| APLA 2020-2025 Strategic Plan                                 | <a href="#">Adelaide Park Lands Authority 2020-2025 Strategic Plan</a><br><a href="#">Strategic Plan Alignment – Advice</a><br>Provide advice on plans, projects and policies for the Adelaide Park Lands.   |
| Policy  | City of Adelaide 2020 – 2024 Strategic Plan – This report supports all city users to have their best experiences and attract more people to take part in city life and increases community use of and access to the Adelaide Park Lands and River Torrens / Karrawirra Pari.<br><br>Adelaide Park Lands Leasing and Licensing Policy – This report seeks an exemption from the Expression of Interest process contained within this Policy.      |
| Consultation  | Not as a result of this report   |
| Resource  | Not as a result of this report   |
| Risk / Legal / Legislative                                    | Adelaide Park Lands Leasing and Licensing Policy allows Council to make exemptions to the Policy where exceptional circumstances exist. The test is subjective and dependent on the individual circumstances. The primary risk relates to public perception of preferential treatment given to the organisations being exempted from the requirement to submit an expression of interest. This report details reasons for applying an exemption. |
| Opportunities   | Increased community use of the garden with associated physical and mental health benefits.   |
| City of Adelaide Budget Allocation                            | Not as a result of this report   |
| Life of Project, Service, Initiative or (Expectancy of) Asset | Not as a result of this report   |
| Ongoing Costs (eg maintenance cost)                           | The Licence requires the Licensee to be responsible for maintenance of the garden with some limited assistance from Council's Horticulture team.   |
| Other Funding Sources   | Funding for the proposed fence is the responsibility of the licensee, PTCG. Opportunities for funding can be explored (by the licensee) through Council's Community Infrastructure Grants program.   |

## Discussion

### Background

1. In March 2016, the Board supported the establishment of a community garden (the garden) in Mary Lee Park (Park 27b) opposite the new Bowden redevelopment (Figure 1). The garden was part of a broader master plan for the park funded by the State Government (then Renewal SA).

Figure 1 Community Garden Location:



2. The Board also supported a five-year licence for the garden to the Park Terrace Community Garden Inc (PTCG) (Figure 2). This licence agreement expired on 31 July 2021 and holding over provisions in the licence currently apply [Link 1 [here](#)].

Figure 2 Licence Area:



3. The use of a shipping container as a temporary storage measure for garden maintenance equipment was also supported by the Board, with development approval subsequently obtained to support the structure in the Park Lands.
4. The 2016 decision directed that the presence of the shipping container was to be reviewed after three years in order to reconsider its ongoing suitability within its Park Lands setting.
5. Both these decisions have now expired and advice from the Board is sought on the future of the garden in its current form.

### **Licence Renewal**

6. The current Adelaide Park Lands Leasing and Licensing Policy was considered by the Board in January 2016 and adopted by Council in the same month. A requirement of the Policy (Section 13) is to select a new lessee of vacant land and/or building through an Expression of Interest (EOI) process, unless there are exceptional circumstances, in which case a Council resolution is required.
7. The Policy does not prescribe what constitutes exceptional circumstances, as such it becomes Council's discretion to consider circumstances on merit and determine if they warrant an exemption from the EOI process.
8. As the use of this facility is unique to the community garden, it is appropriate that the exemption be granted so that negotiations may commence with the PTCG for a new five-year licence over the area identified in Figure 2 for the following reasons:
  - 8.1. The licensed area was planned and established specifically for a community garden in 2016.
  - 8.2. A community group has evolved to manage and care for the garden and remains committed to continuing to manage the garden and to develop it as a genuine community venture.
  - 8.3. The garden is open to all members of the community.
  - 8.4. The area is confined to a small area bordered by a main road and railway line and does not readily lend itself to any other uses or activities.

### **Perimeter Fencing**

9. Since the garden commenced, members of the PTCG have become increasingly frustrated by constant vandalism, large scale theft of produce (often before it is ripe) and antisocial behaviour in and around the site.
10. This situation has led to a growing disincentive for the current PTCG membership to continue to participate in the upkeep of the garden and hindered the recruitment of new members interested in becoming involved with the garden. Consequently, the garden is heading into a state of neglect.
11. The PTCG has documented this frustration through to Council as shown in Link 2 [here](#).
12. The secretary of the PTCG has recently contacted us requesting consideration for the installation of fencing around the garden.
13. We have met with the PTCG on site and discussed the future of the garden and specifically the prospect of installing a suitable fence, noting its location in the Park Lands.
14. It was clear from the site inspection and discussion that the garden is unlikely to proceed as a viable community facility without some form of fencing to deter anti-social behaviour.
15. The PTCG is confident that the improved security through fencing, will allow interest and membership of the garden to grow, with the associated community benefits.
16. Following this discussion, it is our recommendation that the fence be constructed with the following conditions:
  - 16.1. The fence would only enclose part of the licenced area (approximately 550 square metres) (Figure 3).
  - 16.2. The fence will be visually permeable, allowing views into the garden.
  - 16.3. The fence will be complementary to the Park Lands setting ie a green living fence with the visual and aesthetic impact of the infrastructure softened by appropriate plantings such as vines and creepers.
  - 16.4. Access to the sheltered seating area is unobstructed and available for use at all times.
  - 16.5. Access to the garden is facilitated by an unlocked gate.
  - 16.6. Membership of the PTCG and access to the garden will continue to be open to all members of the community, noting that previous consultation conducted during the planning stage of the garden

indicated that there was strong interest in a community garden in the Park Lands, including from North Adelaide residents.

16.7. Funding for the proposed fence is the responsibility of the licensee, PTCG.

16.8. Guidelines regarding the type of fencing permitted will be included in the new licence agreement.

Figure 3: Proposed Perimeter Fence Boundary



17. There is significant evidence on the role and value of community gardens in the wellbeing of participants. Membership of community garden groups can lead to increased social contact and physical activity assisting in improved mental health.

### Shipping Container

18. The on-site shipping container is used by the group to store gardening tools and equipment, and as such is integral to the functioning of the garden.
19. The container has been painted with a mural design and fits well into the setting. An annex decking structure has been constructed adjacent to the container to further support use of the garden by the community. [Link 3 [here](#) ]
20. As per the Decision in 2016, the continued presence of the container at the site requires a renewed consent by Council as Landlord and as a Statutory Authority (Development Approval). Council's consent as Landlord, will then allow the Licensee to lodge a Development Application for approval.

### Next Steps

21. Should the Authority support this matter and Council endorse the exemption, fence and shipping container, we will commence negotiations with the PTCG.
22. We will work with the PTCG to identify suitable design options for the fence and explore funding opportunities to support its construction.

---

## Attachments

Nil

- END OF REPORT -



## Brown Hill Keswick Creek Stormwater Project (South Park Lands)

**ITEM 5.3** 25/11/2021  
**Board Meeting**

**Author:**

Klinton Devenish, Director  
Services, Infrastructure &  
Operations 8203 7543

2018/02437

Public

### Purpose

The Brown Hill Keswick Creek Stormwater Board (the Board) sought support and approval from APLA and Council on their design and construction of stormwater works proposed for the South Park Lands – Victoria Park/Pakapakanthi (Park 16) and Blue Gum Park/Kurangga (Park 20) – as part of the Brown Hill Keswick Creek Stormwater Management Plan (SMP) in July 2020.

Reports presented to The Authority and Council sought approval for tree removals, and in the Blue Gum Park/Kurangga (Park 20), Council requested the Board investigate retaining the regulated trees which were approved for removal by the project. Through this investigation and normal design and construction processes, the two regulated trees have been retained however it has resulted in a revised design and alternative tree impacts. This report will detail the process undertaken to change the design and seek support of a net increase of 11 unregulated or exempt trees to be removed during construction works.

Overall, the project will result in a net tree gain and support positive biodiversity, cultural, educational, recreational and habitat outcomes and opportunities. The project includes several recreational benefits including walking trails around the wetland, maintaining the connectivity of the existing path networks, opportunities for community interaction with the creek and wetland, mounding / seating adjacent sporting fields and points of interest at intersections with shared Park Lands pedestrian and bicycle pathways.

The project provides for several community educational benefits with opportunities for interpretive signage explaining creek management outcomes and plants which have Aboriginal heritage value, water quality benefits and aquatic fauna.

### Recommendation

**THAT THE ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:**

That the Adelaide Park Lands Authority:

1. Notes the changes to the design for Blue Gum Park/Kurangga (Park 20) and the efforts undertaken to retain two regulated trees.
2. Supports the alternative design, including the net increase of 11 unregulated tree removals as detailed in Attachment A to Item 5.3 on the Agenda for the meeting of the Board of the Adelaide Park Lands Authority held on 25 November 2021.
3. Notes the requirement to prune 23 trees to facilitate the construction works, none of which will exceed 30% of the tree mass.
4. Notes the proposed planting of over 120 trees in Victoria Park / Pakapakanthi (Park 16) and at least 40 in Blue Gum Park / Kurangga (Park 20) as part of the project.



## Implications

|  |   |
|--|---|
| <p>Adelaide Park Lands Management Strategy 2015-2025</p> | <p><a href="#">Adelaide Park Lands Management Strategy 2015-2025</a></p> <p>The Adelaide Park Lands Management Strategy (APLMS) contains objectives to ensure that the Park Lands are resilient in adapting to a changing climate, enhancing biodiversity and sustaining the quality of user experiences.</p> <p>The SMP work align with Strategy 4.2 of the APLMS - <i>Enhance the ecological health of Park Lands Watercourses</i> and the following related actions:</p> <ul style="list-style-type: none"> <li>• <i>Minimise the impact of stormwater runoff on Park Lands watercourses while reducing food risk.</i></li> <li>• <i>Improve the ecological condition of all Park Lands watercourses.</i></li> <li>• <i>Create wetlands and ephemeral stormwater detention basins to enhance the visual, recreational and biodiversity amenity of the Park Lands creeks.</i></li> <li>• <i>Re-establish self-sustaining, healthy aquatic ecosystems through revegetation with native aquatic plants and riparian revegetation in all Park Lands watercourses.</i></li> <li>• <i>Re-imagine watercourses and wetlands in the Park Lands to enhance their value to biodiversity protection and informal recreation and provide interpretation to raise public awareness of their importance to sustaining the City environment.</i></li> </ul> <p>The APLMS identifies the following as key moves for the Victoria Park Precinct:</p> <ul style="list-style-type: none"> <li>• <i>Develop significant wetlands with associated interpretation, boardwalks and other recreation opportunities, as part of a greater stormwater management plan. Restore the creek line immediately upstream and downstream as part of the works.</i></li> <li>• <i>Provide improvements to the creek network generally, enabling better access and addressing water quality and stormwater management requirements.</i></li> </ul> <p>In addition, the following 'future move' was also identified in the APLMS:</p> <p><b>Victoria Park/Pakapakanthi</b></p> <p><i>Enhanced woodlands in the south of the park will draw people into a revitalised medium hub incorporating wetlands, interpretive and education facilities, boardwalks and a range of nature play and recreation opportunities linked to the rehabilitated creek that traverses the length of the southern Park Lands. As a crucial element of the Brown Hill Keswick Creek Stormwater Management Project, these wetlands and creek lines will be expanded and beautified to raise public awareness of their importance in greening the City and contributing to its carbon neutrality.</i></p> |
| <p>APLA 2020-2025 Strategic Plan</p>                     | <p><a href="#">Adelaide Park Lands Authority 2020-2025 Strategic Plan</a></p> <p><b>Strategic Plan Alignment – Environment</b></p> <ul style="list-style-type: none"> <li>• Define, protect and enhance landscape values and design qualities</li> </ul>  |
| <p>Policy</p>  | <p><b>Strategic Alignment – Environmental Leadership</b></p> <p>This report supports the following Strategic Plan objectives;</p> <ul style="list-style-type: none"> <li>• Enhanced greening and biodiversity</li> </ul> <p>In addition, the report supports Strategic Alignment – Thriving Communities and its aim to;</p> <ul style="list-style-type: none"> <li>• Increase community use of and access to the Adelaide Park Lands</li> </ul>   |
| <p>Consultation</p>                                      | <p>Extensive community consultation on development of the SMP was undertaken by the five catchment councils (Cities of Adelaide, Burnside, Mitcham, Unley and West Torrens) between 2011 and 2015.</p> <p>Public consultation on concept designs commenced on 4 June 2019 and ended on 5 July 2019. The consultation process included direct engagement with key stakeholders along with an advert in the City Messenger and signage erected on both sites. Stakeholder engagement is continuing as part of the project's delivery</p>  |

|   |  |
|---|--|
| Resource  | The Brown Hill and Keswick Creeks Stormwater Management Board – a regional subsidiary formed pursuant to section 43 of the <i>Local Government Act 1999</i> by the five constituent councils (Cities of Adelaide, Burnside, Mitcham, Unley and West Torrens).  |
| Risk / Legal / Legislative                                    | A flood event with a 100-year average recurrence interval (100-year ARI. Equivalent to a 1% Annual Exceedance Probability (AEP)) is estimated to affect over 2,000 properties and result in \$122M damages across the Brown Hill Keswick Creek (BHKC) catchment.   |
| Opportunities   | <p>The SMP also identifies important environmental and community benefits, including:</p> <ul style="list-style-type: none"> <li>• Improved quality of stormwater discharge into marine receiving waters;</li> <li>• Beneficial re-use of stormwater, particularly for greening of urban open space areas;</li> <li>• Creek rehabilitation and protection of biodiversity; and</li> <li>• Improved recreational amenity in open space areas traversed by watercourses.</li> </ul> <p>The Board's planned works for Victoria Park / Pakapakanthi (Park 16) and Blue Gum Park / Kurangga (Park 20) will compliment Council's South Park Lands Creek Rehabilitation Master Plan works which are being undertaken on the section of creek between Victoria Park / Pakapakanthi (Park 16) and Blue Gum Park / Kurangga (Park 20).</p> |
| City of Adelaide Budget Allocation                            | Not as a result of this report   |
| Life of Project, Service, Initiative or (Expectancy of) Asset | 50 – 100 years   |
| Ongoing Costs (eg maintenance cost)                           | Maintenance and management costs will be apportioned equally (20%) to each catchment council.  |
| Other Funding Sources   | The State Government has committed 50% of the \$140M estimated cost, or \$70M, of implementing the SMP over a 20-year period. The constituent councils will continue to engage with the Commonwealth Government to seek additional funds.  |

## Discussion

### Background

1. The Stormwater Management Authority (SMA) exercised its power under Schedule 1A of the *Local Government Act 1999* (the Act) to order the five catchment councils (Cities of Adelaide, Burnside, Mitcham, Unley and West Torrens) to develop a Stormwater Management Plan (SMP) for the Brown Hill Keswick Creek catchment.
2. The main objective of the SMP is to reduce the impact of flooding from principal watercourses of the catchment (Brown Hill, Keswick, Park Lands and Glen Osmond Creeks) for rain events up to a 100 year average recurrence interval (ARI) (equivalent to a storm with a 1% annual exceedance probability (AEP)). This includes reduction of the peak flows in Park Lands Creek to reduce the flooding risk to the mainly residential areas downstream of Greenhill Road as well as areas bordering the Park Lands.
3. The SMP identifies several discrete infrastructure projects to be carried out across the five council areas of the catchment, including stormwater detention facilities in the South Park Lands (Victoria Park / Pakapakanthi (Park 16) and Blue Gum Park / Kurangga (Park 20)).
4. The scope of works in the South Park Lands includes the establishment of stormwater detention facilities and associated drainage works within Victoria Park / Pakapakanthi (Park 16) and Blue Gum Park / Kurangga (Park 20). These proposed stormwater management works will reduce peak flows in the South Park Lands Creek which flows through the City of Adelaide and the City of Unley into Keswick Creek downstream.
5. The stormwater management works will reduce the likelihood of flooding to the South Park Lands and adjacent roads such as South Terrace and Hutt Street/Road as well as properties in downstream locations in the City of Unley.
6. Overall, the project will result in a nett tree gain and support positive biodiversity, cultural, educational, recreational and habitat outcomes and opportunities.
7. The project includes several recreational benefits including walking trails around the wetland, maintaining the connectivity of the existing path networks, opportunities for community interaction with the creek and wetland, mounding / seating adjacent sporting fields and points of interest at intersections with shared Park Lands pedestrian and bicycle pathways.
8. The project provides for several community educational benefits with opportunities for interpretive signage explaining creek management outcomes and plants which have Aboriginal heritage value, water quality benefits and aquatic fauna.

### Current Status

9. Following the reports to both the Authority and Council in July 2020 the Brown Hill Keswick Creek Stormwater Board (the Board) was granted approval for the commencement of construction works in Victoria Park / Pakapakanthi (Park 16) and Blue Gum Park / Kurangga (Park 20) of the Brownhill Keswick Creek stormwater management plan. This approval included specific tree removals within both parks.
10. The initial approval granted for the works included the removal of two regulated trees and 31 unregulated or exempt trees and a grove of White Poplar trees in Victoria Park / Pakapakanthi (Park 16).
11. The Victoria Park / Pakapakanthi (Park 16) works are progressing as planned and nearing completion
12. Council also approved the removal of two regulated trees and 84 unregulated or exempt trees from Blue Gum Park / Kurangga (Park 20) and requested that BHKC Board further explore alternate design options, with the aim of reducing the impact on two regulated trees within Blue Gum Park/Kurangga (Park 20)
13. In response to the request from Council for Blue Gum Park the Board, undertook a review of the designs and identified proposed changes to the construction which has resulted in changes to the number of trees impacted by the works. Details of the trees that have been retained and the alternative trees that require removal are shown within **Attachment A**. In summary this includes;
  - 13.1. Retention of the two regulated trees.
  - 13.2. A net change of 11 additional tree removals being required, some of the trees originally identified for removal have been retained but others originally unaffected by the works are now required to be removed.
  - 13.3. An Arborist Report for these alternate tree removals can be found in Link 1 [here](#).
14. There is also a requirement to prune 23 trees, comprising 22 exempt or unregulated and 1 regulated tree to facilitate construction works. In all cases, pruning will not exceed 30% of the tree mass and will be undertaken by a qualified arborist. Details of these trees can be found in Link 2 [here](#).

15. Overall, the project will result in a net tree gain, and there will be over 120 trees planted in Victoria Park / Pakapakanthi (Park 16) and at least 40 in Blue Gum Park / Kurangga (Park 20) as part of the project. The project team will continue to work through opportunities to maximise tree planting in the parks.

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## Attachments

**Attachment A** – Total tree removals for the Blue Gum Park / Kurangga (Park 20)

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- END OF REPORT -

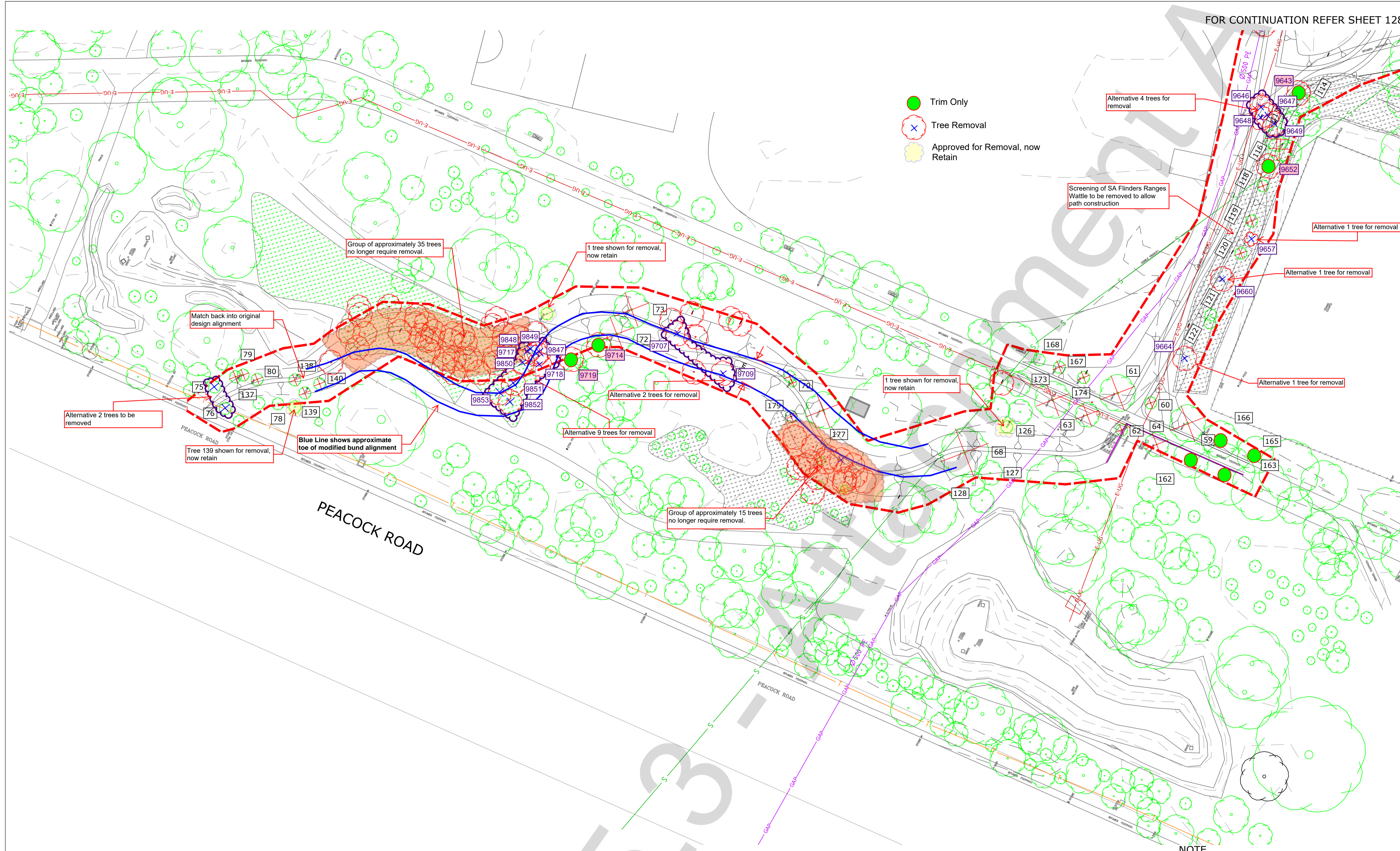
FOR CONTINUATION REFER SHEET 128

**LEGEND:**

- - - EXTENT OF CONSTRUCTION ACTIVITY ZONE
- CREEK TO BE FILLED, WITH LOW FLOW DRAIN IN INVERT
- CREEK TO BE FILLED
- EXISTING TREE
- X
 EXISTING TREE TO BE REMOVED
- 140 TREE REMOVAL ID No. (REFER SCHEDULE SHEET 03)
- EXISTING TREE WITH 'TREE CLIMB' STRUCTURE ATTACHED

**EXISTING SERVICES LEGEND**

- OF EXISTING FIBREOPTIC
- E-OH EXISTING ELECTRICAL OH
- E-UG EXISTING LV ELECTRICAL UG
- G EXISTING GAS
- HVE-UG EXISTING HV ELECTRICAL UG
- S EXISTING SEWER
- RM EXISTING STORMWATER MAIN
- SW EXISTING STORMWATER
- T EXISTING TELECOM
- W EXISTING WATER



- Trim Only
- X
 Tree Removal
- Approved for Removal, now Retain

Alternative 4 trees for removal

Screening of SA Flinders Ranges Wattle to be removed to allow path construction

Alternative 1 tree for removal

Alternative 1 tree for removal

Alternative 1 tree for removal

Alternative 1 tree for removal

Group of approximately 35 trees no longer require removal.

1 tree shown for removal, now retain

Match back into original design alignment

Alternative 2 trees to be removed

Tree 139 shown for removal, now retain

Blue Line shows approximate toe of modified bund alignment

Alternative 2 trees for removal

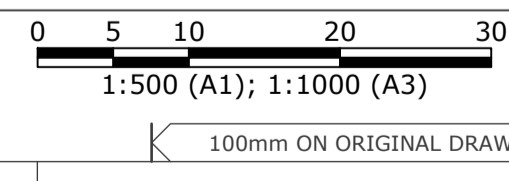
Alternative 9 trees for removal

Group of approximately 15 trees no longer require removal.

**NOTE**

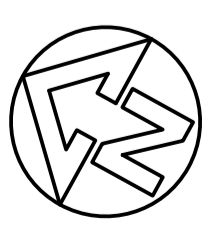
- THIS PLAN SHALL BE READ IN CONJUNCTION WITH THE PRELIMINARY TREE ASSESSMENT REPORTS (ATS 498 1:V2-PARK20PTA AND ATS 4981-PARK20ADDVEGPTA).
- THE CONTRACTOR SHALL ASSESS ALL TREES IDENTIFIED FOR POSSIBLE REMOVAL AND ADOPT ALTERNATIVE CONSTRUCTION TECHNIQUES TO MINIMISE REMOVALS. WHERE THIS IS NOT POSSIBLE (OR IN THE EVENT OF PRUNING), THE CONTRACTOR SHALL ENGAGE A SUITABLY QUALIFIED ARBORIST TO ACCESS THE IMPACTS. NO REMOVALS SHALL BE UNDERTAKEN WITHOUT PRIOR APPROVAL OF SUPERINTENDENT.

THIS DRAWING IS TO BE VIEWED IN COLOUR AS SOME FEATURES / SYMBOLS ARE DIFFERENTIATED BY COLOUR. DRAWING NOT TO BE RELIED ON IF PRINTED IN GREYSCALE.



SHEET SIZE  
**A1**

COORDS: MGA94 ZONE 54  
DATUM: ALL LEVELS TO A.H.D.  
SCALE: 1:500  
SURVEYED:A.C.S.  
SURVEY DATE:SEP 2019  
APPROVED / PROJECT LEADER  
O. OLIVER

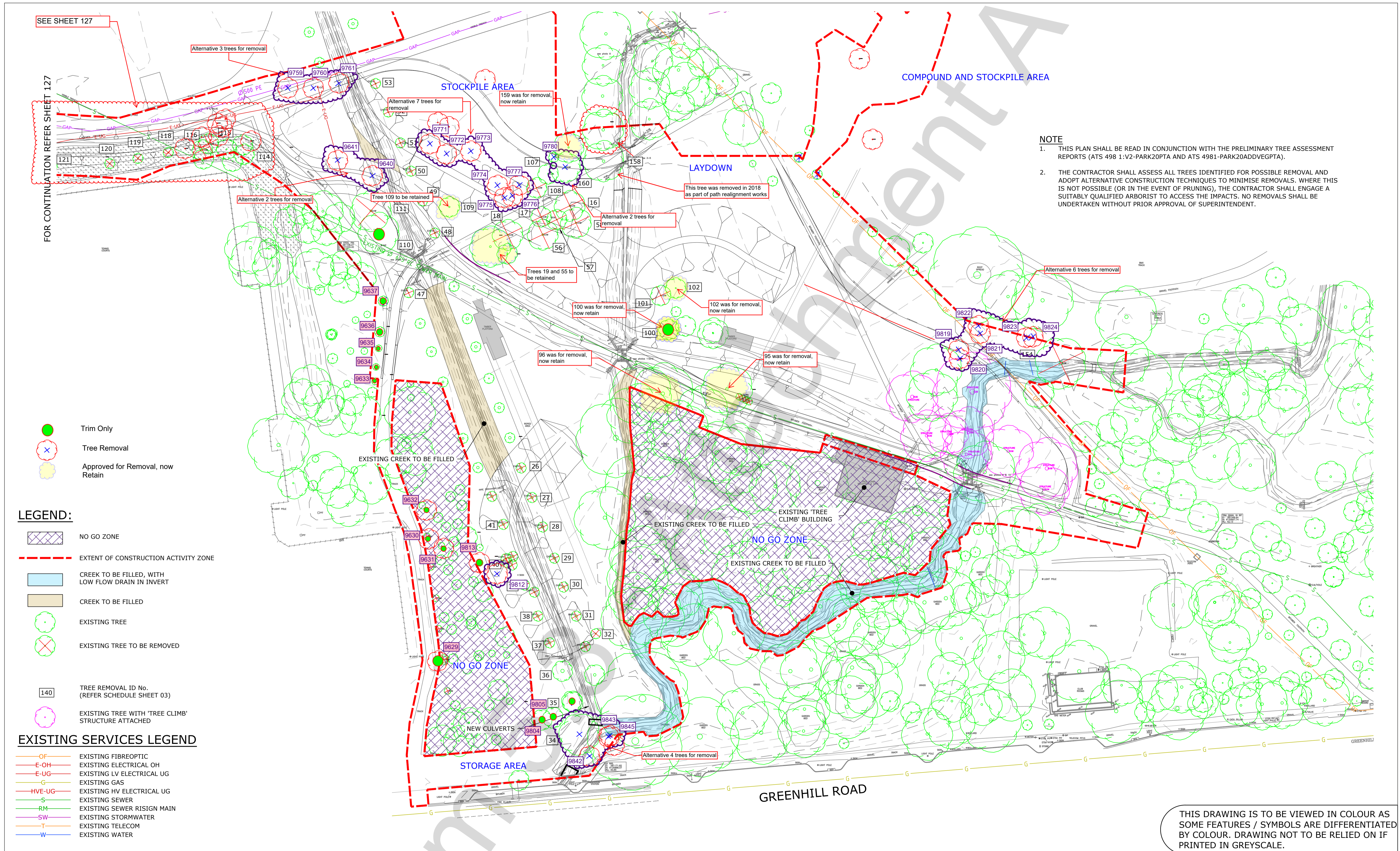


**PUBLIC UTILITIES:**  
THE SERVICES SHOWN ARE DERIVED FROM PLANS OBTAINED FROM THE RELEVANT SERVICE AUTHORITIES. IT IS THE RESPONSIBILITY OF THE CONTRACTOR TO ARRANGE WITH THE RELEVANT SERVICE AUTHORITIES FOR CONFIRMATION OF SERVICES AND THEIR LOCATION BEFORE EXCAVATION WORK COMMENCES.



**FOR CONSTRUCTION**  
BROWN HILL KESWICK CREEK STORMWATER PROJECT  
SOUTH PARK LANDS STORMWATER MANAGEMENT  
BLUE GUM PARK/KURANGGA (PARK 20) STORAGE  
TREE REMOVAL PLAN - SHEET 1

| FILENAME:                          | PROJECT NUMBER | DRAWING NUMBER | REVISION |
|------------------------------------|----------------|----------------|----------|
| 20171694_P20_12_APLA-NEW TREES.DWG | 20171694       | 127            | 1        |



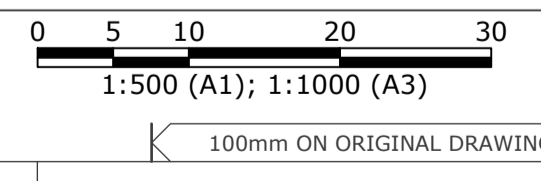
**NOTE**

1. THIS PLAN SHALL BE READ IN CONJUNCTION WITH THE PRELIMINARY TREE ASSESSMENT REPORTS (ATS 498 1-V2-PARK20PTA AND ATS 4981-PARK20ADDDVEGTA).
2. THE CONTRACTOR SHALL ASSESS ALL TREES IDENTIFIED FOR POSSIBLE REMOVAL AND ADOPT ALTERNATIVE CONSTRUCTION TECHNIQUES TO MINIMISE REMOVALS. WHERE THIS IS NOT POSSIBLE (OR IN THE EVENT OF PRUNING), THE CONTRACTOR SHALL ENGAGE A SUITABLY QUALIFIED ARBORIST TO ACCESS THE IMPACTS. NO REMOVALS SHALL BE UNDERTAKEN WITHOUT PRIOR APPROVAL OF SUPERINTENDENT.

- Trim Only
- ⊗ Tree Removal
- Approved for Removal, now Retain

- LEGEND:**
- NO GO ZONE
  - EXTENT OF CONSTRUCTION ACTIVITY ZONE
  - CREEK TO BE FILLED, WITH LOW FLOW DRAIN IN INVERT
  - CREEK TO BE FILLED
  - EXISTING TREE
  - EXISTING TREE TO BE REMOVED
  - 140 TREE REMOVAL ID No. (REFER SCHEDULE SHEET 03)
  - EXISTING TREE WITH 'TREE CLIMB' STRUCTURE ATTACHED

- EXISTING SERVICES LEGEND**
- OF EXISTING FIBREOPTIC
  - E-OH EXISTING ELECTRICAL OH
  - E-UG EXISTING LV ELECTRICAL UG
  - G EXISTING GAS
  - HVE-UG EXISTING HV ELECTRICAL UG
  - S EXISTING SEWER
  - RM EXISTING SEWER RISIGN MAIN
  - SW EXISTING STORMWATER
  - T EXISTING TELECOM
  - W EXISTING WATER

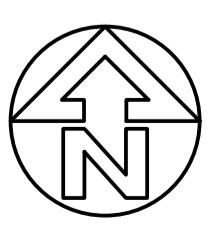


SHEET SIZE  
**A1**

COORDS: MGA94 ZONE 54  
DATUM: ALL LEVELS TO A.H.D.  
SCALE: 1:500

SURVEYED:A.C.S.  
SURVEY DATE:SEP 2019

APPROVED / PROJECT LEADER  
O. OLIVER



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**FOR CONSTRUCTION**

**BROWN HILL KESWICK CREEK STORMWATER PROJECT**  
**SOUTH PARK LANDS STORMWATER MANAGEMENT**  
**BLUE GUM PARK/KURANGGA (PARK 20) STORAGE**  
**TREE REMOVAL PLAN - SHEET 2**

|   |                                   |                              |                      |
|---|-----------------------------------|------------------------------|----------------------|
| FILENAME:<br>20171694_P20_12_APLA-NEW TREES.DWG | PROJECT NUMBER<br><b>20171694</b> | DRAWING NUMBER<br><b>128</b> | REVISION<br><b>1</b> |
|---|-----------------------------------|------------------------------|----------------------|



## Adelaide Park Lands Authority – 2022 Meeting Dates

**ITEM 5.4** 25/11/2021  
**Board Meeting**

**Author:**  
Mick Petrovksi, Manager,  
Governance 8203 7119

2020/02211  
Public

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### Purpose

To determine dates, place and time for public meetings of the Board of the Adelaide Park Lands Authority (the Authority) for the February to November period in the 2022 calendar year.

The Authority's Charter states in Clause 4.8.5 that:

*'An ordinary meeting of the Board must take place at such times and places as may be fixed by the Board provided that there shall be at least one ordinary meeting of the Board held in each calendar month except in December and January.'*

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### Recommendation

That the Adelaide Park Lands Authority:

1. Meet at 5:30pm in the Colonel Light Room, Adelaide Town Hall, on the following Thursdays in 2022:
    - 24 February
    - 24 March
    - 28 April
    - 26 May
    - 23 June
    - 28 July
    - 25 August
    - 22 September
    - 27 October
    - 24 November
  2. Authorises the City of Adelaide Chief Executive Officer (or delegate) after liaison with the Presiding Member (or Deputy Presiding Member if the former is absent), to vary meeting dates, meeting times and meeting place as required (within the provisions of the Authority's Charter) including scheduling special meetings as required.
-

## Implications

|   |  |
|---|--|
| Adelaide Park Lands Management Strategy 2015-2025             | <a href="#">Adelaide Park Lands Management Strategy 2015-2025</a><br>Not as a result of this report      |
| APLA 2020-2025 Strategic Plan                                 | <a href="#">Adelaide Park Lands Authority 2020-2025 Strategic Plan</a><br>Not as a result of this report |
| Policy  | Not as a result of this report   |
| Consultation  | Not as a result of this report   |
| Resource  | Not as a result of this report   |
| Risk / Legal / Legislative                                    | Not as a result of this report   |
| Opportunities   | Not as a result of this report   |
| City of Adelaide Budget Allocation                            | Not as a result of this report   |
| Life of Project, Service, Initiative or (Expectancy of) Asset | Not as a result of this report   |
| Ongoing Costs (eg maintenance cost)                           | Not as a result of this report   |
| Other Funding Sources   | Not as a result of this report   |

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## Discussion

1. Clause 4.8 of the Adelaide Park Lands Authority Charter makes the following stipulations regarding meetings:
  - ‘4.8.1. *An ordinary meeting of the Board will constitute an ordinary meeting of the Authority and the Board shall administer the business of the ordinary meeting.*
  - 4.8.5 *An ordinary meeting of the Board must take place at such times and places as may be fixed by the Board provided that there shall be at least one ordinary meeting of the Board held in each calendar month except in December and January.*
  - 4.8.9 *Meetings of the Board must be conducted in a place open to the public.’*
2. In 2021 the Authority met on a monthly basis at 5.30pm, on the fourth Thursday of each month. All meetings except one were held in the Colonel Light Room, Adelaide Town Hall.
3. In August 2021 the Board rotated meeting location between City of Adelaide and State Government and held the meeting at the Office for Design and Architecture South Australia (ODASA). Whilst the recommendation identifies the Adelaide Town Hall as the meeting place, meeting at an alternate venue is not precluded by adopting the recommendation.
4. Meeting in the Colonel Light Room, Adelaide Town Hall supported the Board conducting meetings in a place accessible and open to the public with facilities supporting public attendance. A commencement time of 5.30pm supported attendance by both members of the public, representations wishing to address the Board and Board Members who have day commitments.
5. The 2022 meeting dates proposed below continue on the fourth Thursday of the month and avoid public holidays:

| Board Meeting Date | Public Holidays / School Holidays / Influences   |
|--------------------|--|
| 24 February        |  |
| 24 March           | Adelaide Cup Day - Monday 14 March<br>State Government Elections   |
| 28 April           | Easter - 15 to 18 April<br>Term 1 School Holidays – 15 April – 1 May<br>Anzac Day - Monday 25 April  |
| 26 May             |  |
| 23 June            | Queen’s Birthday / Volunteer Day - Monday 13 June  |
| 28 July            | Term 2 School Holidays – 9 July – 24 July  |
| 25 August          |  |
| 22 September       |  |
| 27 October         | Annual Community Forum (to be held by the end of October)<br>Term 3 School Holidays – 1-16 October<br>Labour Day - Monday 3 October                        |
| 24 November        | Local Government Elections   |
|                    | Term 4 School Holidays – 17 December – 28 January<br>Christmas Day 25/12 – Monday 26 December<br>Boxing Day / Proclamation Day 26/12 – Tuesday 27 December |

6. Clause 5 of the Authority’s Charter contains the following administrative support provision:
 

*‘The Council will provide administrative support for the Authority for the purpose of undertaking day to day management of the Authority including, but not limited to, the exercise of the Authority’s Functions, powers and duties and the preparation for and attendance at meetings of the Board and implementation of the decisions of the Board.’*

7. It may be necessary to vary a meeting date, a meeting time or a meeting place to support the operation of the Board. Adoption of the proposed dates does not preclude the ability to convene a Special meeting in January and December or in other months if required, in response to the urgency of matters, the number of agenda items and the ability to achieve a quorum.
  8. Adoption of part 2 of the recommendation supports a variation to date, time or place, should the need arise, for which the City of Adelaide CEO will ensure that a senior officer liaises with the Presiding Member (or Deputy Presiding Member if the former is not available) to request and arrange / re-arrange date, time or place of a meeting as required.
- 

## Attachments

Nil

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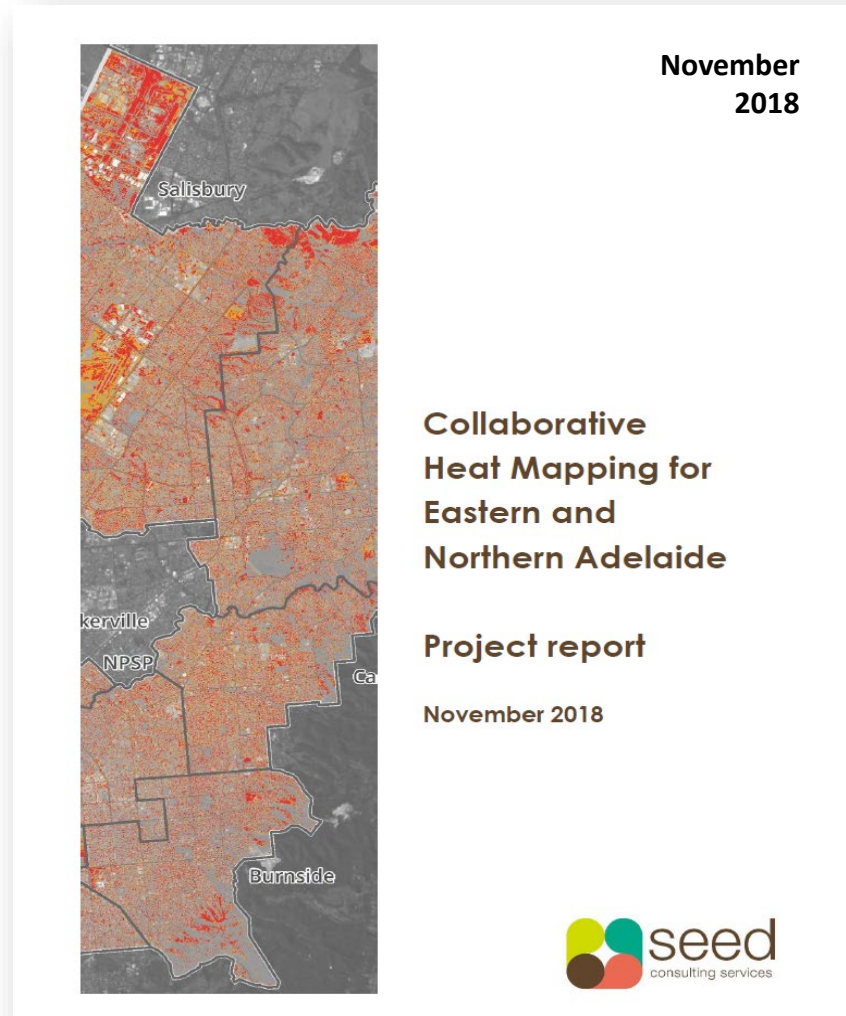
- END OF REPORT -

# Data and Insights – Urban Heat & Tree Canopy

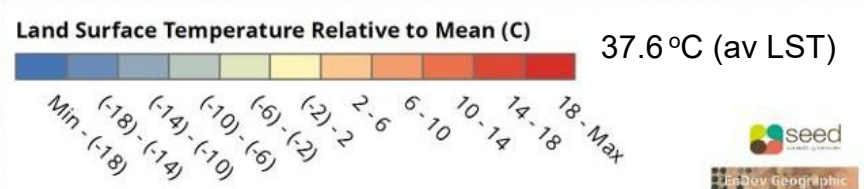
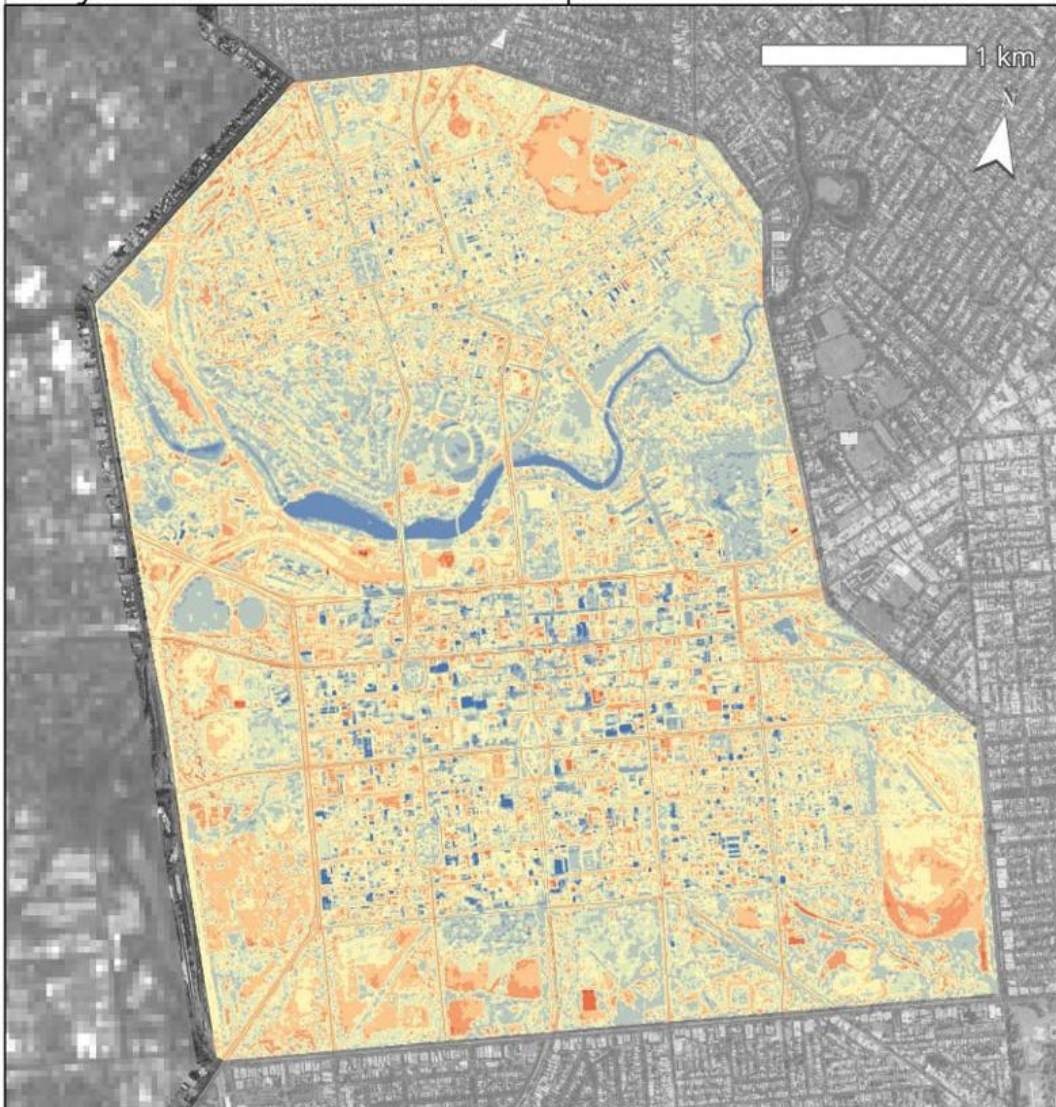


**The purpose of this presentation is to provide data and insights on the heat mapping and metrics relating to % of tree canopy as this is outlined in the APLA Strategic Plan as a priority.**

# Heat Mapping

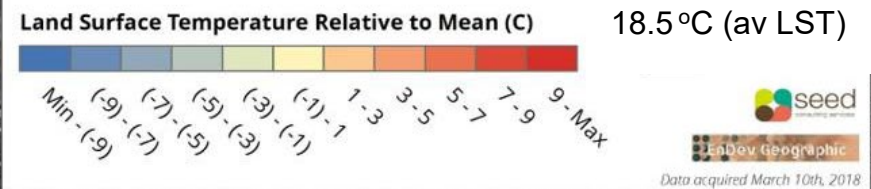


# Daytime Urban Heat Map



134

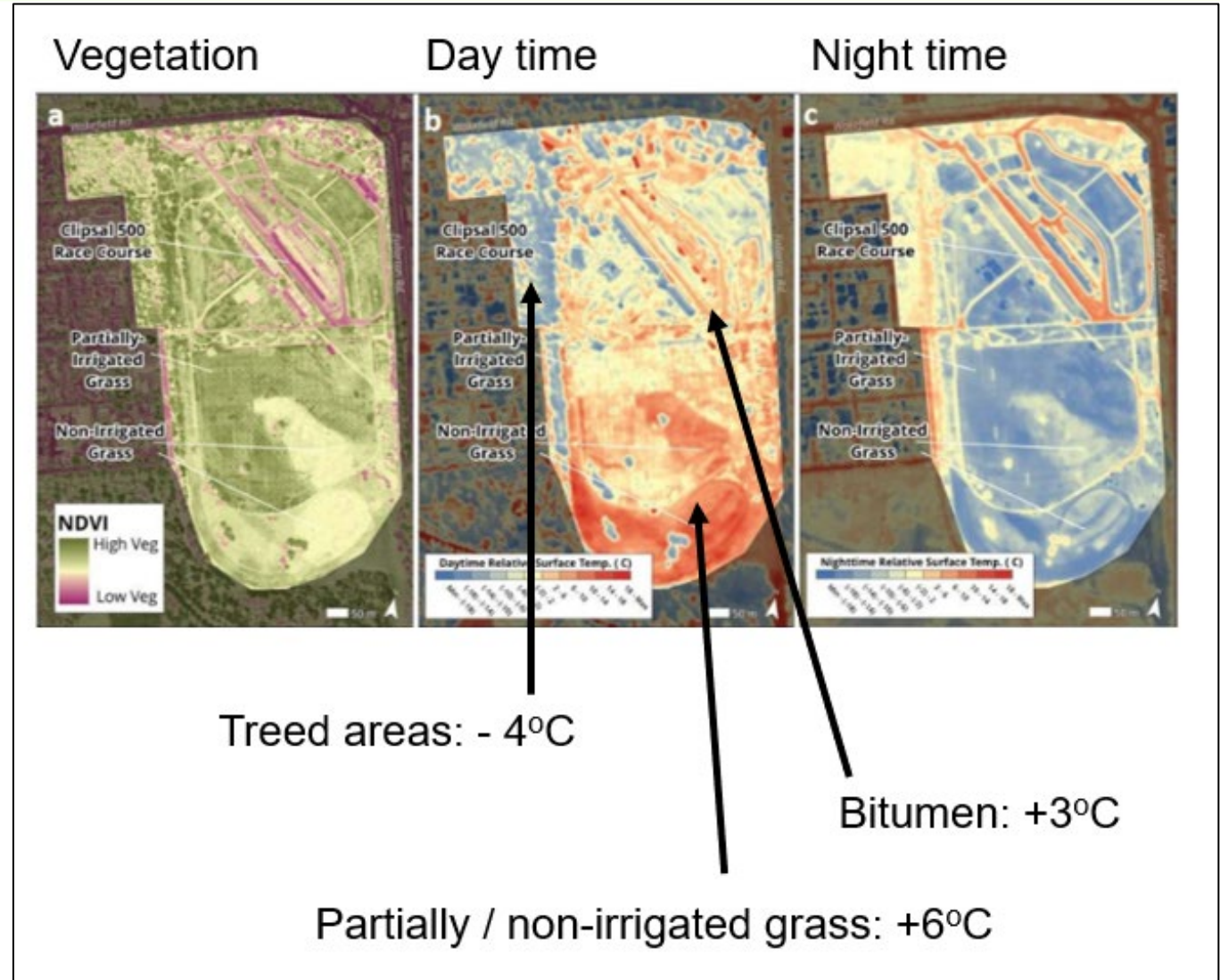
# Nighttime Urban Heat Map



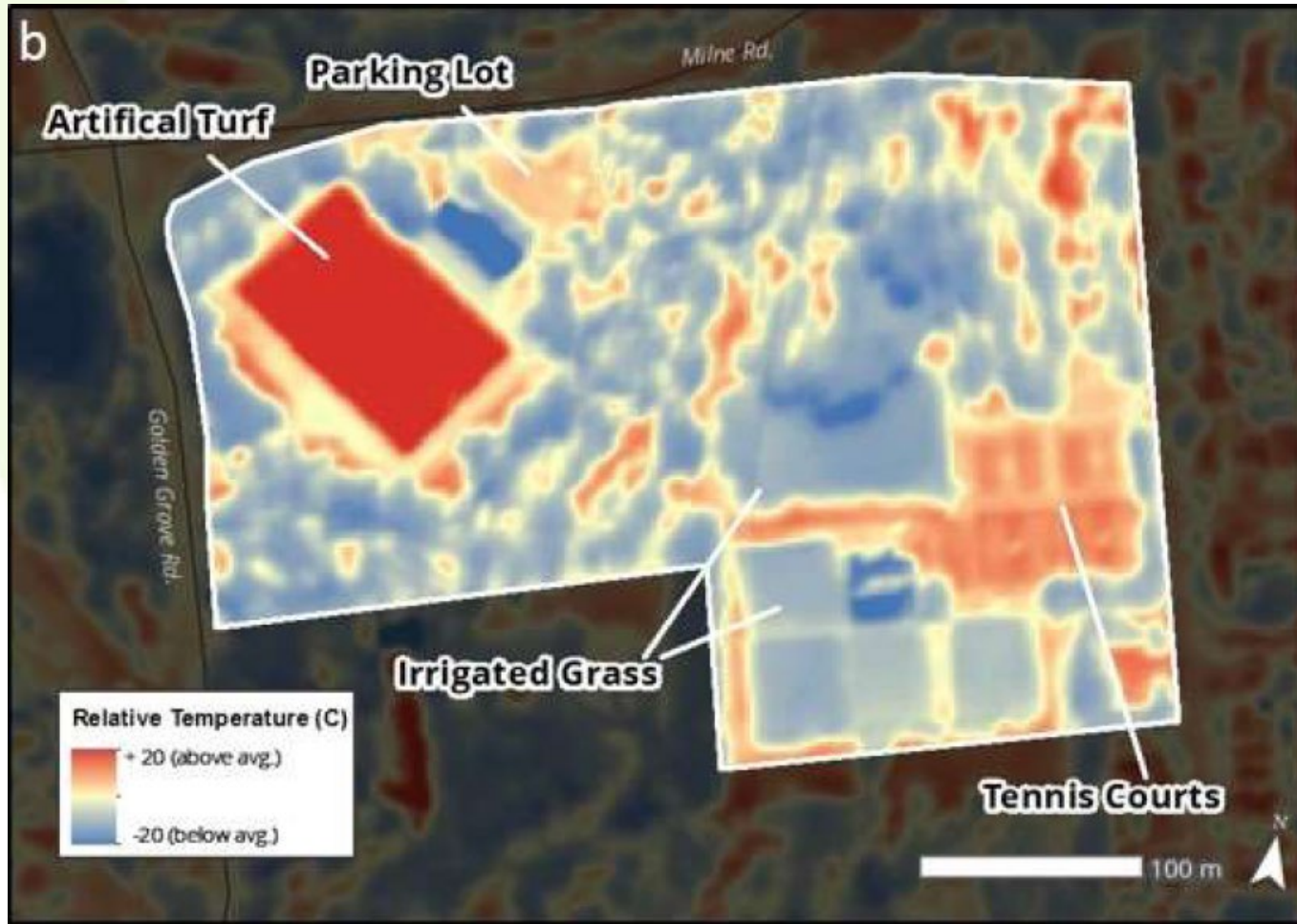
# Heat Mapping Case Study – Adelaide Park Lands Victoria Park



Victoria Park/Pakapakanthi Park 16



# Heat Mapping Case Study – Recreational / Modbury Soccer Club

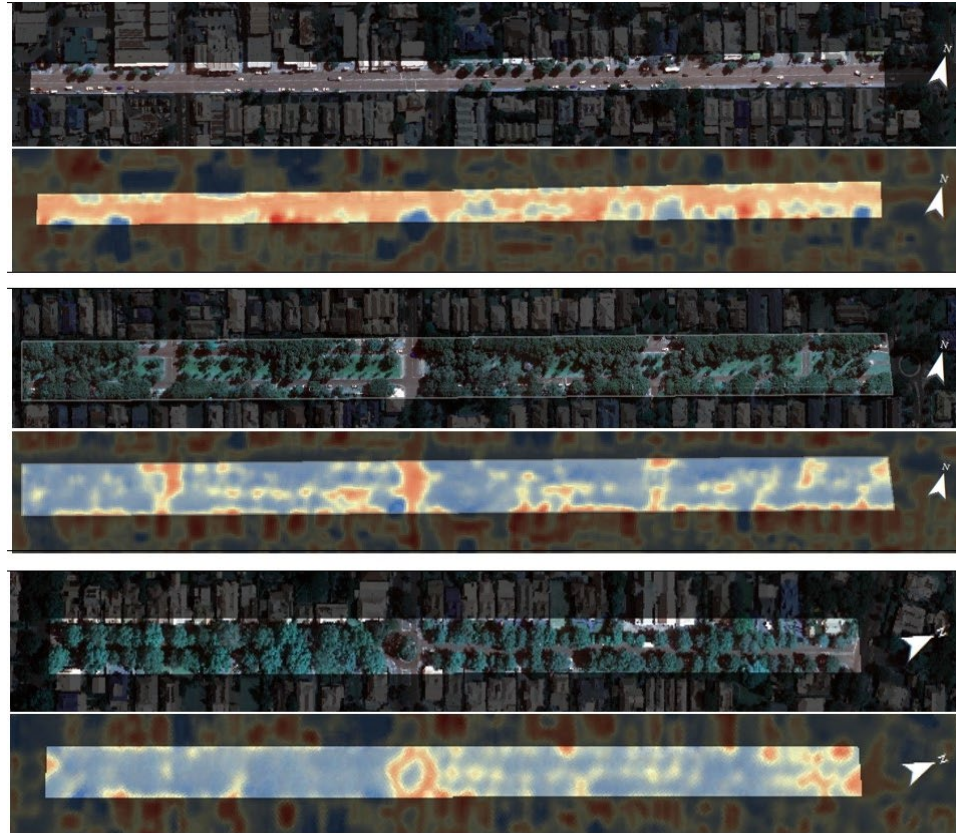




# Heat Mapping Case Study – WSUD and Treelined Streets



3.6°C cooler than standard verge



3°C above average

7.5 °C difference

4.5°C below average

9.5 °C difference

6.5°C below average



# Heat Mapping – Moving Forward

The Heat Mapping provides data to enable decision making on:

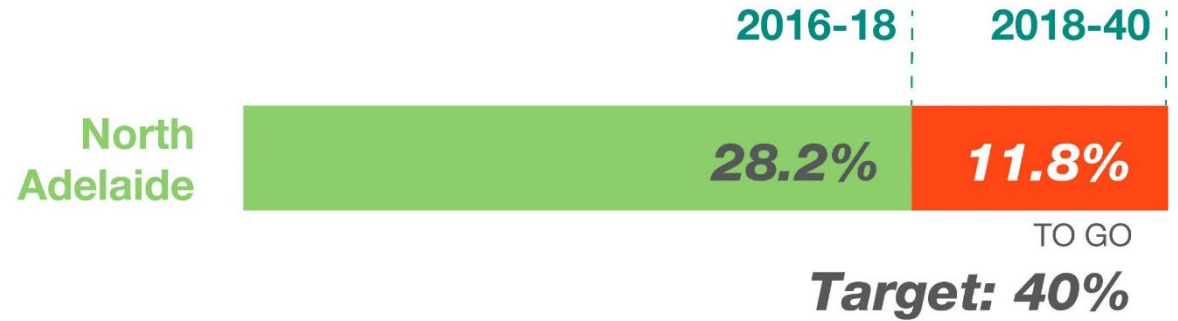
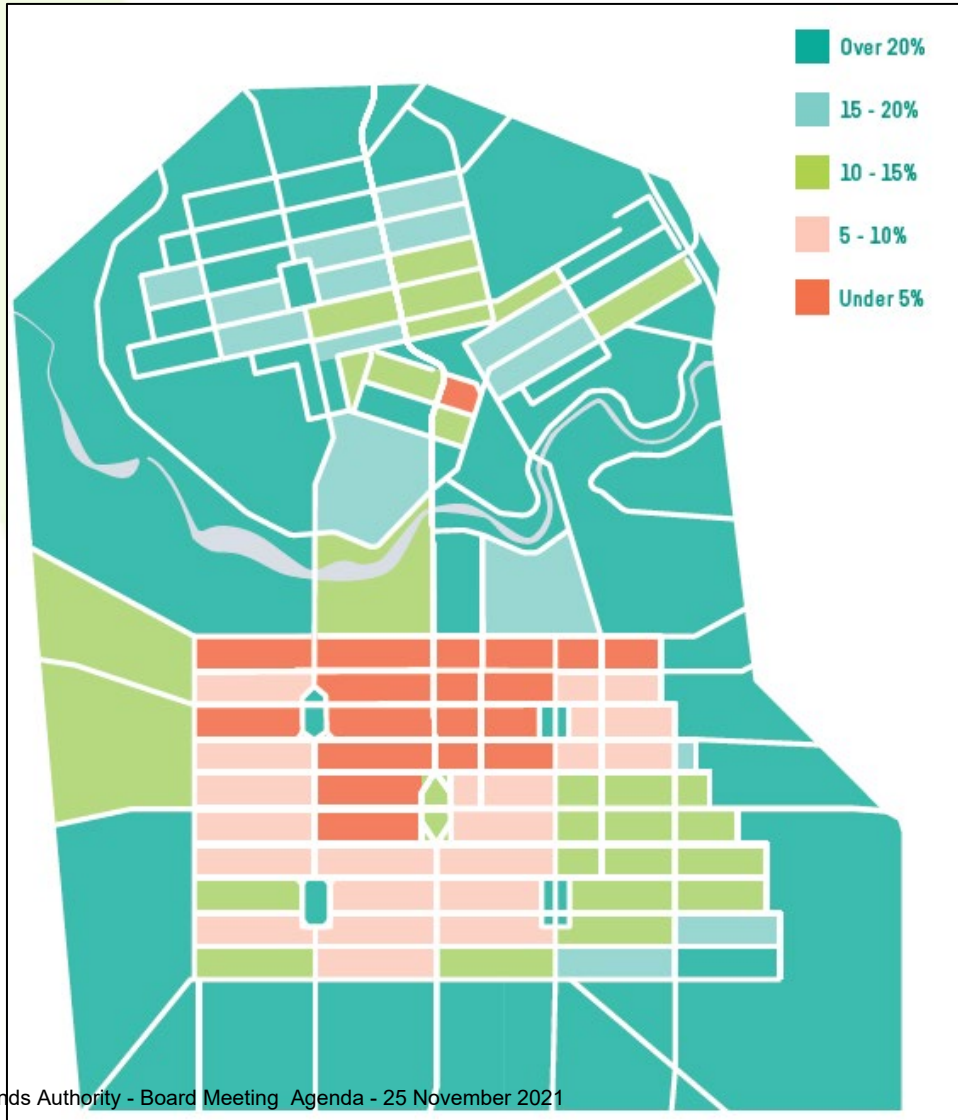
- hot spot areas in our Park Lands
- materials used in Park Lands to reduce the risk of urban heat.

Opportunity to partner with State Government (Green Adelaide) and other Councils to repeat the Heat Mapping in 2022.

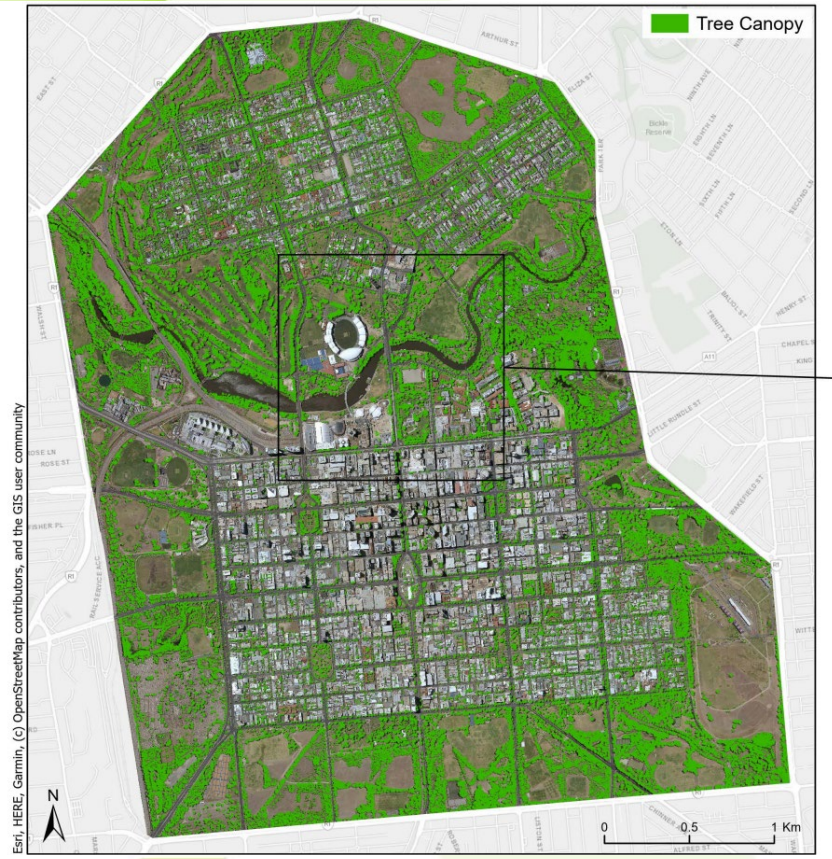


# LiDAR Canopy Mapping

# LiDAR Canopy Mapping – 2015

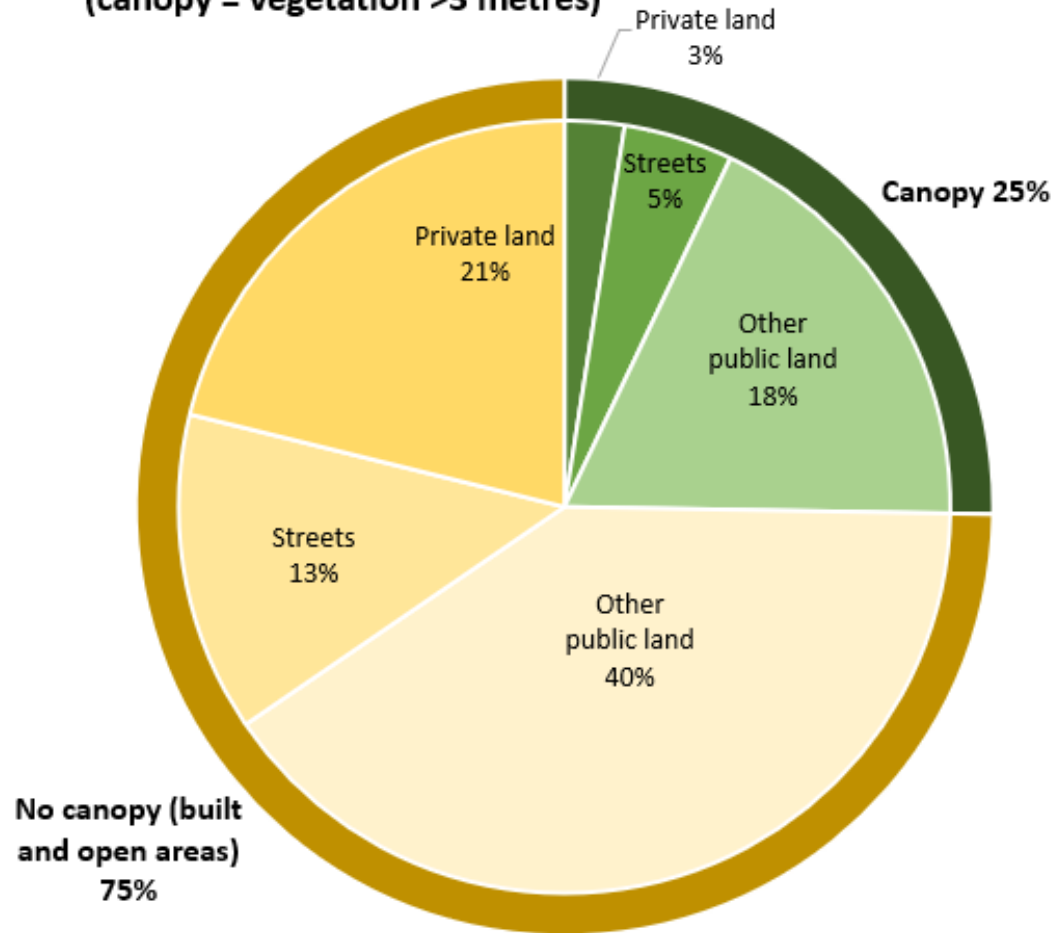


# LiDAR Canopy Mapping – 2018/19

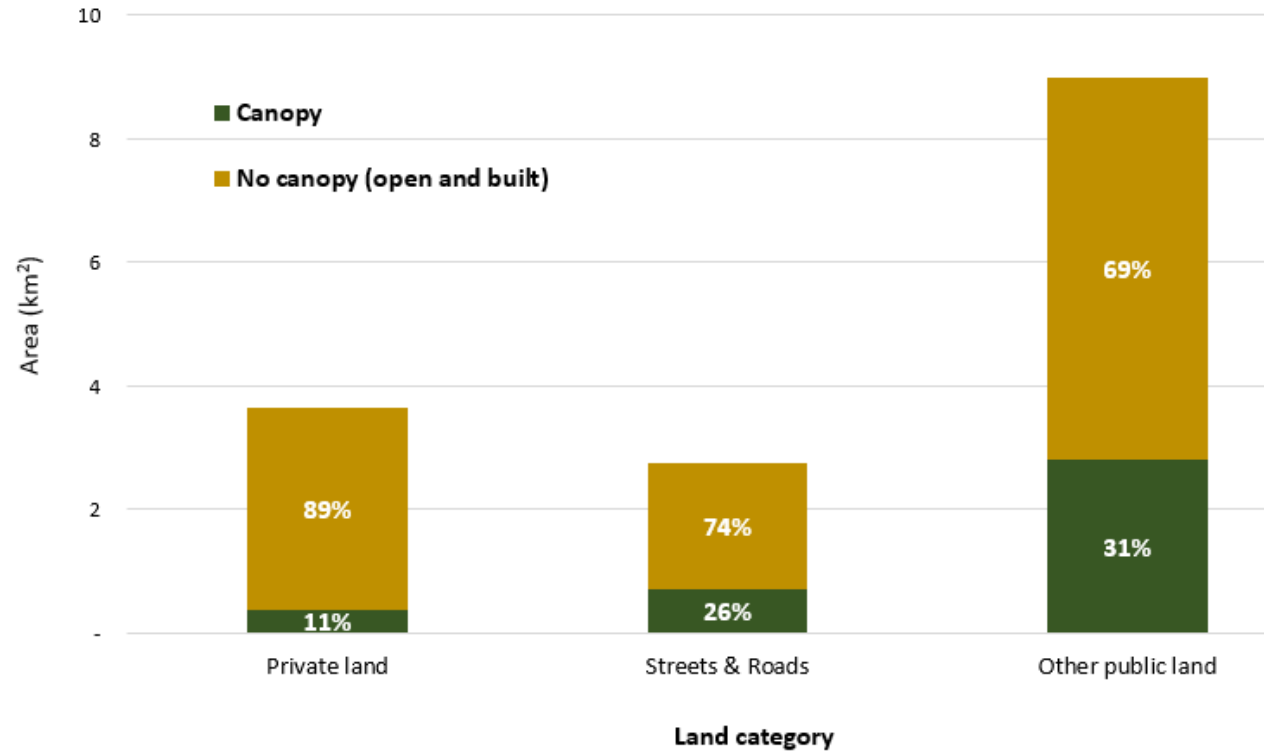


# LiDAR Canopy Data Analysis – 2018/19

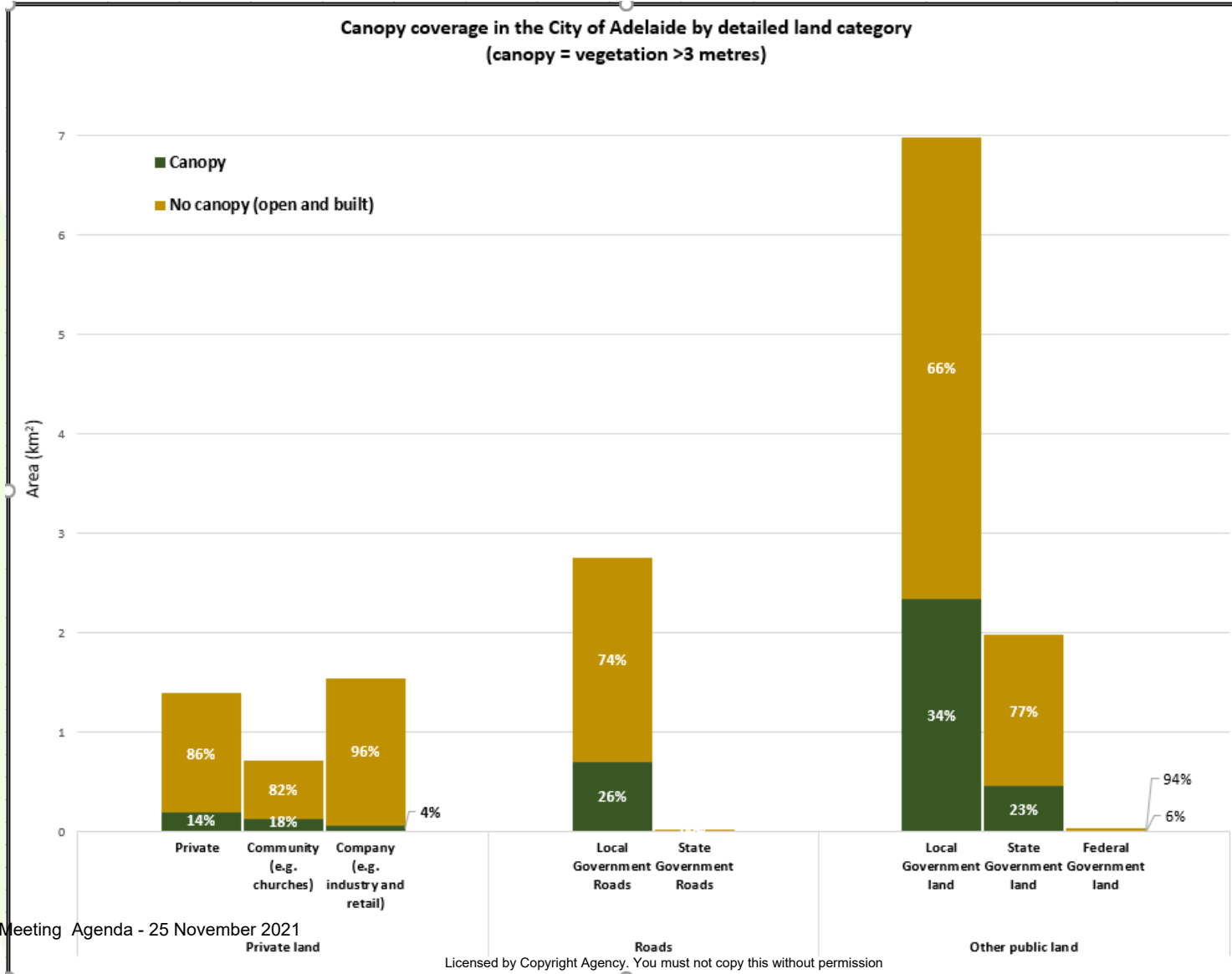
**Canopy coverage in the City of Adelaide by land category  
(canopy = vegetation >3 metres)**



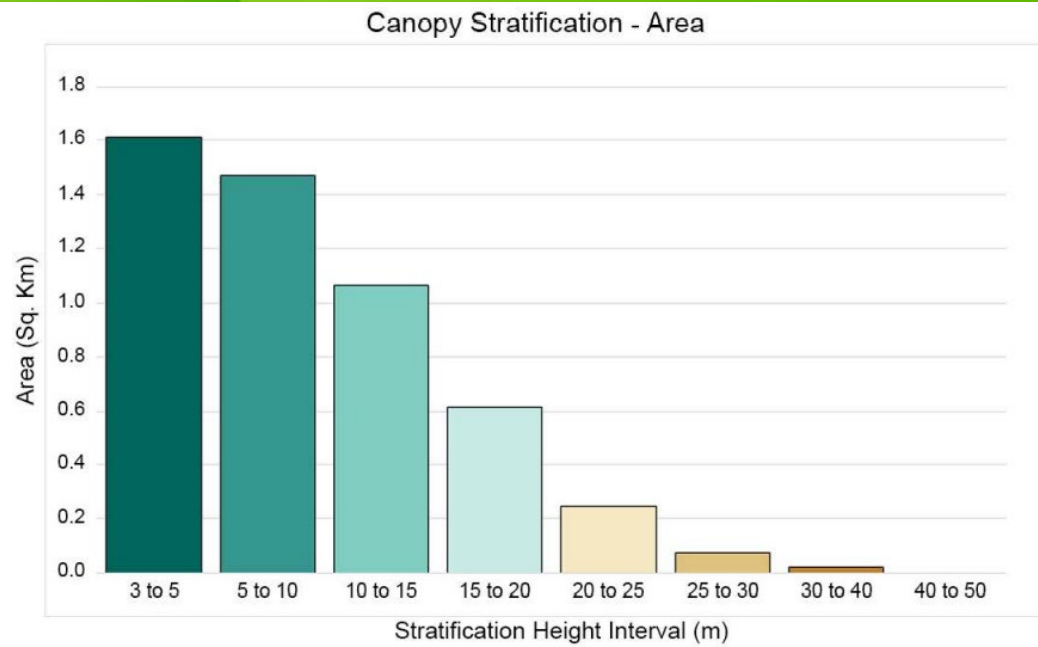
**Canopy coverage in the City of Adelaide by land category  
(canopy = vegetation >3 metres)**



# LiDAR Canopy Data Analysis – 2018/19



# LiDAR Canopy Stratification– 2018/19



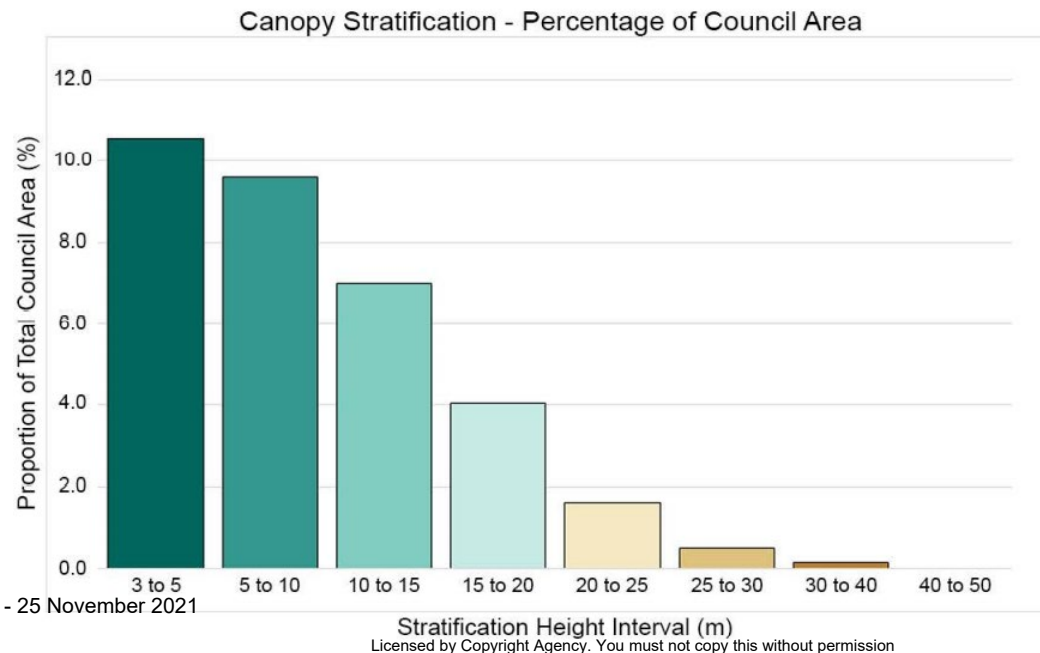
More than 10% of our trees are between 3-5m tall

Approximately 20% are between 3-10m tall

Less than 1% of trees >25m

- Indicator of age of tree
- Attract certain type of bird / pollinator
- Cast longer shadows (shader impact)

Could measure rate of tree growth (if compared different years )



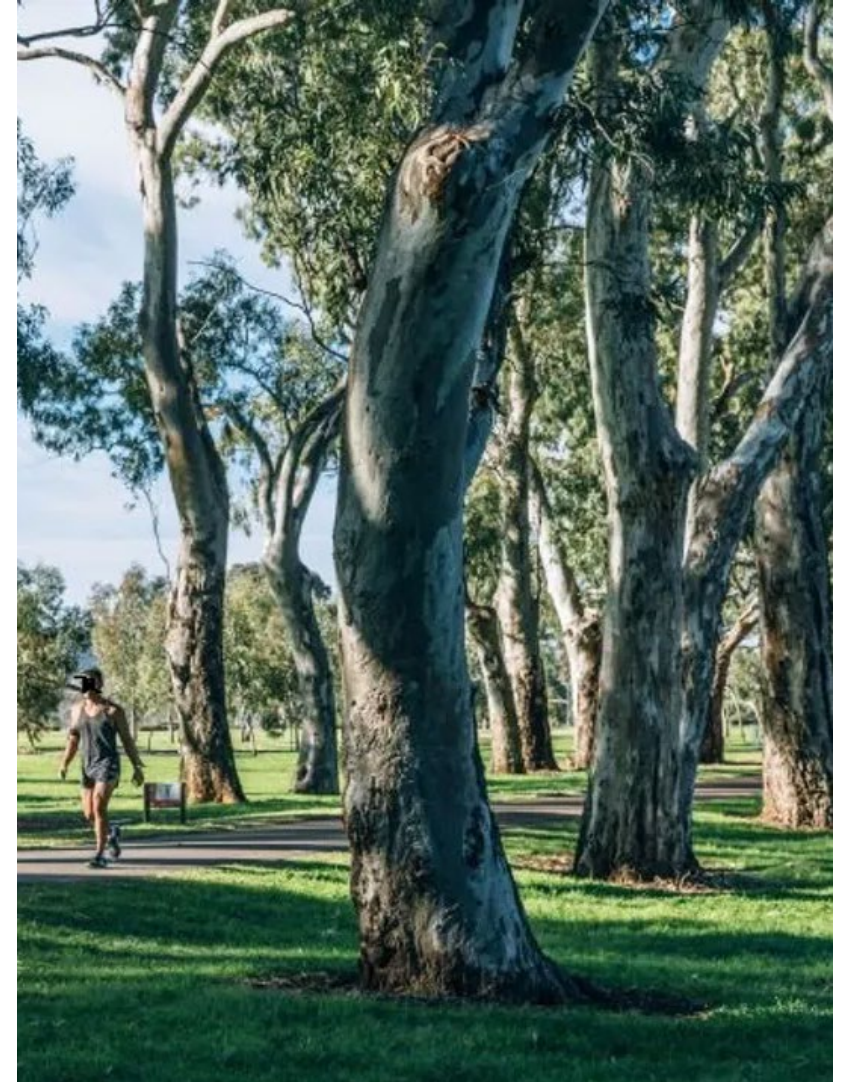


# LiDAR Canopy Mapping – Moving Forward

The Canopy Mapping and Data provides excellent data on location and size of trees.

Infrastructure Program working on a proposal to analyse different years 2015 to 2018/19 and what this means for canopy targets.

There is an opportunity to partner with State Government (Green Adelaide) and other Councils to repeat the LiDAR capture and analysis at the same time as the Heat Mapping in 2022.



# Adelaide Park Lands Management Strategy

To provide an update of the audit of actions in the current APLMS as requested by APLA in August 2021

Park Lands & Sustainability



## ADELAIDE PARK LANDS MANAGEMENT STRATEGY 2015-2025

JANUARY 2018

**An aspirational document which contains...**

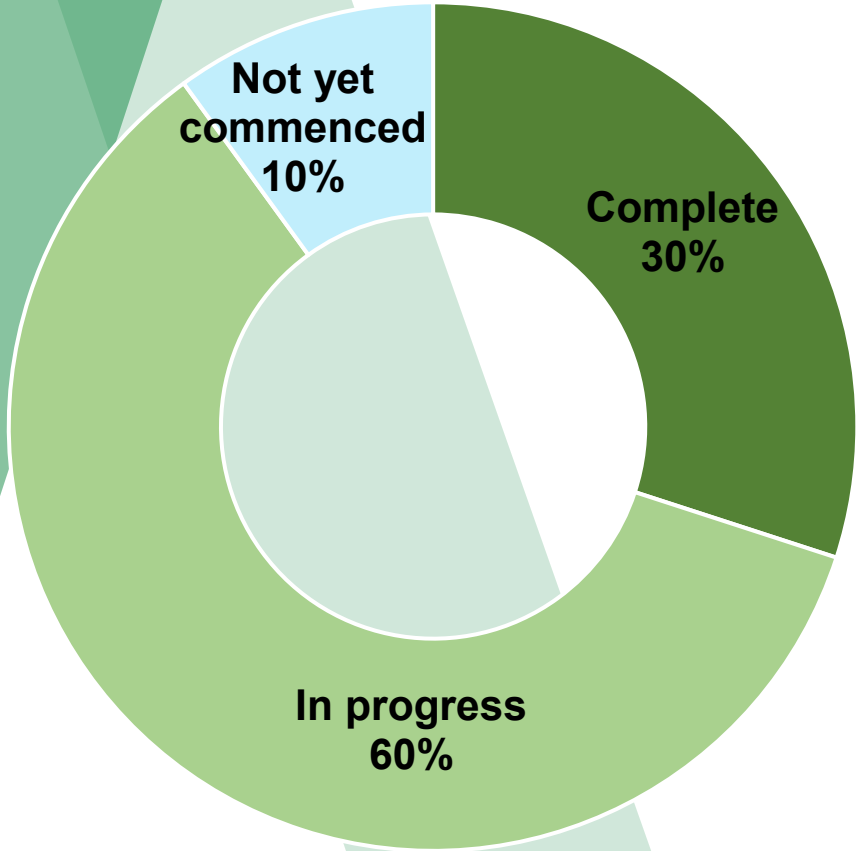
- 26 policies
- 200+ actions / projects

Adelaide Park Lands Authority | Board Meeting Agenda - 25 November 2021

# BIG MOVES

## Places and Spaces

148



**'Newmarket' Urban Park**



**Gladys Elphick Park / Narnungga (Park 25)**  
Completed 2019



**People's Park of the West**



**Ellis Park / Tampawardli (Park 24)**  
Ellis Road upgrade and new sports building in 2019/20



**BMX and Youth Activity Hub**



**Blue Gum Park / Kurangga (Park 20)**  
Improvements to 'Pump Track' in 2019. Concept for further improvements now developed



**Vibrant Veale**



**Veale Park / Walyu Yarta (Park 21)**  
Remains a popular park with beautiful formal gardens



**Central Park in the South**



**Pelzer Park / Pityarilla (Park 19)**  
Completed 2018



**Victoria Park - Final stages**



**Victoria Park / Pakapakanthi (Park 16)**  
Ongoing improvements since 2008, including grandstand, central gardens, changerooms, and now wetlands



**Re-imagined Rymill**



**Rymill Park / Murlawirrapurka (Park 14)**  
Quentin Kenihan Playspace 2020



**Northern Activity Hub**



**Denise Norton Park / Pardiardinyilla (Park 2) and Yam Daisy Park / Kantarilla (Park 3)**  
Completed 2020



**Master plans for the Squares**



**Whitmore Square / Iparrityi**  
Ongoing implementation of Master Plan developed in 2019



**City Skate Plaza**



**Gladys Elphick Park / Narnungga (Park 25)**  
Estimated completion early 2022

# BIG MOVES

## Invitations, Connections & Networks



A promenade in every park

✘ No progress



Park Lands Trail central to parks

✔ In progress



Wayfinding + interpretive signage

✔ In progress



100 mini hubs

✔ In progress



Restored + re-imagined riparian corridors

✔ In progress



Elm Carriageway



New signage on Park Lands Trail



Storyboard sign in Gladys Elphick Park / Narnungga (Park 25)



New facilities in Pelzer Park / Pityarilla (Park 19)



Creek rehabilitation in Carriageway Park / Tuthangga (Park 17)

# BIG MOVES

## Invitations, Connections & Networks



Amazing art

✓ In progress



Lights, lights, lights

✓ In progress



Avenues, avenues, avenues

✓ In progress



Great connections

✓ In progress



The Urban Address

✓ In progress



Vietnamese Boat People Memorial adjacent Victoria Drive



Whitmore Square / Iparrityi enhancement



Revegetation project in Reservoir Park / Kangatilla (Park 4)



New paths along Lefevre Terrace



Prospect Road upgrade

# SNAPSHOT OF ALL ACTIONS

## APLMS contains...

- 200+ actions
- 26 key policies
- 30 parks + 6 squares

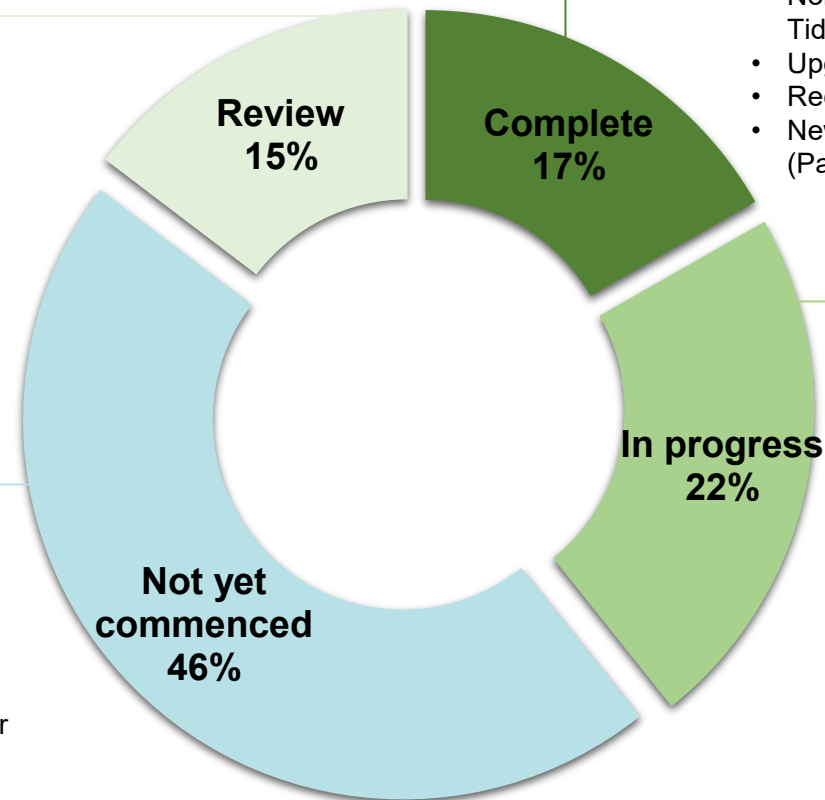
151

### Some actions requiring review (may no longer be a priority)

- Connection over rail corridor to western Park Lands
- Enhance the Plateau in Ellis Park / Tampawardli (Park 24) as an events site
- Remove fencing and revitalize tram corridor along Peacock Rd
- Create fenced dog park in Josie Agius Park / Wikaparntu Wirra (Park 22)
- Create a recreational hub to service existing WCH in Peace Park
- Land bridge across rail lines from Golf Course to Bonython Park / Tulya Wardli (Park 27)
- Footbridge over Glover Avenue between Parks 24 and 25
- Integrate the existing Glover playground into Lefevre Park / Nantu Wama (Park 6)
- Improve connections to the Central Market Precinct in Victoria Square / Tarntanyangga.

### Some actions not yet commenced

- Create an urban address along Greenhill Road
- Provide a promenade between War Memorial Drive and Strangways Terrace through the Golf Course
- Provide walking trails and boardwalks along and over the River Torrens / Karrawirra Pari
- Provide more opportunities to access and interact with the River Torrens / Karrawirra Pari.



### Some actions completed

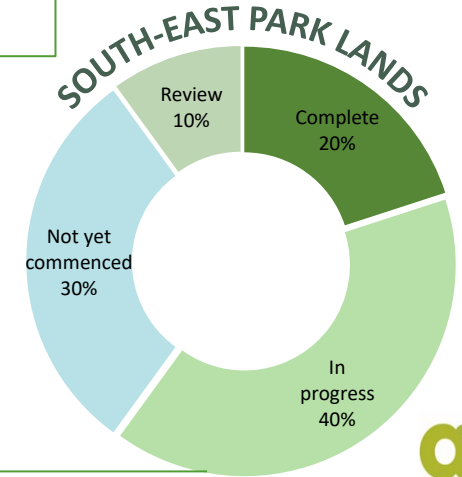
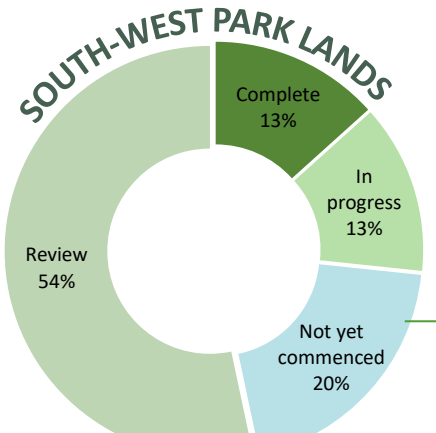
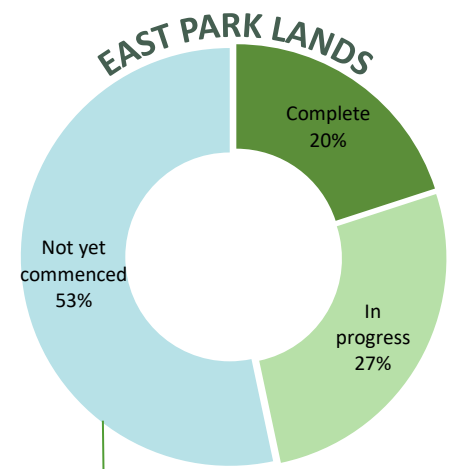
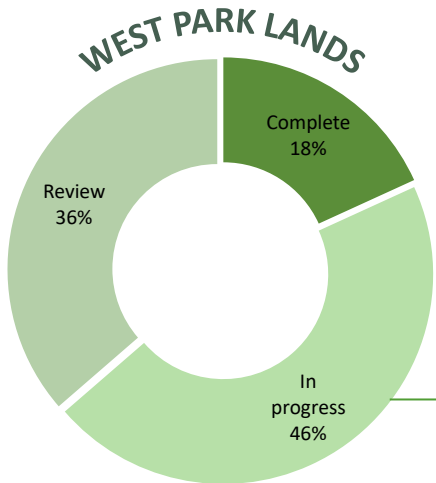
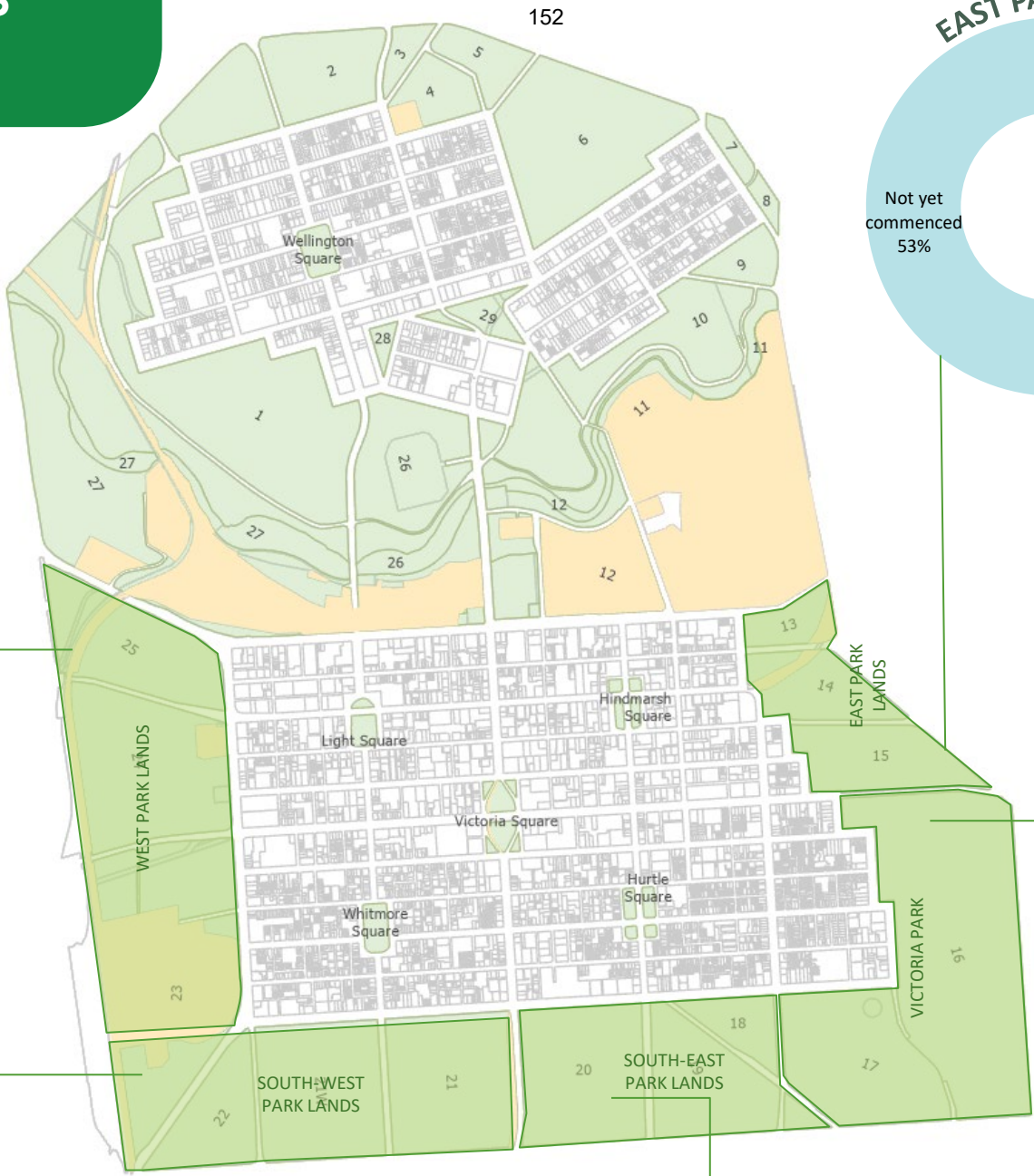
- Re-designed Ellis Road and sports hub
- Re-create sporting hub in Gladys Elphick Park / Narnungga (Park 25)
- Adaptive reuse of buildings: Velo Café and Kiosk @16
- Glover East Playspace upgrade, including public toilets and change rooms in King Rodney Park / Ityamai-itpina (Park 15)
- Quentin Kenihan Playspace in Rymill Park / Murlawirrapurka (Park 14)
- North-South Park Lands Trail link in Bunday's Paddock / Tidlangga (Park 9)
- Upgrade of Mary Lee Park (Park 27B) hub, with Exeloo
- Reconciliation Plaza in Victoria Square / Tarntanyangga
- New netball facilities in Josie Agius Park / Wikaparntu Wirra (Park 22).

### Actions in progress

- Brown Hill Keswick Creek wetlands
- Rymill Lake & Botanic Creek improvements
- Protection and enhancement of remnant vegetation
- Skate Park in Gladys Elphick Park / Narnungga (Park 25)
- North-South bikeway through the Park Lands.

# AUDIT OF ACTIONS

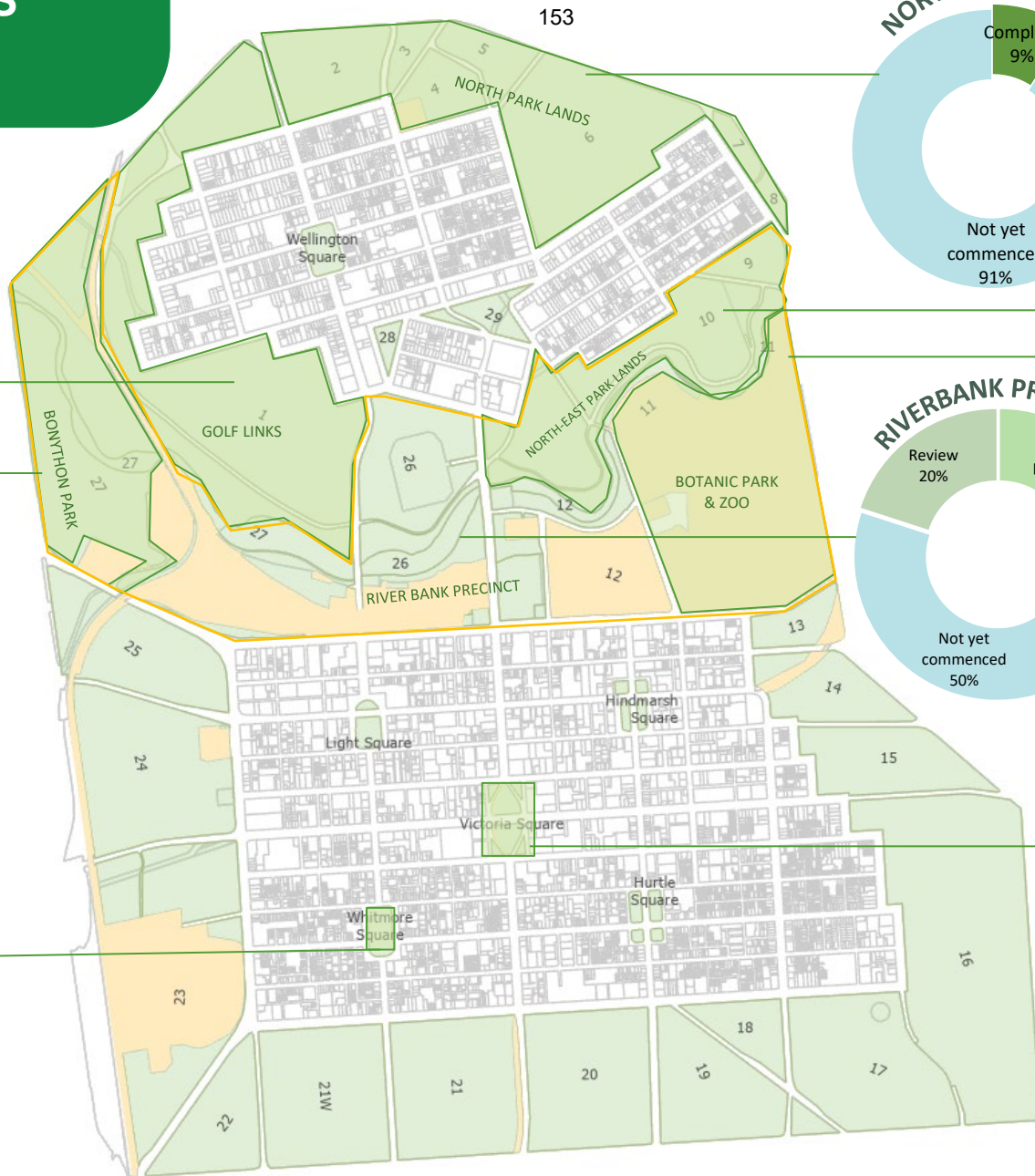
For each precinct





# AUDIT OF ACTIONS

For each precinct



# AUDIT OF ACTIONS

Tasks not commenced or requiring review

Many of these <sup>154</sup> actions remain 'worthy ideas' but have not been implemented for various reasons.

## Examples of actions requiring review

- Connection over rail corridor to western Park Lands – **scale and cost make it difficult to implement**
- Enhance the Plateau in Ellis Park / Tampawardli (Park 24) as an events site – **requires a study to determine what is required to make it successful**
- Remove fencing and revitalize tram corridor along Peacock Rd – **Department for Infrastructure and Transport has advised not feasible from a safety perspective**
- Create fenced dog park in Josie Agius Park / Wikaparntu Wirra (Park 22) – **validity has subsequently been questioned and community support is not apparent**
- Create a recreational hub to service existing WCH in Peace Park – **WCH to move**
- Land bridge across rail lines from Golf Course to Bonython Park / Tulya Wardli (Park 27) – **scale and cost make it difficult to implement**
- Footbridge over Glover Avenue between Parks 24 and 25 - **scale and cost make it difficult to implement**
- Integrate the existing Glover playground into Lefevre Park / Nantu Wama (Park 6) – **medium priority overtaken by higher priorities**
- Improve connections to the Central Market Precinct in Victoria Square / Tarntanyangga – **awaiting funding for Victoria Square stage two**
- Link the Park Lands to the Squares (green street connections) – **requires clarity but improved street tree plantings are ongoing**

### Examples of actions not yet commenced

- Create an urban address along Greenhill Road – **major project requiring significant funding (but could be staged)**
- Provide a promenade between War Memorial Drive and Strangways Terrace through the Golf Course – **major project requiring significant funding**
- Provide walking trails and boardwalks along and over the River Torrens / Karrawirra Pari – **will form part of the Karrawirra Pari wetlands project (in design stage)**
- Provide more opportunities to access and interact with the River Torrens / Karrawirra Pari – **will form part of the Karrawirra Pari wetlands project (in design stage)**
- Re-imagine East Terrace (create urban address) – **low priority**
- Address the drainage channel on the south-western side of Glen Osmond Rd – **medium priority which is being considered as part of other stormwater works in the precinct**

# Current Park Lands Priorities

## Development & Potential Investment 2021 — 2022

### General (no specific location)

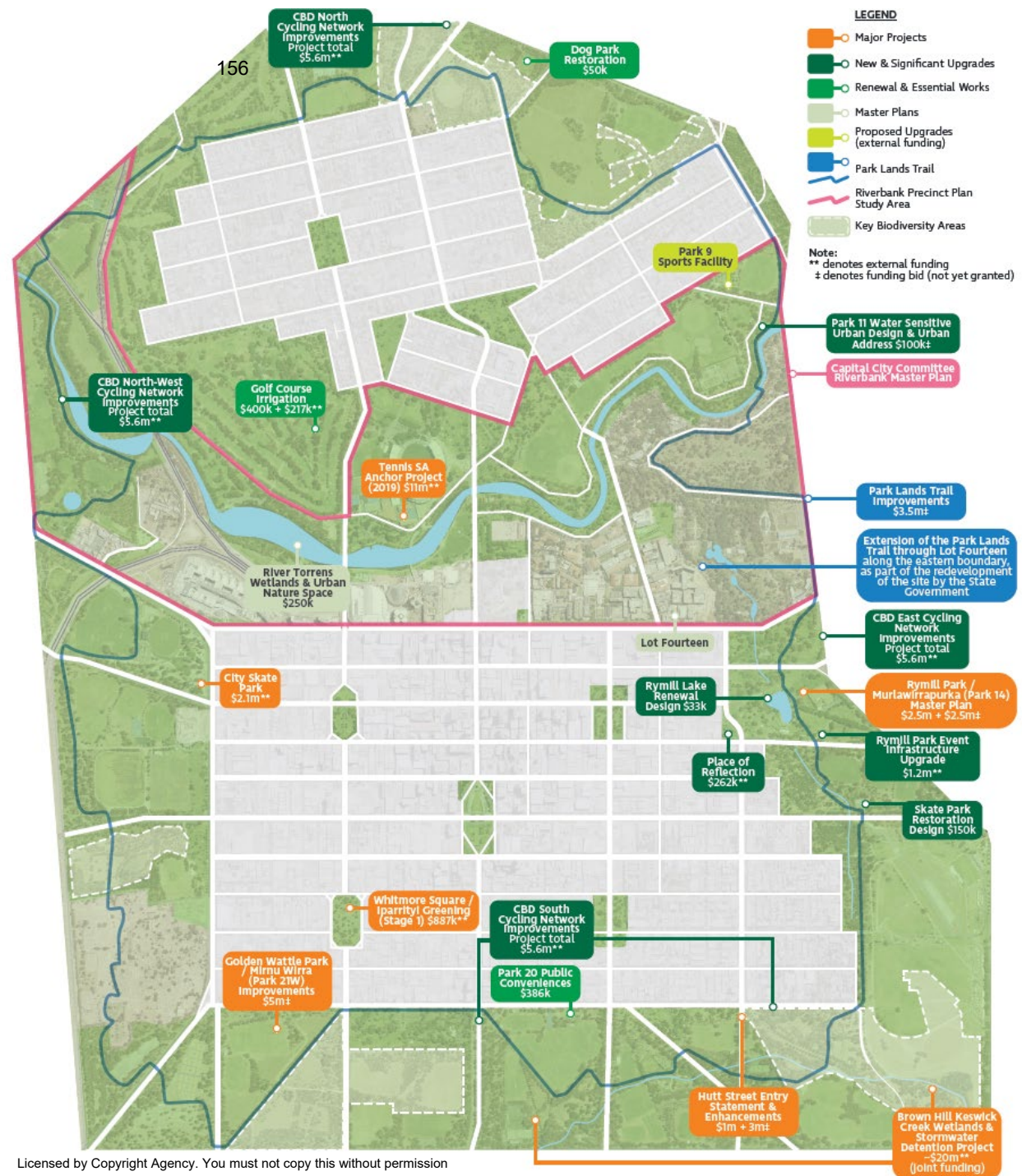
- 🌳 Kaurna Cultural Mapping
- 🌳 Recreation & Sports Grants ~\$12k granted so far
- 🌳 Wayfinding & interpretive signage
- 🌳 World Heritage Listing (Adelaide Park Lands & City Layout and Mount Lofty Ranges)

### Asset Renewals

- 🌳 Public art \$61k
- 🌳 Buildings, structures, bridges & walls \$700k
- 🌳 Lighting & electrical \$1.13m
- 🌳 Garden beds & landscapes \$50k
- 🌳 Urban elements \$91k
- 🌳 Roads & footpaths \$1.18m
- 🌳 Water infrastructure \$791k

### Total Park Lands expenditure by CoA including external funding

- 🌳 2020/21 financial year **\$34.6m**  
Adelaide Park Lands Authority - Board Meeting Agenda - 25 November 2021  
(includes asset depreciation costs)



- Feedback from Community Forum 23 October (to be analysed and provided in a separate report)
- Re-examine / refine existing policies – first half 2022
- Develop a new set of priorities – second half of 2022 and beyond



# Community Forum 23 October 2021 Brief summary

- **Over 100 people** through the day!
- **Observations:**
  - Due to venue, most attendees had interest in the southern Park Lands
  - Most attendees were of a similar demographic
  - Most attendees shared the same values for a naturalistic Park Lands
  - While data on the day reflects the above, the combined results which includes online feedback gives a more comprehensive view of the broader community.
- **The community want to tell APLA that they:**
  - Support conservation of natural aspects of the Park Lands
  - Protest current or future development of the Park Lands (Topical to Riverbank Code Amendment and nWCH)
  - Desire enhancing accessibility for the elderly around the Park Lands.
- **The community love:**
  - Native trees, natural landscapes and gardens
  - Tree promenades and avenues
  - Public art
  - Community gardens



# Environmental Leadership

Review of the Adelaide Park Lands Lease  
and Licence Policy

City Culture  
Christie Anthony

1. Common Terminology
2. Current Status of Park Lands Leases and Licences
3. Best Practice
4. Other Council's Lease and Licence Policies
5. Adelaide Park Lands Lease and Licence Policy
6. Key Questions
7. Next Steps



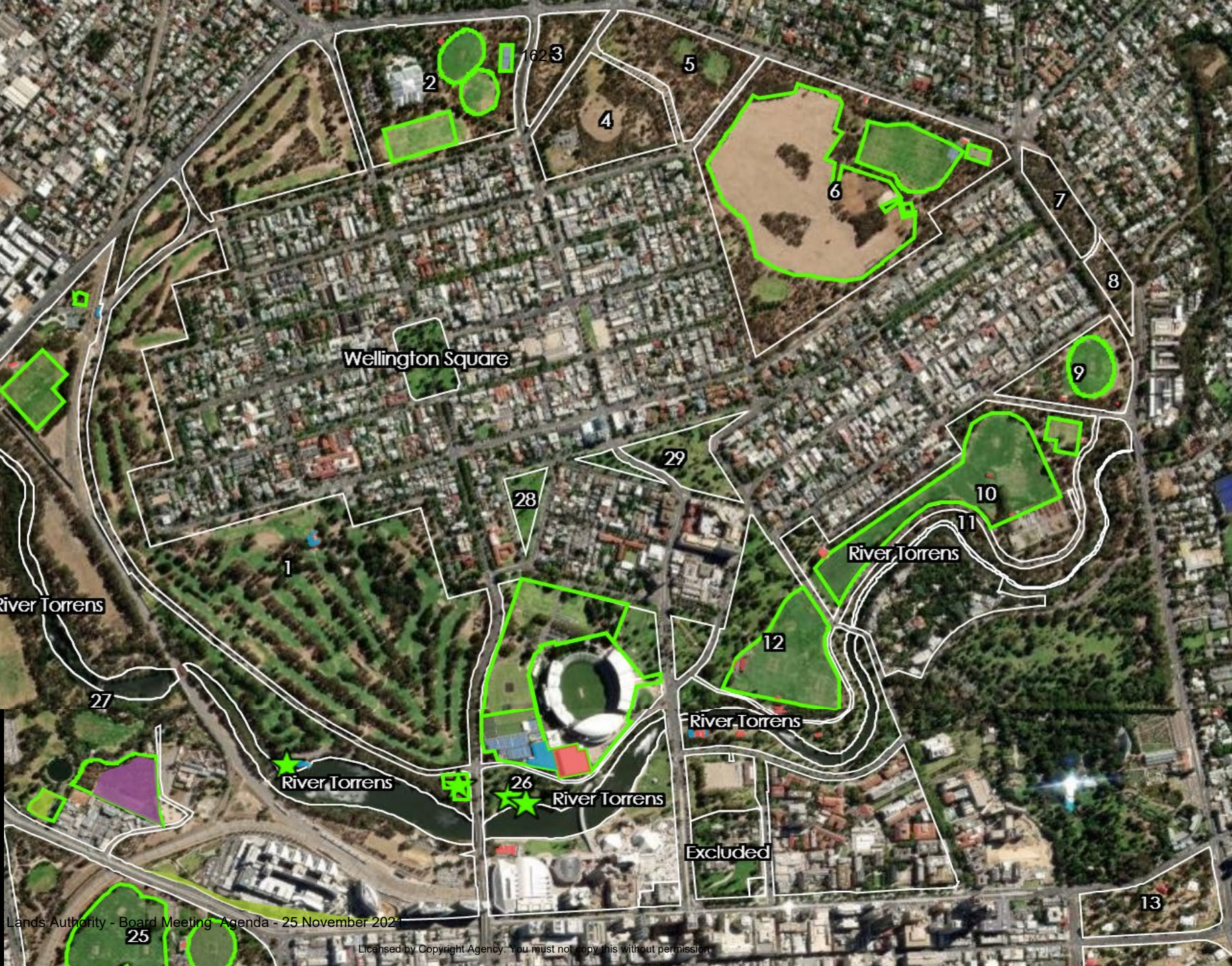
# Park Lands Lease and Licence Policy

## Common Terminology

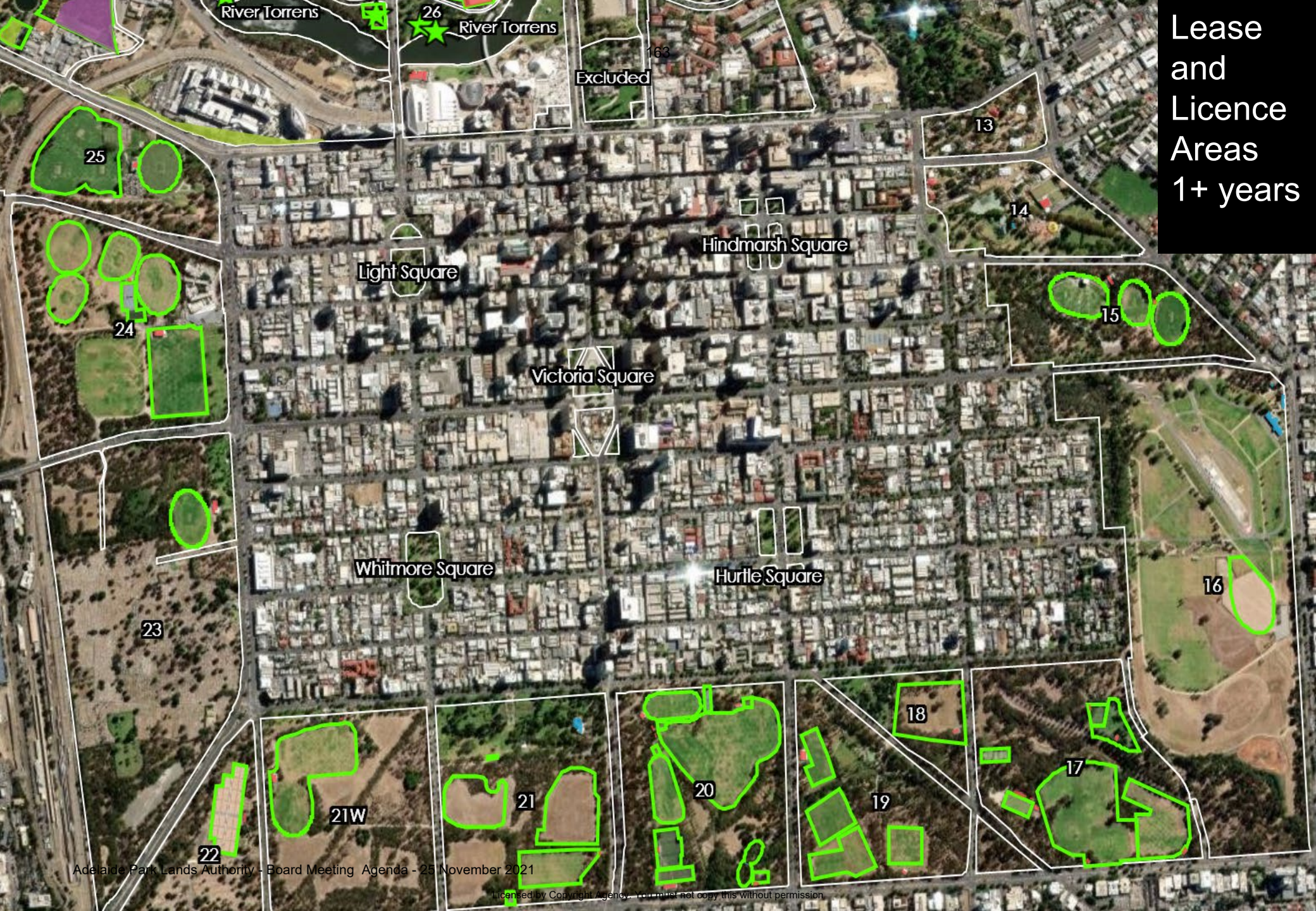
161

1. Leases generally relate to exclusive use (eg building)
2. Licences generally relate to a right of use but not exclusive (eg sports field)
3. Commercial Lease/Licence – includes hospitality and tourism facilities to support people’s enjoyment of the Park Lands and other recreational uses
4. Community Lease/Licence – includes educational institutions, sporting clubs/organisations and community organisations that provide services to meet community needs
5. A ground lease refers to rights granted to a lessee to place a structure upon the land (eg a new building funded and maintained by the lessee)
6. A short term occupancy agreement (eg up to 12 months) is usually managed through a permit or seasonal licence
7. Rent refers to lease fees paid (eg monthly rent of a building)
8. Licence fees are generally applied to licensed areas and paid annually

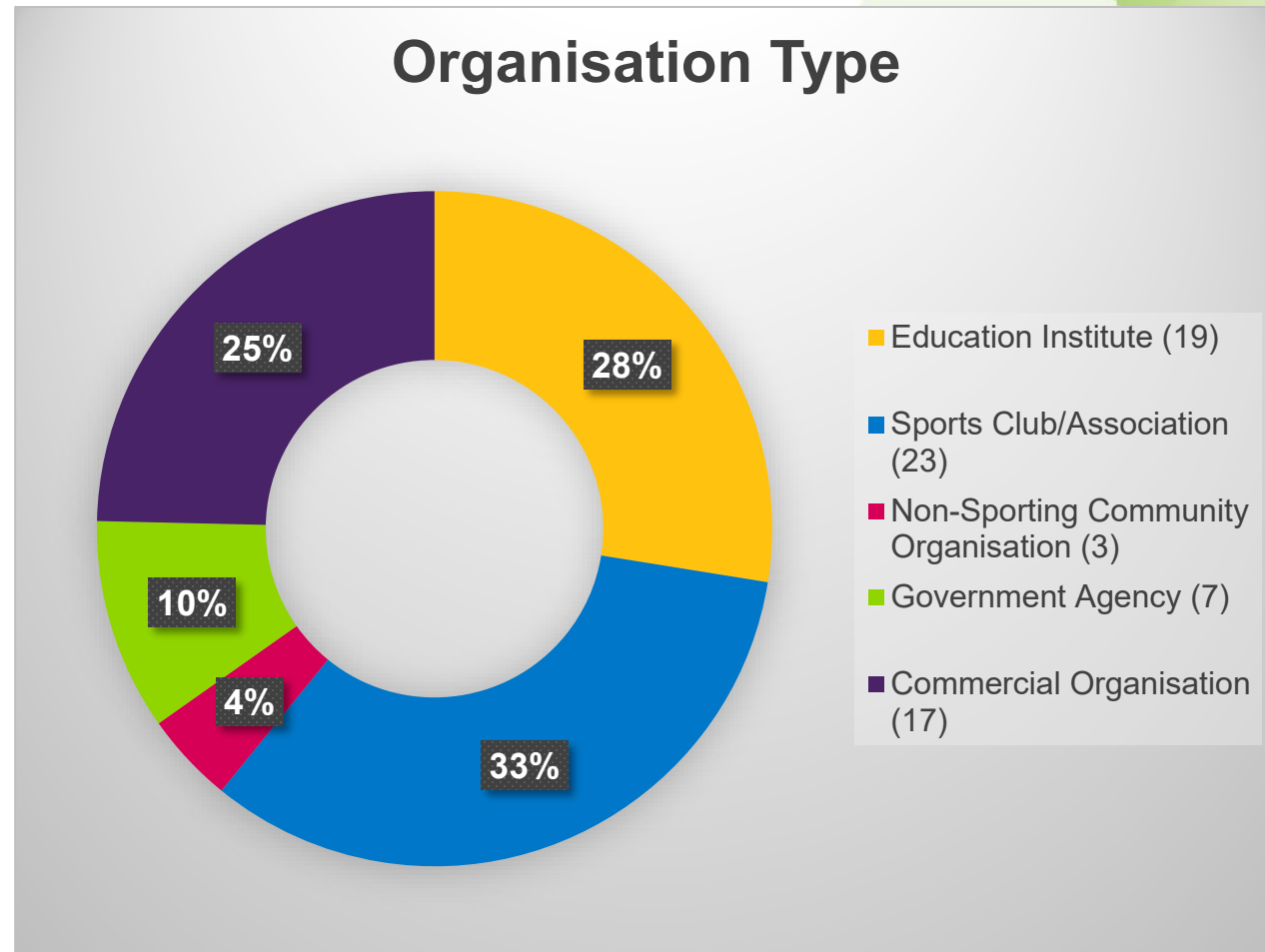
Lease  
and  
Licence  
Areas  
1+ years



Lease  
and  
Licence  
Areas  
1+ years



1. We have 69 leases and licences that are for 12 months or more in the Park Lands
2. One third of leases/licences are held by sporting clubs and associations
3. Another three facilities are currently vacant
  - North Adelaide Railway Station
  - Former tennis club (Park 21)
  - Former equestrian site (Park 27a)



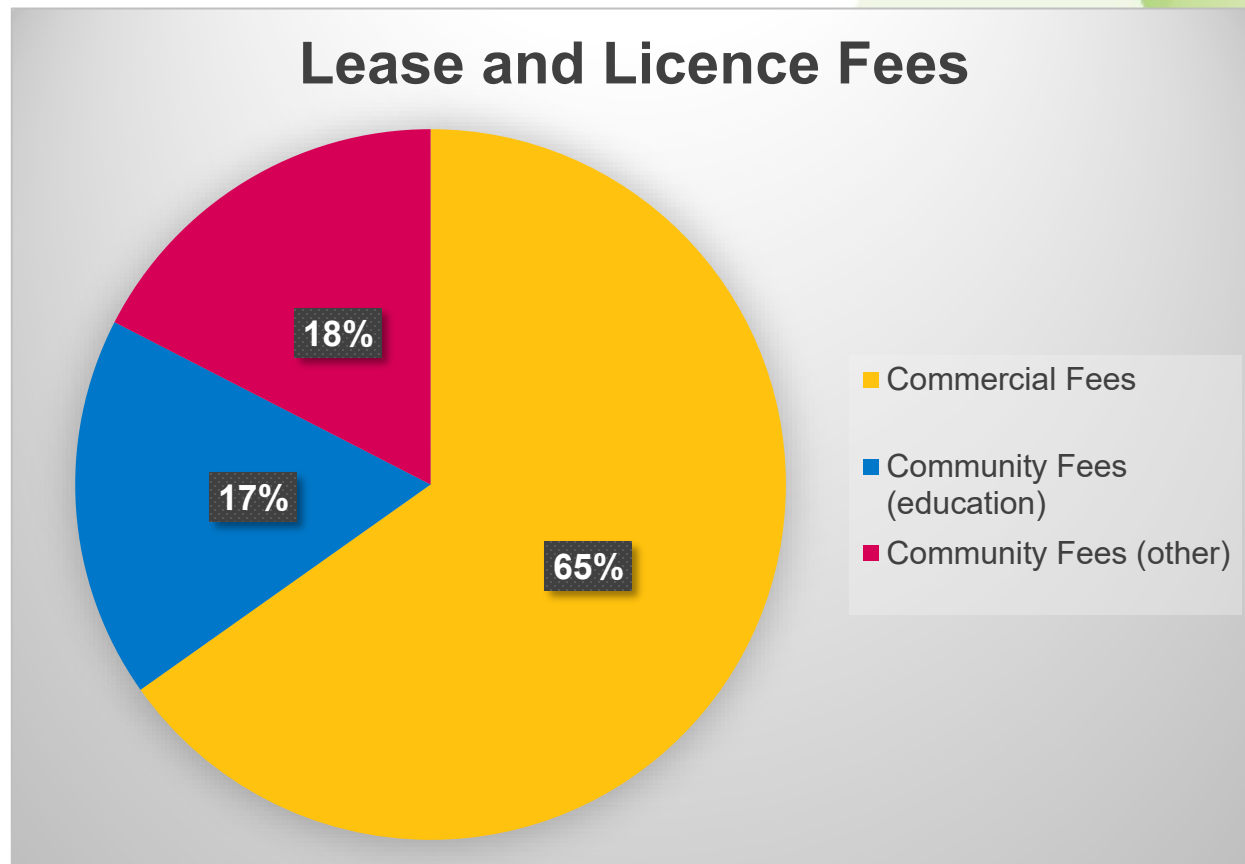
# Park Lands Lease and Licence Policy

## Current Status

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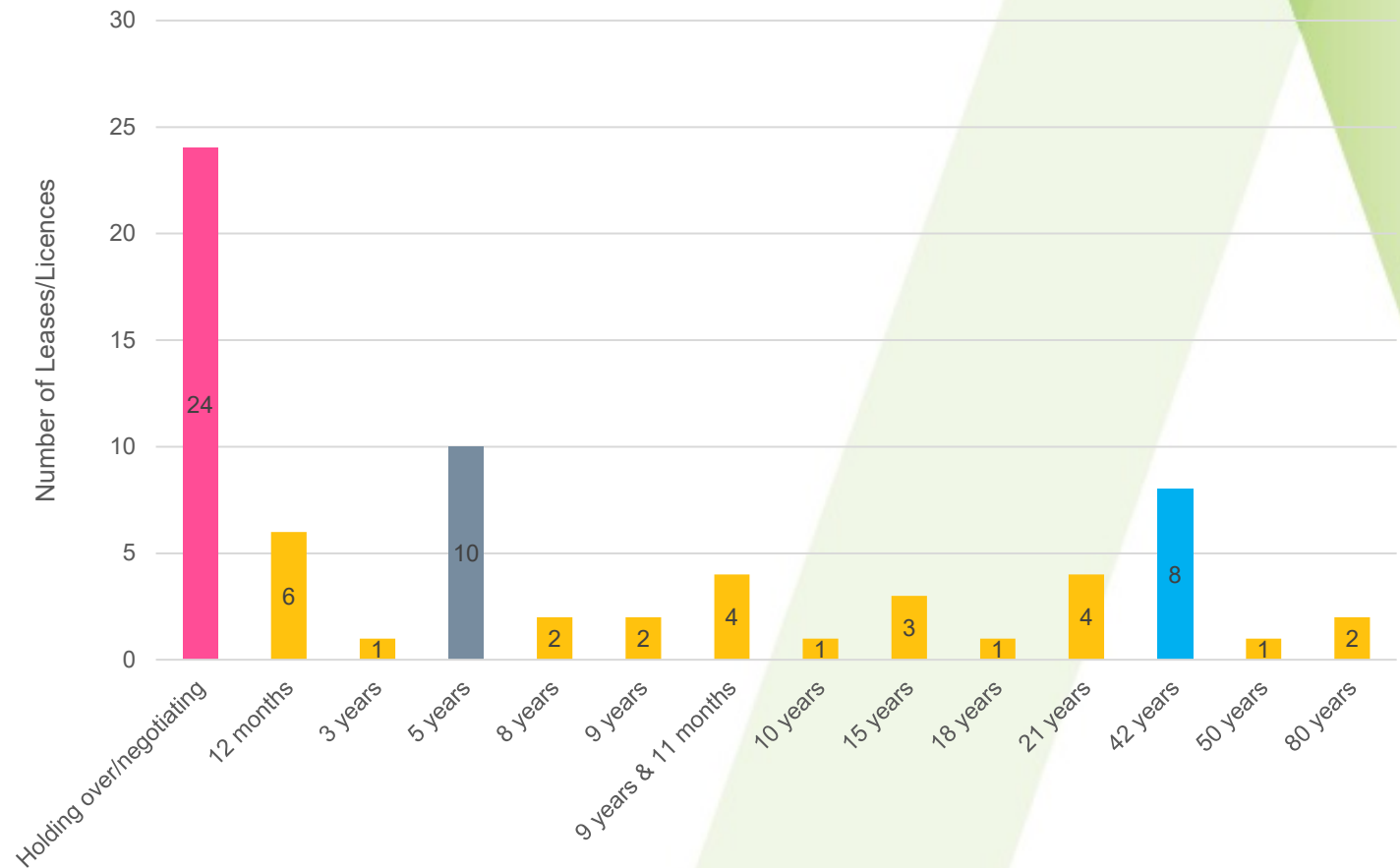
Lease and licence fees for 2020/21 were \$955,420

- Commercial = \$622,930
- Community (Education Institutions) = \$165,794
- Community (Other) = \$166,696

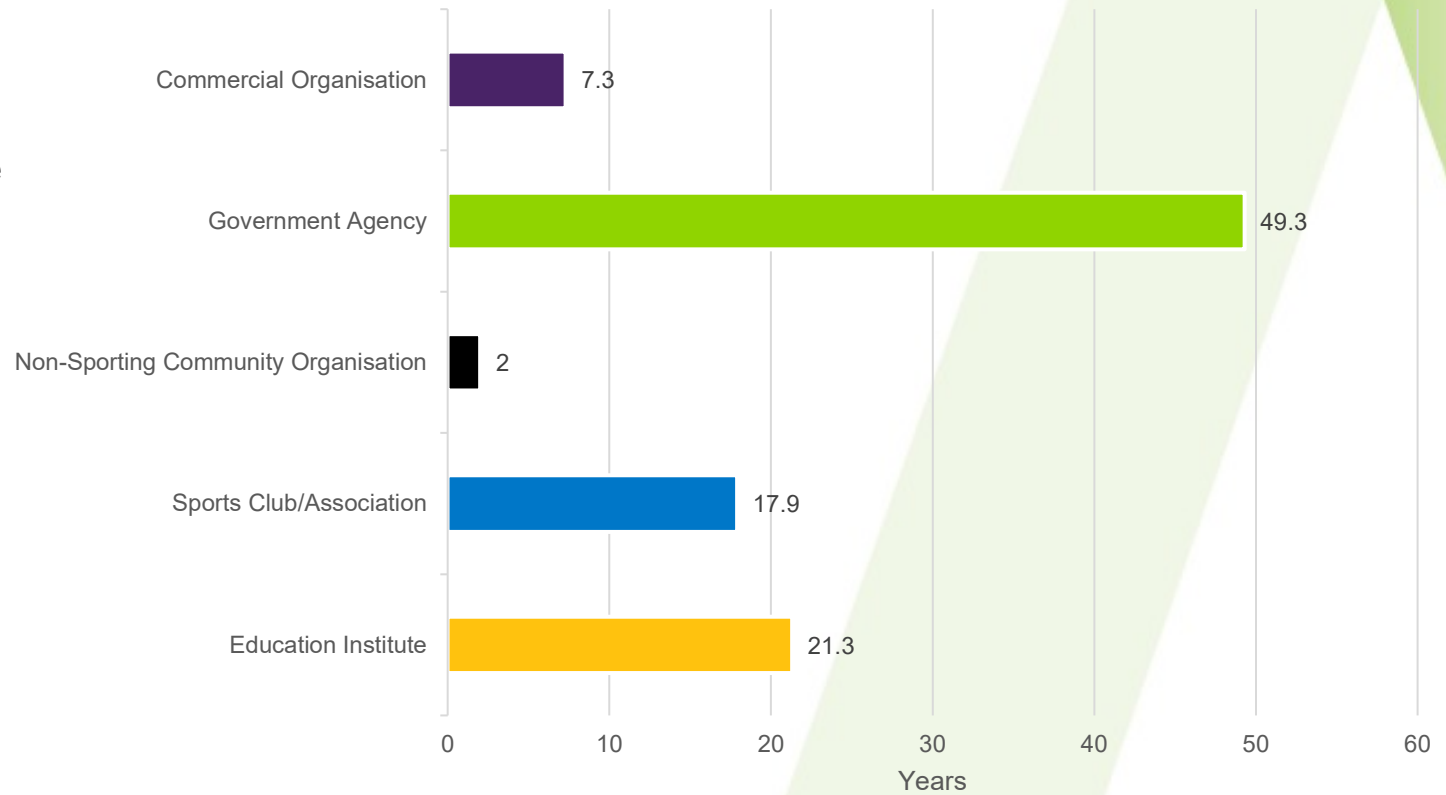


### Length of Tenure

1. The 69 leases and licences vary in tenure length
2. 24 are in holding over awaiting an EOI process or awaiting finalisation of negotiations following an EOI process

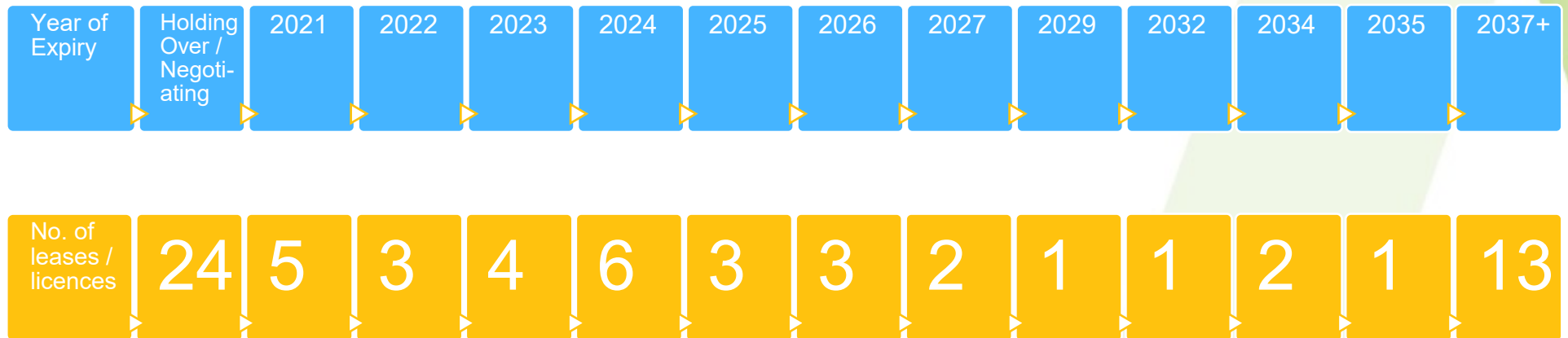


### Average Length of Tenure Per Organisation Type



1. Government agencies have the longest average tenure arrangement (49 years)
2. Educational institutions have the next longest average tenure (21 years)

### Expiry Date of Existing Leases / Licences





## Holding Over

1. By the end of 2022, a number leases and licences will be in holding over or being negotiated.
2. 12 of the lessees in holding over are awaiting an EOI process. These are scheduled for completion by June 2022 with reports to APLA and Council recommending preferred lessees presented by late 2022. Lease negotiations will be finalised by June 2023 unless the lessee is seeking a lease term for greater than five years, in which case we will seek the support of APLA and Council to undertake statutory consultation on the proposed lease.
3. Another 12 of the lessees in holding over have a Council Decision for us to negotiate a new lease with them directly. These negotiations are scheduled to be completed by June 2022, unless the lessee is seeking a lease term for greater than five years, in which case we will seek the support of APLA and Council to undertake statutory consultation on the proposed lease.
4. Five leases will expire this year and another three in 2022. Those on 12 month agreements will be renewed, subject to meeting their obligations, and we will undertake an EOI process for those seeking a lease term greater than 12 months as per the Policy.

## **Sub-Letting**

1. A condition of each lease is that our approval of a sub-lease agreement is required.
2. KPMG Audit identified requirement to improve visibility of sub-leasing/licensing arrangements. As a result, we created an online sub-letting application form.
3. Since July 2020, 36 sub-leasing requests have been submitted on-line.
4. Another two sub-letting arrangements are captured within existing lease agreements.

## **Review of Local Government Guide for Leasing and Licensing Sport and Community Facilities**

1. A lease or a licence are the appropriate tools for occupation of community land for a period greater than 1 year. Shorter periods to be managed by permit.
2. Best method is to select a new lessee via an Expression of Interest process.
3. Council should assess if the tenant has the necessary skills and competencies to manage the facility. Skill and competency gaps can be resolved through training and support.
4. Council should equally perform due diligence to assess the capacity of a sub-tenant.
5. When opportunity arises for head tenant to sub-let to a commercial tenant, commercial rates should be applied to comply with competitive neutrality principles. In this situation the rental income can contribute to a sinking fund to be reinvested back into the community facility.
6. Inspections and reviews should be undertaken at least annually and at the end of the tenure.
7. Typical services provided by Councils are:
  - Facility maintenance
  - Facility management support
  - Club development support
  - Grant assistance
  - Capital funding

## **Review of Local Government Guide for Leasing and Licensing Sport and Community Facilities**

8. It is good practice to benchmark fees against other Councils and combine fee models with discounts and financial incentives to achieve desired behaviours or outcomes, such as encouraging good governance, optimal use or social inclusion.
9. Examples of fee discounts/incentives
  - Marion Council offer subsidies to not for profit organisations up to 93% of market rental rate for:
    - Good governance (33%)
    - Facility utilisation (30%)
    - Social inclusion (20%)
    - Volunteering processes (5%)
    - Environmental processes (5%)
  - Mt Barker Council base fees at \$1 with ongoing maintenance being the responsibility of the tenant. The Council will make an annual financial contribution to the maintenance costs, provided the tenant submits an annual business plan that references a range of matters including facility use, facility maintenance and governance.

# Other Council's Lease & Licence Policies\*

| Council                  | Applies to Commercial | Applies to NFP | Tenure   | Fees  | EOI |
|--------------------------|-----------------------|----------------|--|---|-----|
| City of Tea Tree Gully   | X                     | ✓              | Up to 10 years   | 6% of written down value and subsidised up to 85%   | X   |
| Bayside City Council     | ✓                     | ✓              | -  | Commercial = market assessment.<br>Community = 0.1% of asset value or \$1 per sqm   | ✓   |
| Logan City Council       | X                     | ✓              | Up to 5 years  | \$1 or \$1,000 with full liquor licence   | X   |
| City of Hobart           | X                     | ✓              | Up to 5 years unless self funded                         | \$50 per annum  | ✓   |
| City of Albany           | ✓                     | ✓              | Up to 10 years unless self funded<br>Maximum of 21 years | Commercial = market valuation.<br>Community = \$10 per annum for land   | ✓   |
| Boroondara City Council  | X                     | ✓              | Up to 5 years  | <ul style="list-style-type: none"> <li>Peppercorn</li> <li>Community Partnership (\$104 to \$1,700)</li> <li>Disc Market Rent</li> <li>Market Rent</li> </ul> | ✓   |
| Maribyrnong City Council | ✓                     | ✓              | Up to 5 years  | Commercial = Market Rent<br>Community = Peppercorn or Subsidised Rental   | ✓   |
| City of Gold Coast       | X                     | ✓              | No less than 5 and no more than 20 years                 | \$359.15 per annum or \$1,000 or 2% of gross sales with full liquor licence   | X   |

# Adelaide Park Lands Lease & Licence Policy

## Park Lands Policy

Applies to:

- most Park Lands leases and licences over 12 months
- incorporated businesses and organisations

## Staff Observations

We have varying management arrangements –

- commercial organisations pay rent and we maintain the facility
- community organisations pay rent and they maintain the facility

There is no requirement to maintain a sinking fund for future large scale maintenance/infrastructure renewal and Council does not budget for leased infrastructure renewal.

By placing the responsibility of all maintenance and capital investment on the lessee, we are favouring prosperous organisations.

## Recommendation

1. Through a review of the Active City Strategy (2015-2023), explore alternative infrastructure funding models to enable community organisations to support community need with fit for purpose facilities that are of a standard desired for the Park Lands. The Strategy is scheduled for review in 2022/23.

# Adelaide Park Lands Lease & Licence Policy

## Park Lands Policy

Supports fundraising activities including cafes/kiosks, club related events and sports clinics run by private/public organisations.

Supports liquor licences.

## Staff Observations

Our support of community lessees involves fortnightly lawnmowing (approx. \$300,000 per annum) and an annual grants program (approximately \$100,000 allocation).

Community lessees need opportunities to fund raise to maintain their buildings, grounds, associated infrastructure, etc, and be able to undertake capital repairs/improvements as required.

Stronger links to Community Land Management Plans needed in identifying permitted/appropriate uses.

## Recommendation

1. Whilst ensuring permitted uses are consistent with the relevant Community Land Management Plan, identify the type of functions, commercial services and activities that can occur under community leases to enable community organisations to maintain fit for purpose facilities in the Park Lands (eg non-sporting related activities, personal trainer as a sub-lessee).

# Adelaide Park Lands Lease & Licence Policy

## Park Lands Policy

Introduced an Expression of Interest (EOI) process for selection of a lessee in case of vacant land and/or building – applies to any occupancy agreement greater than 12 months

## Staff Observations

EOI's work well for new leasing opportunities. They are resource intensive and the decision to exempt an organisation from the EOI process is subjective. EOIs are a potential deterrent to investment, especially by commercial organisations. It would help to clarify when we should and should not undertake an EOI.

## Recommendation

1. Apply a more prescriptive EOI criteria for selection of a lessee/licensee of a building and/or land in the Park Lands, such as:
  - The agreement is for a period of more than two years  
and
  - The land and/or building has not been tenanted for over 12 months  
or
  - The land and/or building has been tenanted by the same lessee/licensee for more than 15 consecutive years (including any renewal or holding over periods)  
or
  - The existing lessee/licensee is not renewing their agreement  
or
  - The agreement is with a non-government organisation
2. Direct negotiation with an organisation on a case by case basis (ie EOI exemption) could occur in exceptional circumstances such as, the organisation is proposing to make a significant capital contribution which will provide significant community benefit, the facility has been designed for their specific use and there is an absence of competition. We will continue to seek the Board's support and Council's approval for these exemptions.



# Adelaide Park Lands Lease & Licence Policy

## Park Lands Policy

Proposes various tenure periods

- Sports clubs and associations = up to 5 + 4 year option
- Educational institutions and commercial businesses = up to 10 years
- Longer for all by exception = up to 42 years (as per Adelaide Park Lands Act 2005)

## Staff Observations

The policy provision of longer tenure by exception is resulting in organisations seeking the exception, which is primarily investment driven and favouring prosperous organisations.

21 years is a substantial tenure period for commercial and community organisations and a more appropriate maximum.

Tenure break clauses are good practice and should be common across agreements, particularly commercial leases (eg 5+5, 11+10).

## Recommendation

1. Preferred length of tenure to be five years with a maximum tenure of 21 years including any right of renewal.
2. Only government organisations should be considered for occupancy agreements greater than 21 years.

# Adelaide Park Lands Lease & Licence Policy

## Park Lands Policy

Supports sub-letting provided fees do not exceed 50% of all costs and agreements should not exceed five years.

## Staff Observations

We want our lessees to be financially sustainable, but the setting of sub-letting fees to be no greater than 50% of total costs is too broad.

We should have greater transparency of our lessee's financials and their sub-letting arrangements.

## Recommendation

1. Link the utilisation of lease/licence facilities and sub-letting arrangements to key performance indicators in agreements and introduce an incentivised lease and licence fee model for non-commercial organisations to encourage submission of information including sub-letting agreements.
2. Continue to promote the recently established on-line system for requesting approval of sub-letting agreements and prompt lessees prior to the expiry date of existing agreements.
3. Expand lessee communications to include sub-lessees and encourage participation by sub-lessees at staff updates.
4. Benchmark fees and charges against other councils and identify maximum fee limits for lessees to charge sub-lessees and casual hirers.
5. Seek an annual report from lessees of their maintenance expenses, facility use/hire and associated fees.

# Adelaide Park Lands Lease & Licence Policy

## Park Lands Policy

Lease fees on buildings are set at \$55m2 with a discount applied to educational institutions (70%) and community organisations (80%). Licence fees are subject to Council adoption annually, eg:

- 2021/22 fee for sports fields licensed by an educational institution = \$1,458 per hectare
- 2021/22 fee for sports fields licensed by a sports club or association = \$729 per hectare
- 2021/22 fee for sports courts/greens licensed = \$151.50 (fenced = \$303)

Commercial lease fees are based on an independent market assessment.

## Staff Observations

We have multiple fee models –

- subject to market review (mainly applies to commercial activities)
- lease fees that are set upfront with discounts automatically applied (mainly applies to buildings)
- licence fees that are set annually with no discount (mainly applies to fields/grounds/courts)

There is no incentive for lessees to facilitate broader community use of their facilities.

We currently don't have a method of measuring or demonstrating the benefit that our Park Lands leases provide.

## Recommendation

1. Continue to set commercial fees by independent market assessment (where the agreement is greater than two years).
2. Calculate ground lease fees on ground floor area.
3. Adopt lease and licence fees annually as part of Council's fees and charges
4. Introduce an incentivised lease and licence fee model for non-commercial organisations to encourage broader community use, good governance and social inclusion.

# Park Lands Lease and Licence Policy

## Key Questions

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### KEY QUESTION

What do Board Members think of the observations and proposed recommendations of staff in relation to the Park Lands Lease and Licence Policy?

### KEY QUESTION

Are there any aspects of current Park Lands leasing and licensing practices that Board Members would retain, stop or amend?



1. Present the draft Park Lands Lease and Licence Policy for Board consideration in March 2022
2. Present the draft Park Lands Lease and Licence Policy to Council for approval to undertake community engagement in April 2022
3. Undertake community engagement on the draft Policy in May 2022
4. Seek support of the Board of the Park Lands Lease and Licence Policy in July 2022
5. Seek Council adoption of the Park Lands Lease and Licence Policy in August 2022